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EVALUATION OF THE URBAN HOMESTEADING
DEMONSTRATION PROGRAM

FINAL REPORT

Volume III

THE REHABILITATION OF
URBAN HOMESTEADS

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Anthony J. Blackburn

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Chapter I

INTRODUCTION

The Federal Urban Homesteading Program, authorized by Section 810 of the Housing and Community Development Act of 1974, began operations in the Fall of 1975. Between November 1975 and April 1976, urban homesteading agreements were executed with twenty-three cities which had been selected by the U.S. Department of Housing and Urban Development to participate in an Urban Homesteading Demonstration Program. These cities are now completing, or have completed, three years of urban homesteading activity under these agreements. In the Summer of 1976, a comprehensive longitudinal evaluation of the Urban Homesteading Demonstration Program in the 23 original Demonstration Cities was initiated. This report, which deals specifically with issues relating to the rehabilitation of the urban homestead properties, is one of a series of reports issuing from the evaluation of the Urban Homesteading Demonstration.

It is important to be familiar with the mechanics of urban homesteading, and of the Federal Urban Homesteading Demonstration Program, before examining those issues which are specific to the rehabilitation of urban homesteads. In implementing Section 810 of the Housing and Community Development Act of 1974, the Department of Housing and Urban Development designed a Demonstration Program in which cities would be selected to participate on the basis of competitive applications. In August 1975, sixty-one

cities submitted applications and in October 1975, HUD announced that 23 cities had been selected to participate. Under the terms of their subsequent agreements with HUD, each Demonstration City would be allowed to select properties from the HUD inventory of vacant one- to four-family properties, providing that these properties were located within designated neighborhood boundaries identified in the urban homesteading agreement. In return, each Demonstration City committed to convey these properties "for no substantial consideration" to individuals selected to become urban homesteaders. In selecting the homesteaders, the Demonstration Cities would have to consider both the applicants' "need" for housing and their "capacity to carry out the needed repairs." The homesteaders would receive title to the property conditioned on their performance of the necessary rehabilitation and on their use of the property as their principal residence for a minimum of three years.

The Federal Urban Homesteading Demonstration Program intentionally gave the participating cities considerable latitude in the design of their local urban homesteading programs. There were no restrictions on the value of the individual properties chosen, cities were free to interpret the "need" and "capacity" criteria for the selection of urban homesteaders in the light of local objectives, and alternative approaches to financing the rehabilitation of urban homesteads were encouraged. Furthermore, cities were free to choose widely varying approaches to the planning and management of urban homestead rehabilitation. To a very significant extent, the 23 Demonstration Cities exercised this freedom and developed different, and sometimes sharply contrasting, approaches to the conduct of local urban homesteading efforts.

The ways which local government agencies designed and implemented urban homesteading programs in the 23 original Demonstra-

tion Cities have been described in The Urban Homesteading Catalogue¹ and in the first and second Annual Reports of the Urban Homesteading Demonstration². These reports have dealt, in varying degrees of detail, with the basic components of any urban homesteading program: the selection of properties, the selection of homesteaders, financing urban homestead repairs, the planning and management of rehabilitation and the general administration and organization of the local urban homesteading programs. Of particular interest for the readers of this report are the findings to date on the approaches which cities have followed in planning and managing the rehabilitation of the urban homestead properties.

In characterizing the approaches which the Demonstration Cities have adopted to the planning and management of rehabilitation, it is useful to consider each program in terms of the following basic issues which each local program must address:

- What standards will be applied to the rehabilitation work? In particular, does the city attempt to impose standards of rehabilitation which are more stringent than local housing codes?
- What is the extent of the homesteader's involvement in deciding what work should be done and who should do the work? Is the homesteader allowed to contribute to the work write-up and is he or she allowed to select the contractor?
- Are homesteaders allowed or encouraged to undertake significant tasks in the rehabilitation of their properties? Under what conditions is self-help work permitted?

¹The Urban Homesteading Catalogue, U.S. Department of Housing and Urban Development, Office of Policy Development and Research, 3 volumes, August 1977.

²Evaluation of the Urban Homesteading Demonstration Program: First Annual Report, U.S. Department of Housing and Urban Development, Office of Policy Development and Research, October 1977; Evaluation of the Urban Homesteading Demonstration Program: Second Annual Report, U.S. Department of Housing and Urban Development, Office of Policy and Development Research, September 1978.

- What schedule of work is imposed on contractors and/or homesteaders in the performance of the work? What work must be performed prior to occupancy?
- What arrangements are made for monitoring work in progress, for certification and progress payments and for providing technical assistance to homesteaders?

In attempting to characterize the Demonstration Cities in terms of their approach to the planning and management of rehabilitation, an earlier report of the project identified what appeared to be three natural groupings of the Demonstration Cities.¹

"The first group of cities emphasizes high standards of rehabilitation quality, rapid completion of repairs and a high degree of local program control over the specification and performance of work. These cities have opted for a tight control of rehabilitation by local program staff, minimizing both the input of homesteaders in planning and the possibilities for self-help (Jersey City, Kansas City, New York City, Freeport, Decatur).

The second group of cities emphasizes less stringent standards for rehabilitation, greater participation of homesteaders in work planning and contractor selection, and a controlled use of sweat equity (Atlanta, Tacoma, Oakland, Rockford, Islip, Cincinnati, Columbus, Boston, Dallas, Milwaukee, Philadelphia, Chicago, Minneapolis).

The third group requires less stringent standards of rehabilitation, encourages significant involvement of homesteaders in work planning, generally places more reliance on homesteaders for contractor selection, and encourages the use of sweat equity (South Bend, Wilmington, Baltimore, Gary, Indianapolis)."

In describing the approaches adopted at the outset of the Demonstration to the planning and management of homestead repairs, reliance was placed on information provided directly by local homesteading program staff. These local officials described the way in which properties were selected, cost estimates and work

¹See Evaluation of the Urban Homesteading Demonstration Program: First Annual Report. U.S. Department of Housing and Urban Development, October 1977, pp. 34-36.

write-ups prepared, contractors chosen and rehabilitation monitored in each of the Demonstration Cities. This source of information, while useful for characterizing and distinguishing between local approaches to the planning and management of homestead rehabilitation, provides only limited insights into the actual experience of rehabilitation. It does not, for example, permit detailed description of the kinds of work which were performed, the costs of rehabilitation incurred by homesteaders, the extent and cost-effectiveness of homesteader self-help efforts, the quality of the resulting workmanship and materials and the characteristics of the properties before and after repair. This is information of considerable interest to individuals and organizations concerned with the rehabilitation of one- to four-family properties, particularly properties which have been vacant and foreclosed for significant periods of time.

Urban homesteading represents one of a number of alternative approaches to the problems presented by residential property foreclosures. Under urban homesteading, the responsibility for carrying out the needed repairs to properties is placed on the homesteader who has varying degrees of discretion in the determination of what work should be done on the property and who should do that work. Failure of the homesteader to carry out the repairs will mean that his or her title to the property must be surrendered.

These features are typically not present in other methods of property disposition commonly used by HUD. Cash "as-is" sales of foreclosed properties do not require that repairs will be carried out to meet locally-determined housing standards or that the purchaser will reside in the property. Repair and sell programs, or other disposition methods which transfer the obligation to rehabilitate the property to a public agency or other non-profit sponsor, remove from the ultimate owner-occupant the responsibility for planning, financing, and carrying out the needed repairs. The effectiveness of urban homesteading as a

method of disposition depends to a larger degree, therefore, on the success with which homesteaders manage to carry out the rehabilitation of their properties.

To assess the effectiveness of urban homesteading as a means of rehabilitating one- to four-family properties, detailed information on the rehabilitation of these properties was acquired during the first two years of the evaluation. Inspections of approximately 400 urban homestead properties, distributed across the 23 Demonstration Cities, were performed by licensed architects. These inspections were scheduled for each property at, or close to, the point in time at which the rehabilitation work was complete, or substantially complete.

Data were collected on: the physical characteristics of the property, the tasks performed during rehabilitation; the division of work between homesteaders and contractors; the cost of contracted repairs; the inputs of homesteader labor by task and trade; and on the quality of workmanship and on the choice of materials. A highly structured reporting format was used to achieve data comparability across properties and cities. The data from these inspections constitute the basis of this report on the experience of rehabilitation in the Urban Homesteading Demonstration Program.

To describe the experience of rehabilitation in the Urban Homesteading Program, it is necessary not only to examine the costs, timing and nature of the rehabilitation work, but also to describe the characteristics and condition of the properties, both before and after repair. Rehabilitation can then be viewed as a process which accepts as inputs FHA foreclosed 1-4 family properties, typically in serious disrepair, and which produces as outputs repaired urban homesteads meeting all the necessary requirements of local housing codes.

This view of rehabilitation as a process leads naturally to the presentation of the subject matter of this report in

terms of: (1) inputs (the unrepaired properties); (2) process (the nature, extent, cost and division of the rehabilitation work); and (3) outputs (the repaired properties). Within each of these stages, it is possible to examine the differences between local programs and to examine the effect of local program choice (i.e., the amount of permitted self-help rehabilitation) on the outcomes at later stages in the process (i.e., the quality of workmanship in the repaired properties). This model of input-process-output provides the organizing framework for the report.

The four chapters of the report which follow include one (Chapter II) which describes the inputs, two (Chapters III and IV) which describe the process, and one (Chapter V) which describes the outputs. The final chapter (Chapter VI) consolidates and summarizes the basic findings of the report on the experience of rehabilitation under urban homesteading. The Chapters are as follows:

- Chapter II - The Urban Homesteading Properties. This chapter describes the way in which the sample of properties was selected and presents the distribution of the sample across cities and by the length of rehabilitation. The properties are described in terms of dwelling unit type, age, size and structural characteristics. Data on the repair cost estimates, market value estimates and "810 values" of the sampled properties are discussed.
- Chapter III - The Rehabilitation Work. The types of repair and improvement activity carried out on the homestead properties are described by means of a classification of tasks into larger groups. The costs of rehabilitation are broken down by major categories of activity. Actual costs are compared between cities and inter-city differences are analyzed in the light of previous classification of cities in terms of their approach to rehabilitation. The time required to complete rehabilitation is analyzed in terms of the size of the job and the amount of self-help.
- Chapter IV - Self-Help Contributions to the Repair of Homesteads. This chapter describes the kind of tasks undertaken by homesteaders, presents estimates of the number of hours which homesteaders spent on each kind of activity and calculates the savings

which were achieved through self-help efforts for each category of labor or trade. The effect of each local program's approach to self-help is examined and estimates of the total contribution of self-help, or "sweat equity," are analyzed.

- Chapter V - Rehabilitation and Housing Quality. The quality of workmanship and of materials is assessed by major task groups and comparisons are made between the quality of contracted vs. self-help work and materials. A set of tests developed for the purpose of this analysis is used to describe the finished products (repaired homestead properties) in terms of frequently used measures of housing quality.
- Chapter VI - Summary of Findings. The major findings of the report on property selection, rehabilitation costs, self-help, the quality of workmanship and materials, and the effectiveness of alternative approaches to the rehabilitation of urban homesteads are presented and described.

It is hoped that these findings will be of interest to housing professionals generally concerned with the rehabilitation and maintenance of the residential housing stock and; in particular, to those wishing to understand more about the experience of rehabilitation in urban homesteading programs.

Chapter II

THE URBAN HOMESTEADING PROPERTIES

This chapter is primarily intended to provide a context for the analysis of data collected during the inspections of homestead properties. It begins with a description of the universe of properties from which the sample of inspected properties was drawn, and it explains the methods used to draw the sample. Secondly, the basic characteristics of the sampled properties (dwelling unit type, age, size and construction type) are discussed. Thirdly, information compiled by HUD property disposition staff, prior to the selection of these properties for use in local urban homesteading programs, is examined. This information, available for most, but not all, of the inspected properties includes estimated market values of the property (both "as-is" and "after repair"), repair cost estimates and "810 values." The "810 value" of a property is generally computed as its fair market value (before rehabilitation) less carrying costs, which cover taxes, interest and security expenses. In some instances, "after repair" market values are used, in which case the estimated cost of repair is deducted, along with carrying costs, to arrive at the "810 value." The "810 value" is the amount charged against a city's allocation of funds for the acquisition of properties for use in its urban homesteading program, and the proceeds are used to indemnify the FHA insurance fund. Taken together,

the information on the "inputs" to urban homesteading presented in this chapter provides a necessary context for the detailed examination of the rehabilitation experience in Chapters III, IV, and V.

The Sample of Inspected Properties

In all, 397 urban homestead properties were inspected between December 1976 and December 1978. The properties selected for inspection were all drawn from the set of properties acquired through the use of the "first-round allocations" made to the 23 original Demonstration Cities. These first-round allocations refer to the dollar amounts allocated to the Demonstration Cities at the time they entered into Urban Homesteading agreements for the first time. The aggregate amount of the first-round allocation was \$4.89 million. Most of the 23 Demonstration Cities used up their first-round allocations quite rapidly and most have by now received three additional allocations of Section 810 funds.¹ However, although the first-round allocations were typically exhausted some time ago, many of these properties have not yet been fully rehabilitated.

By April 1, 1978, 1,861 properties had been conveyed by HUD to local urban homesteading programs. These accounted for approximately \$9.4 million of the \$16.9 million of the first, second, third and fourth-round allocations made to the original 23 Demonstration Cities by that date. Of these 1,861 properties, rehabilitation had been started on 1,173 properties and had been completed on only 564 properties, of which 505 were properties acquired through the use of the first-round allocations. These 505 "first-round" properties constituted the

¹ The status of the Section 810 allocations as of the summer of 1978 is summarized in Evaluation of the Urban Homesteading Demonstration Program, Second Annual Report, U.S. Department of Housing and Urban Development, Office of Policy Development and Research, September 1978.

universe from which the sample of 397 properties to be inspected was drawn.

In drawing the sample of 397 properties for inspections, two criteria were employed. Firstly, it was considered desirable to achieve adequate representation of all the Demonstration Cities. Secondly, it was recognized that, by sampling properties as soon as rehabilitation was complete and stopping as soon as the desired number of inspections was achieved, there would be a systematic bias in favor of those properties in which rehabilitation was completed rapidly. The sample was designed to avoid this outcome.

The issue of sampling did not, in fact, arise until the summer of 1977 when it became apparent that the unit cost of inspecting would preclude a 100% sample of all first-round homesteads, then estimated to be around 1,000 properties. At the time that this became apparent, approximately 250 properties had already been inspected and these were distributed across 17 of the Demonstration Cities. The sampling issue then related to the rules which would be applied in the selection of the remaining properties for inspections, so that each city would be represented as adequately as possible and so that there would be sufficient representation of the "slower" properties.

The resulting sample accounted for almost 80% of all the properties available for inspection. The breakdown by city, together with the within-city sampling rates, is presented in Table II-1. It will be apparent that efforts were made to sample a higher percentage of properties in cities with relatively few available properties. The overall pattern, with its high average sampling rates and the existence of only two cities with sampling rates below 50%, provides reasonably strong assurance of the generalizability of the findings to the 505 first-round properties which had been completed by April 1, 1978.¹

¹The 397 records completed contain some instances where values for some variables are missing. This means that, for certain analyses, the actual sample size is smaller than 397. This has been noted in the tables, where applicable.

Table II-1

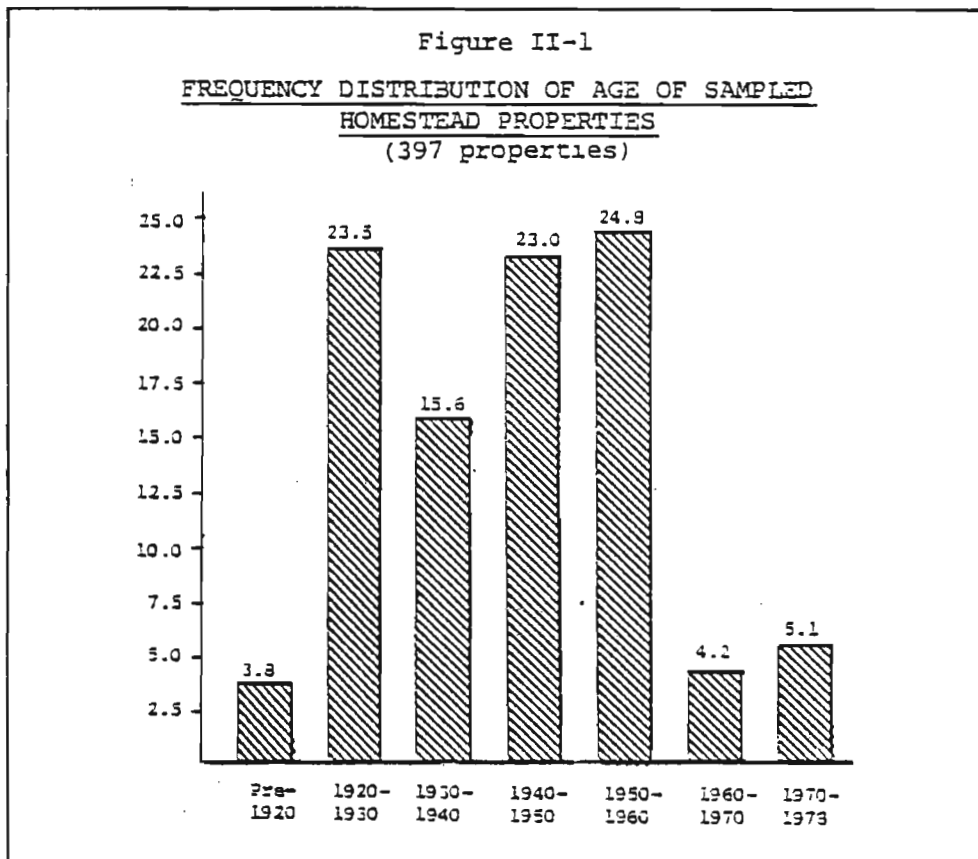
SAMPLE SIZES AND AVAILABLE FIRST-ROUND
COMPLETED PROPERTIES BY CITY

City	Sample Size	Properties Available	Sampling Rate
Atlanta	16	36	0.44
Baltimore	3	3	1.00
Boston	4	4	1.00
Chicago	19	26	0.73
Cincinnati	8	8	1.00
Columbus	8	8	1.00
Dallas	53	53	1.00
Decatur	18	27	0.67
Freeport	11	12	0.92
Gary	28	28	1.00
Indianapolis	28	30	0.93
Islip	12	14	0.86
Jersey City	5	5	1.00
Kansas City	13	28	0.46
Milwaukee	11	11	1.00
Minneapolis	14	27	0.52
New York City	4	4	1.00
Oakland	22	33	0.67
Philadelphia	26	41	0.63
Rockford	46	48	0.96
South Bend	17	18	0.94
Tacoma	17	17	1.00
Wilmington	14	24	0.58
TOTAL	397	505	0.79

Characteristics of the Urban Homestead Properties

The urban homestead properties are all, by the definition of the program, vacant 1-4 family properties which had arrived in the HUD inventory by reason of the owner's default on an FHA-insured mortgage. To provide a more complete description of these properties, it is useful to review key characteristics which were recorded during the inspection.

The median year of construction of the homestead properties was 1943 (Figure II-1). Slightly over one-third of the properties were built after 1950 and slightly less than 10% of the properties were built after 1960. If we compare this distribution to the distribution of the age of all properties reported in the Annual Housing Survey for 1976, we see that whereas 42.9% of the sampled urban homestead properties were constructed before



1939, 44.1% of the Annual Housing Survey central city properties fall into this category.¹ The urban homestead properties are quite comparable as a group to central city properties in the Annual Housing Survey SMSAs.

There are a number of available measures of the size of the urban homestead properties. These include the number of bedrooms, the number of rooms of all kinds, the area of floor space and the size of the lot. The distributions of each of these indices across the 397 sampled properties are presented in Figure II-2.

The median number of habitable rooms of the sampled urban homestead properties is 4.4, compared to the median of 4.7 rooms per central city dwelling unit and 5.7 rooms per central city owner-occupied dwelling unit in the Annual Housing Survey cities.² Mean living area and lot size for the urban homesteading properties were 1,479 square feet and 9,785 square feet, respectively. Taken as a group, the urban homesteading units tended to be somewhat smaller than the average of all units in the AHS central cities and, judged in terms of living area and lot size, very few of them could be considered to be particularly large.

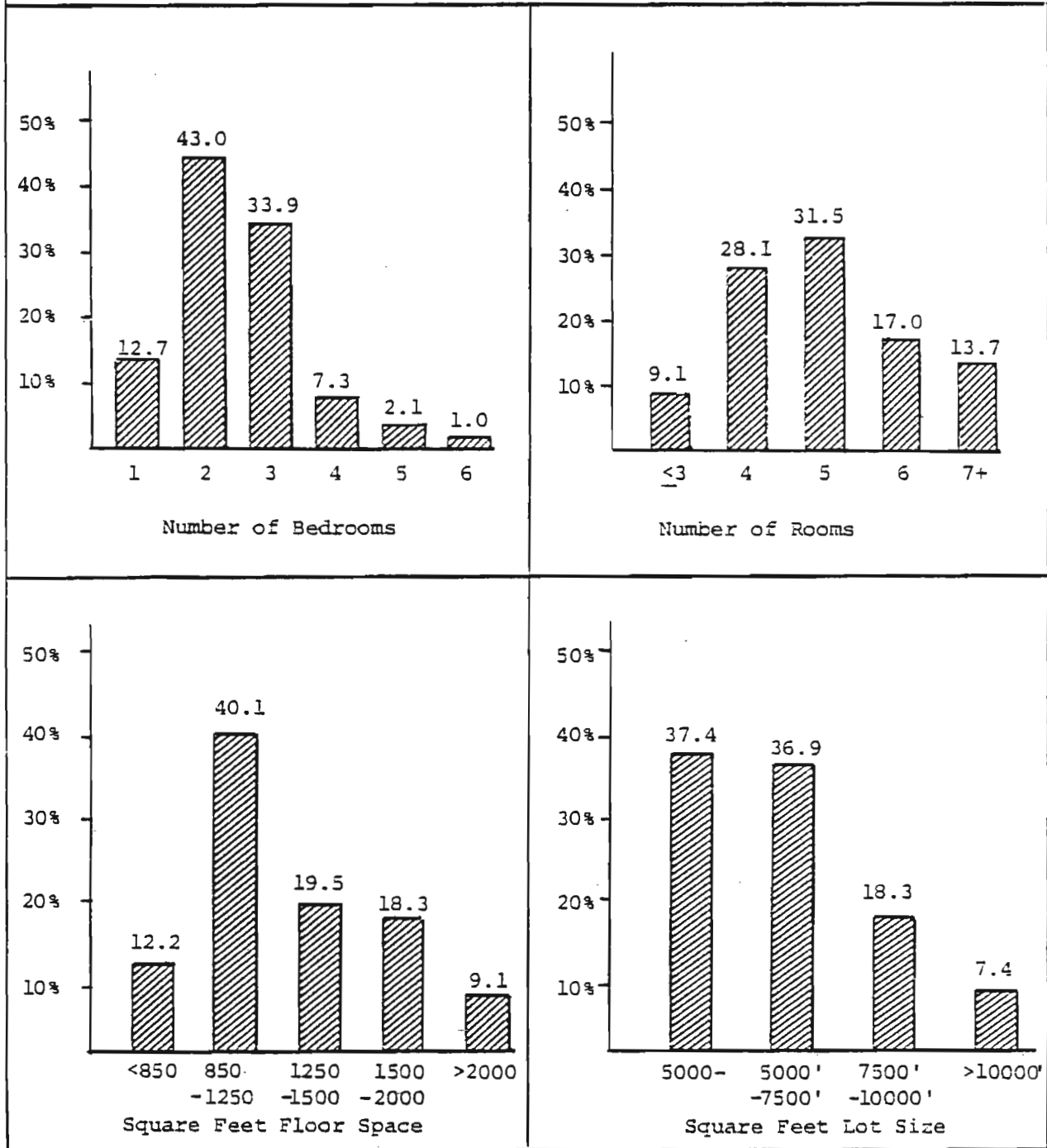
HUD Estimates of Rehabilitation Costs and Market Values of the Urban Homestead Properties

The urban homestead properties were all inspected by HUD property disposition staff at the time of acquisition by HUD and before the properties were conveyed to the Demonstration Cities. On the basis of these inspections, independent estimates were developed by HUD of the cost of repairs to each property and of the market value of the property both "as-is" and after repair. Because these estimates were developed through inspec-

¹Annual Housing Survey: 1976. United States & Regions Part A, General Housing Characteristics, Series H-150-74A.

²Op. cit.

Figure II-2
DISTRIBUTIONS OF SELECTED INDICES
OF THE SIZE OF THE URBAN HOMESTEAD PROPERTIES
 (397 properties)



tions of the property prior to conveyance and because they were all prepared by HUD property disposition staff using a common set of rules and procedures, they provide independent information on the value and condition of the sampled urban homestead properties.

The information on HUD market value and repair cost estimates is provided by the Closing Statements (HUD-9596) and by the Amendment to Schedule A of Broker Contract (HUD-9516). These forms were sent by HUD property disposition staff to HUD Central Office urban homesteading staff at the time of closing. Unfortunately, the coverage of these forms and the completeness of the information is somewhat lacking so that the information is not available for each of the inspected properties. Nevertheless, in view of its contribution to our knowledge of the condition of the properties before rehabilitation, the partial information is reported here.

A necessary component of the property disposition process is an estimate of the cost of repairing each property acquired from the HUD inventory. These estimates are available only for 139 of the 397 homestead properties on which inspections were performed. The average HUD repair cost estimate for these 139 properties was \$6,547, which can be compared with \$10,334 that homesteaders actually paid to contractors for the repair of the same properties. Adding to the labor figure the contributions which homesteaders themselves made through application of their own labor and through the direct purchase of materials, the estimated actual cost of rehabilitation on these properties by homesteaders (as if all the work had been done by contractors) is \$15,823. This amount is almost two and one-half times the average HUD estimate of the repair costs on the same properties. There is not a single city in which the HUD repair cost estimates exceed the value of the actual repairs to the property made by the homesteaders. The average HUD repair cost estimates, actual contractor costs and actual contractor costs plus the

value of self-help work are presented for those cities where the HUD data are available in Table II-2.

It is evident from those data that the level of repairs contemplated by HUD is considerably less than the level of repairs either mandated by local urban homesteading programs or desired by urban homesteaders. There are a number of instances, to be sure, where the HUD repair cost estimate and the estimated value of the actual rehabilitation work performed are within \$2,000 of one another (Dallas, Gary, Wilmington), but these are also the programs with the lowest actual rehabilitation cost. More common are instances in which the estimated city mean value of the actual rehabilitation work performed exceeds the comparable HUD estimate by over \$10,000 (Boston, Chicago, Decatur, Jersey City, Oakland and Philadelphia).

It is possible to speculate on the reasons for these substantial differences between the repair cost estimates developed by HUD and the actual costs incurred by urban homesteaders in the rehabilitation of their properties. One possible explanation is that HUD property disposition staff attempt to limit repairs to the minimum requirements of local housing codes for occupancy leaving to the purchaser the choice of undertaking further improvements. Alternatively, the HUD repair cost estimates are not based on the assumption of more modest repairs, in which case they may simply be in error. This is unlikely, however, given the substantial experience which HUD property disposition staff have had in the repair of properties in recent years and in the absence of any obvious incentives to understate repair costs. It appears probable, therefore, that the HUD repair cost estimates are based on a much more modest level of contemplated repairs.

It might appear from a casual scrutiny of these numbers that there is little apparent relationship between the HUD repair cost estimates on the one hand and the actual rehabilita-

Table II-2

HUD REPAIR COST ESTIMATES, ACTUAL PAYMENTS TO
CONTRACTORS AND TOTAL VALUE OF ACTUAL
REHABILITATION WORK BY CITY
(MEAN VALUES PER PROPERTY)

	Sample Size	HUD Repair Cost Estimates	Actual Payments to Contractors	Total Value of Actual Rehab
Atlanta	6	4,738	8,134	14,686
Boston	4	12,636	20,538	28,878
Chicago	18	3,758	10,706	16,848
Dallas	18	3,089	2,095	4,505
Decatur	6	7,723	14,242	29,777
Freeport	1	6,475	8,500	9,734
Gary	9	4,500	2,643	5,885
Islip	12	6,975	11,650	12,823
Jersey City	5	21,296	45,840	46,996
Kansas City	10	3,499	8,565	10,860
Minneapolis	9	14,096	14,214	20,157
New York City	4	12,351	13,020	18,790
Oakland	14	5,990	12,445	17,142
Philadelphia	19	6,217	13,806	19,212
South Bend	1	580	-0-	6,937
Wilmington	3	3,500	2,083	4,933
TOTAL	139	6,547	10,334	15,823

tion costs on the other hand. This is not the case. The correlation coefficient between the mean HUD repair cost estimates by city and the mean total value of actual rehabilitation by city is +0.85, convincing evidence that the observed differences reflect a systematic tendency for actual urban homesteading repair costs to vary with the corresponding HUD estimates.

In addition to information on estimated repair costs, the HUD Property Disposition documentation provides estimates of the market value of the urban homestead properties. These estimates are provided in some cases on a "cash as-is" basis and in some cases on an "after repair" basis. These estimates provide some direct evidence of the worth of the properties conveyed to urban homesteaders under the Section 810 program.

There are a number of statistics which shed light on the value of the urban homestead properties both before and after repair. In reviewing these, it is useful to begin with the cash "as-is" and "810" values of the properties. The difference between the two is explained by the carrying costs of the property which are typically deducted from the "as-is" value to arrive at the "810 value."¹ The "810 value" is then used as the amount by which each city's dollar allocation of properties is reduced on conveyance by HUD to the city. In Table II-3, the "as-is" and "810 values" are presented together with the differences between the two sets of numbers.

For the 218 properties for which the data are available from the Area Office files, the overall average "as-is" value of the homestead properties was \$8,877. These mean values included four cities with average values below \$6,000 (Boston, Dallas, Jersey City and Kansas City) and three cities with

¹In some cases, the "810 value" is arrived at by deducting estimated repair costs plus carrying costs from the estimated market value after repair. In these cases, the difference between the "810 value" and "as-is" value may be negative. (See Table II-3 for some instances of this.)

Table II-3

MEAN "AS-IS" VALUES AND "810 VALUES" BY CITY

City	Sample Size	"As-Is Value"	"810 Value"	Difference
Atlanta	14	10,543	5,353	5,190
Boston	4	4,800	4,799	1
Chicago	13	12,962	7,600	5,362
Cincinnati	7	7,443	6,168	1,275
Columbus	7	8,500	6,423	2,077
Dallas	29	5,543	1,844	3,699
Decatur	14	10,057	4,555	5,502
Freeport	10	13,830	10,573	3,257
Gary	21	11,024	4,407	6,617
Islip	12	13,000	9,861	3,139
Jersey City	5	4,400	2,860	1,540
Kansas City	10	5,450	6,482	(1,032)
Milwaukee	1	6,424	6,424	0
Minneapolis	14	6,804	5,691	1,113
New York City	4	10,125	7,130	2,995
Oakland	13	9,805	7,675	2,130
Philadelphia	25	8,164	2,640	5,524
South Bend	11	7,136	4,199	2,937
Wilmington	4	8,075	8,824	(749)
TOTAL	218	8,877	5,302	3,575

average values above \$12,000 (Chicago, Freeport and Islip). The "carrying cost" adjustments had the effect of reducing the mean "810" value to \$5,302, some \$3,575 below the mean "as-is" value. It is no accident that the two cities with the lowest mean "810 values" (Dallas and Philadelphia) are also the two cities with the largest number of sampled properties; low "810 values" permit a local urban homesteading program to acquire more properties from a given dollar allocation.

For many of the properties, the HUD Property Disposition forms also include an estimate of the market value of the property after the repairs have been completed. It is interesting to compare the HUD after-repair estimates with the homesteader's own estimate of the property's value after repair, remembering that the cost of the actual repairs is significantly higher than the HUD estimates in each of the Demonstration Cities. In Table II-4, the differences between the homesteaders' and HUD's after-repair market value estimates are presented for the 141 properties for which all these data were available.

As Table II-4 shows, the homesteaders typically value their properties at about \$8,500 higher than the comparable HUD after-repair market value estimates. At the same time, the homesteaders have expended just over \$9,000 on rehabilitation work, both contracted and self-help, in excess of the HUD repair cost estimates (Table II-2). To a large extent, therefore, the differences between the HUD and homesteader market value estimates appear to be explained by differences in their assumptions about the extent and cost of the repairs performed on the properties.

To investigate the relationship between the homesteader after-repair market value estimates and the HUD after-repair market value estimates, a regression of homesteader market value estimate on the HUD market value estimate and the difference between actual and HUD-estimated repair costs was run. The results of this regression were:

Table II-4

DIFFERENCES BETWEEN HUD AND HOMESTEADERS'
MEAN AFTER-REPAIR MARKET VALUE
ESTIMATES BY CITY

City	Sample Size	<u>Market Value</u> <u>Difference</u> Homesteader Minus HUD Estimates
Atlanta	6	2,500
Boston	1	12,000
Chicago	16	7,500
Dallas	13	3,627
Decatur	15	8,170
Freeport	5	8,400
Gary	19	13,005
Islip	12	4,250
Jersey City	3	26,667
Kansas City	10	9,560
New York City	4	9,750
Oakland	8	7,356
Philadelphia	23	10,681
South Bend	12	6,252
Wilmington	4	5,025
TOTAL	141	8,435

$$Y = 3304 + 1.175X_1 + 0.17(X_2 - X_3)$$

(3046) (0.158)¹ (0.07)

RSQ: 0.39

where

- Y ~ Homesteader estimate of the after-repair market value
- X₁ ~ HUD estimate of the after-repair market value
- X₂ ~ Estimated value of actual repairs to property
- X₃ ~ HUD repair cost estimate

These results indicate that the additional improvements made by the homesteaders are statistically significant contributors to the difference in the homesteader and HUD market value estimates. Each additional dollar of investment, however, contributes only modestly to the homesteader estimate of the property's value. The principal source of variation between the homesteaders' valuations of their property and the HUD market value estimates appears to be the greater optimism of the homesteaders, as reflected in the constant term and in the 17% premium on the HUD market value coefficient. Evidently some part of this premium may reflect general property value appreciation between the dates at which the two valuations were made.

In this chapter, we have described the sample of properties which were inspected. The characteristics of the homestead properties in terms of age and indices of size were presented and discussed. The information prepared by HUD property disposition staff on the estimated repair costs and market values of the homestead properties before they were selected for use in local urban homesteading programs was also examined. Together these data provide a reasonably comprehensive picture of the urban homestead properties before the rehabilitation work began. In the next chapter, we examine data on the nature and extent of the actual repairs performed on these properties.

Chapter III

REHABILITATION WORK ON THE URBAN HOMESTEAD PROPERTIES

During the inspections of the 397 sampled urban homestead properties, a record was made of all new work performed during the course of the rehabilitation. The instrument used in the conduct of the inspections listed, on a room-by-room basis, all possible items which could have been repaired or replaced.¹ These items were checked when there was evidence that they had been included in the rehabilitation work and, at the same time, they were classified according to whether the work had been performed by a contractor or by the homesteader. Additional information on the quality of the workmanship and the choice of materials was also recorded on an item-by-item basis for each room in the building.

These records provide the basis for a detailed description of the actual work performed during the course of urban homesteading rehabilitation. This is the subject of this chapter. The information on the quality of workmanship and materials is presented and examined in Chapter V.

In order to understand the scope and limitations of the data which are used to describe the actual work performed on the urban homestead properties, it is important to remember that the inspections were carried out after the rehabilitation work was substantially complete. It was possible, especially with the aid of the homesteader, to identify instances of new work

¹The inspection instrument is included as Appendix A to this report.

on the properties, but it was not possible to identify the extent of the work, as measured by labor hours and material costs for most of the completed tasks, especially those performed by contractors. To remedy this, a separate set of data was collected from the homesteader on his or her own labor hours and material costs. The allocation of contractor charges to particular tasks or types of work can only be done using statistical methods, however, since the homesteader was typically not familiar with the breakdown of contractor charges by tasks or types of work.

To describe the work performed on the urban homestead properties it is convenient to group work tasks into ten broad categories (Table III-1). The alternative, which is to report on individual tasks in terms of their frequency of occurrence, is not appealing because there are so many possible tasks and the actual effort which is committed to any one task is likely to vary quite sharply from one property to another.

Table III-1

CATEGORIES OF NEW WORK USED TO
DESCRIBE REHABILITATION

1. Plaster & Drywall	6. Installation of Appliances
2. Interior Finishes	7. Plumbing & Fixtures
3. Roofing & Siding	8. Site Work & Secondary Structures
4. Structural Alterations	9. HVAC & Insulation
5. Finish Carpentry	10. Electrical Services & Fixtures

It is important to understand that the tasks and task categories used in the remainder of this chapter refer to a classification of the current physical attributes of the dwelling into two categories: included in the rehabilitation work and not included in the rehabilitation work. Because this classification is based on the current physical attributes of the dwelling, it excludes all work which involved the destruction or removal of the previously existing fabric of the building. Apart from demolition work, which is treated explicitly in the analysis of self-help in the next chapter, all other rehabilitation tasks are included in the analysis of this chapter.

Breakdown of Rehabilitation By Work Category

The rehabilitation audit instrument identified 161 possible items of work or tasks which could have been performed during the course of rehabilitation. On average, 36.3 tasks were performed on each of the urban homestead properties. Across all the properties, a total of 14,404 tasks were identified and recorded. In Table III-2, the breakdown of these tasks into the ten task categories is presented. The percentages of the tasks within each category which were performed by a contractor, by the homesteader or by the two working together are also presented.

Examination of the first three columns of Table III-2 indicates that work related to interior finishes accounted for the largest number of separately identifiable tasks. This category accounted for over a quarter of all the tasks performed. However, because tasks may vary in average costs or self-help effort from one Task Category to another, this does not mean that Interior Finishes accounted for over a quarter of the total costs of rehabilitation. Only two other Task Categories (Structural Alterations & Replacements and Installation of Appliances) accounted for more than 10% of the total of all tasks performed.

Table III-2

BREAKDOWN OF WORK BY TASK CATEGORIES

Task Category	Number of Tasks Performed	Mean Number Per Property	% of All Tasks Performed	Tasks Performed as % of Total Possible	% Performed by		
					Contractor	Home-steader	Joint
Plaster & Drywall	1,398	3.5	9.7	14.7	61.3	36.0	2.7
Interior Finishes	4,120	10.4	28.6	25.9	50.1	46.8	3.0
Roofing & Siding	421	1.1	2.9	9.6	79.6	19.2	0.7
Structural Alterations & Replacements	1,784	4.5	12.4	15.5	69.4	25.4	5.0
Finish Carpentry	1,211	3.1	8.4	27.8	73.6	24.3	2.0
Appliance Installation	1,520	3.8	10.6	42.6	20.8	74.8	3.7
Plumbing & Fixtures	1,385	3.5	9.6	34.9	77.3	21.1	1.3
Site Work & Secondary Structures	1,116	2.8	7.7	17.6	59.8	36.7	3.3
HVAC & Insulation	557	1.4	3.9	23.4	67.3	29.8	2.3
Electrical Services & Fixtures	892	2.2	6.2	44.9	73.8	21.9	4.2
TOTAL	14,404	36.3	100.0	22.5	58.8	37.9	3.0

In the fourth column of Table III-2, the percentage of all possible tasks performed is presented. These statistics give a sense of the comprehensiveness of rehabilitation work in the aggregate (22.5%) and within each task category. The percentages presented in this column of the table are calculated as the ratio of the total number of tasks performed within each task category and the maximum possible number of tasks which could have been performed within the task category. Thus, in the "Plaster & Drywall" task category, there were a total of 24 possible tasks which could have been performed on any one property. The mean number of tasks actually performed in this category was 3.52 which is 14.7% of the maximum number of possible tasks within the category. Examination of the percentage of all possible tasks performed, presented in Column 4 of Table III-2, indicates that the task categories with the most complete coverage of new work activities were: Electrical Services & Fixtures (44.9%), Appliance Installation (42.6%), Plumbing &

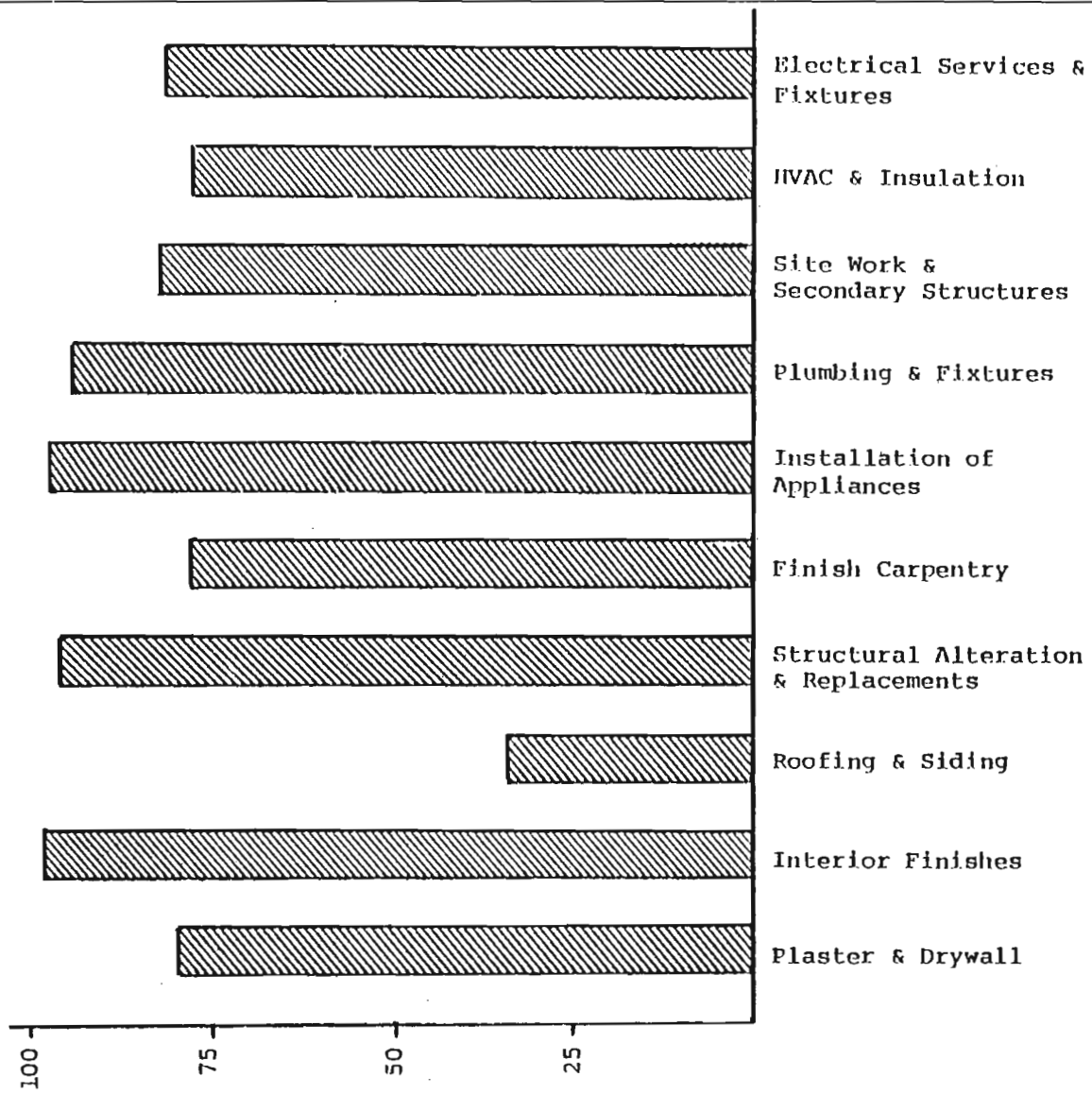
Fixtures (34.9%). In each of these categories between one-half and one-third of all the items which might need repair and replacement were, in fact, repaired or replaced. At the other end of the range, the Task Categories in which the relatively fewest number of items required repair or replacement were Roofing & Siding (9.6%), Plaster & Drywall (14.7%) and Structural Alterations & Repairs (15.5%). In each of these task categories, fewer than one-sixth of all possible items had been repaired or replaced during rehabilitation.

The last three columns of Table III-2 indicate the percentage of all tasks performed by a contractor, by the homesteader or by both a contractor and the homesteader working in conjunction. Overall, 58.8% of all tasks were performed by contractors, with the task categories having the highest frequency of contractor work being Roofing & Siding (79.6%), Plumbing & Fixtures (77.3%), Electrical Service & Fixtures (73.8%), and Finish Carpentry (73.6%). At the other extreme is Appliance Installation (20.8%), which was mainly performed by homesteaders. This division of labor between contractors and homesteaders evidently reflects the different skill requirements of different task groups.

Another way to examine the rehabilitation work on the urban homestead properties is to enumerate the number, or percentage of properties, that had some work done in each of the ten task categories. In Figure III-1, the percentage of all sampled properties having one or more tasks undertaken within each of the task categories is presented. It is apparent from examination of Figure III-1 that very few properties were in such good repair that they required no work in the major task categories. In nine of the ten categories, over three-quarters of the properties required at least some work to be performed and in four of the ten categories, less than one in ten properties needed no repair work to be performed.

Figure III-1

PERCENTAGE OF ALL PROPERTIES HAVING SOME
WORK DONE IN EACH TASK CATEGORY



Analysis of Contractor Costs by Task Category

The distribution of the number of tasks performed by contractors within each task category provides an impressionistic, rather than statistical, description of the contracted work effort on the urban homestead properties. The individual tasks whose frequency is reported within each task category are by no means comparable in terms of the average effort, or contract cost, which went into their performance. The fact that one task category accounted for twice as many tasks performed as another task category does not mean that twice the effort went into the first category as into the second, because the average cost per task may be very different between the two groups.

Homesteaders were able to provide information on the aggregate cost of contracted work and to identify those tasks which were performed by the contractor; but, information on the breakdown of contractor bills between tasks or task categories was not available from the homesteader at the time of inspection. Direct estimates of the labor and materials costs of each contracted task could not be made during the on-site inspection, because the condition of the property prior to repair was unknown. The only means of assessing the breakdown of contractor work between tasks is, therefore, through statistical analysis of the relationship between the total contract cost on the one hand and the frequency of tasks performed within each category on the other hand.

As a first step in the statistical analysis of task frequency and costs, a simple regression of contract costs on the number of tasks of all kinds performed on each property was carried out. The resulting regression equation was:

$$\begin{aligned} \text{Contract Costs} &= 66.64 + 343.5 (\text{Number of Tasks}) \\ &\quad (423.0) \quad (14.7) \end{aligned}$$

RSQ: 0.59

The remarkable precision of the coefficient on the number of tasks, the small size and insignificance of the intercept and the excellent fit of the regression to cross-sectional data all contribute to a highly convincing result. The interpretation of the slope coefficient (\$343.50) is the average cost per contracted task.

To analyze the breakdown of contract costs by Task Category, an analogous multiple regression of total contract costs on the number of tasks performed in each task category was performed. The form of the regression equation was:

$$\text{Contract Costs} = \beta_0 + \sum_i \beta_i n_i$$

In this equation n_i corresponds to the number of tasks performed within the i^{th} task category. In the first regression, two of the Task Category slope coefficients proved negative and insignificant; these, and another highly insignificant coefficient, were dropped in the second regression. The Task Category slope coefficients in both regressions (Table III-3) are interpreted as the average cost for tasks within that category.

The regression results suggest that the Plaster & Drywall and Interior Finish tasks are typically less expensive than those requiring more professional skills (Structural Alterations, Finish Carpentry, Plumbing, HVAC and Electrical). Among these tasks, the electrical work is estimated to be the most expensive, at around \$1,000 per task. The intercept is negative in both regressions, but highly insignificant. The addition of between 6 and 9 coefficients only improves the multiple correlation coefficient from 0.59 in the simple regression in which

Table III-3

REGRESSIONS OF CONTRACT COSTS ON
FREQUENCY OF TASKS BY TASK CATEGORY

Variable	Regression I	Regression II
Constant	-262.2 (456.8)	-327.1 (452.9)
Plaster & Drywall	166.1 (128.5)	183.0 (127.3)
Interior Finishes	119.1 (747.0)	99.7 (73.2)
Roofing & Siding	-462.7 (336.6)	-
Structural Alterations	660.7 (152.0)	609.4 (145.9)
Finish Carpentry	615.8 (196.9)	583.8 (186.1)
Appliance Installation	-122.9 (259.0)	-
Plumbing & Fixtures	513.8 (190.1)	519.7 (187.8)
Site Work	27.5 (160.1)	-
HVAC & Insulation	672.0 (305.6)	624.8 (303.0)
Electrical Service	1015.0 (256.6)	988.6 (252.4)
RSQ (d.f.)	0.62 (377)	0.62 (380)

all tasks are pooled to 0.62 when tasks are disaggregated into Task Categories.

The extremely modest increase in the multiple correlation coefficient between the regression with tasks aggregated across task categories and the regression with tasks disaggregated into 10 separate task categories is quite surprising. This undoubtedly reflects the very "soft" nature of the definition of individual tasks and the large variance in the level of costs per task within the Task Categories. On the other hand, the variance in the mean cost per task between Task Categories is rather small with over half the coefficients in Regression II lying within an interval of \$105 (\$519.70-\$624.80). In situations where the "within" category variances are much larger than the "between" category variances, the addition of categorical dummies will not contribute greatly to the fit of the regression.

The regression coefficients, when combined with the actual number of tasks performed within each Task Category, can be used to estimate the breakdown of contractor costs between categories. The breakdown is necessarily inexact because of the intercept term and the existence, or omission, of Task Categories with negative and insignificant coefficients. Using the coefficients from the second regression and the mean number of contracted tasks performed for each of the seven categories included in the regression, the breakdown of contractor dollar costs can be calculated (Table III-4).

Table III-4
ESTIMATED BREAKDOWN OF CONTRACTOR DOLLAR
COSTS (7 TASK CATEGORIES)

Task Category	Mean # of Tasks/ Property	Mean Cost/ Task	Estimated Cost per Property	Estimated % of Total Costs
Plaster & Drywall	2.16	183.0	\$ 395	5.1%
Interior Finishes	5.20	99.7	519	6.7
Structural Alterations	3.12	609.4	1,901	24.5
Finish Carpentry	2.24	583.8	1,308	16.8
Plumbing & Fixtures	2.70	519.7	1,403	18.1
HVAC & Insulation	0.94	624.8	587	7.6
Electrical Service	1.66	988.6	1,641	21.2
Total	18.02	-	\$7,754	100%

Structural Alterations and Electrical Service repairs and replacements together are estimated to account for almost 46% of contractor costs. Interior Finishes and Plaster/Drywall, although accounting for 46% of all the tasks performed within the seven categories, account for only 12% of the dollar costs of contractor rehabilitation. The remaining 88% of contractor costs appears to fall into the task categories which require construction skills that are typically not possessed by homesteaders. This suggests that opportunities for further substitution of self-help labor for contracted rehabilitation may be quite limited.

Analysis of Homesteader Purchased Material Costs by Task Category

In addition to payments to contractors, homesteaders also incur cash obligations for materials which they purchase directly. It is possible, using multiple regression methods as before, to examine the breakdown of the directly purchased materials by Task Category. To carry out this analysis, total costs for materials purchased by the homesteader were regressed on the number of tasks performed within each task category, both by the homesteader and by the homesteader and the contractor jointly. The form of the regression is:

$$\text{Purchased Materials Cost} = \beta_0 + \sum_{ij} \beta_{ij} n_{ij}$$

where n_{ij} denotes the number of tasks performed either by the homesteader or by the homesteader and the contractor jointly ($i = 1,2$) in the j^{th} Task Category. The regression results are presented in Table III-5.

The coefficients of the regression of direct materials purchases on the number of self-help and joint tasks by task category are not particularly reliable, as evidenced by the standard errors. The regression equation as a whole achieves a reasonably good fit to the data, the intercept is very close

Table III-5

REGRESSION COEFFICIENTS: DIRECT MATERIALS
PURCHASES ON THE NUMBER OF TASKS PERFORMED
BY TASK CATEGORY (HOMESTEADER & JOINT)

Task Category	Homesteader	Homesteader & Contractor
Constant		-3.48 (116.0)
Plaster & Drywall	62.9* (28.0)	0.7 (82.4)
Interior Finishes	37.8* (14.8)	54.4 (43.7)
Roofing & Siding	8.2 (111.4)	181.7 (371.3)
Structural Alterations	100.6* (43.1)	121.2 (81.8)
Finish Carpentry	148.9* (50.4)	667.4* (182.4)
Appliance Installation	14.3 (36.1)	-28.6 (91.4)
Plumbing & Fixtures	9.6 (49.7)	399.4* (174.2)
Site Work	116.5* (45.1)	220.7 (127.7)
HVAC & Insulation	248.9* (77.3)	637.3* (229.7)
Electrical Service	34.0 (67.2)	79.8 (133.0)
RSQ: 0.51		

*Denotes significance at 99% level.

to zero and without any constraints, only one of the twenty slope coefficients is negative. The coefficients can be used to estimate the percentage of total direct material purchases accounted for by each Task Category (Table III-6).

Use of the regression coefficients to estimate the percentages of direct material purchases for each of the major task categories shows Interior Finishes and Finish Carpentry together accounting for over 40% of the total cost of materials purchased directly by the homesteader. At the other extreme, the Roofing & Siding, Plumbing & Fixtures and Electrical Service Task Categories together account for less than five percent of homesteader cash outlays for materials.

The Time Required to Complete Rehabilitation

For seventy-three percent of the sampled properties, rehabilitation had been started in 1976 and the remaining 27% were started in 1977. Sixty-one percent were first occupied in 1976, 36% in 1977, and the remaining 3% in 1978. On average, three months elapsed from the time rehabilitation was begun until the homesteader moved into the property. Typically, rehabilitation continued for a significant period of time after occupancy.

Of the sampled properties, 11% had rehabilitation completed by the end of 1976, 80% were completed by the end of 1977, and, by the end of 1978 all but 1% of the sampled properties were fully repaired.¹ The average length of time to complete rehabilitation was 11.5 months (Figure III-2).

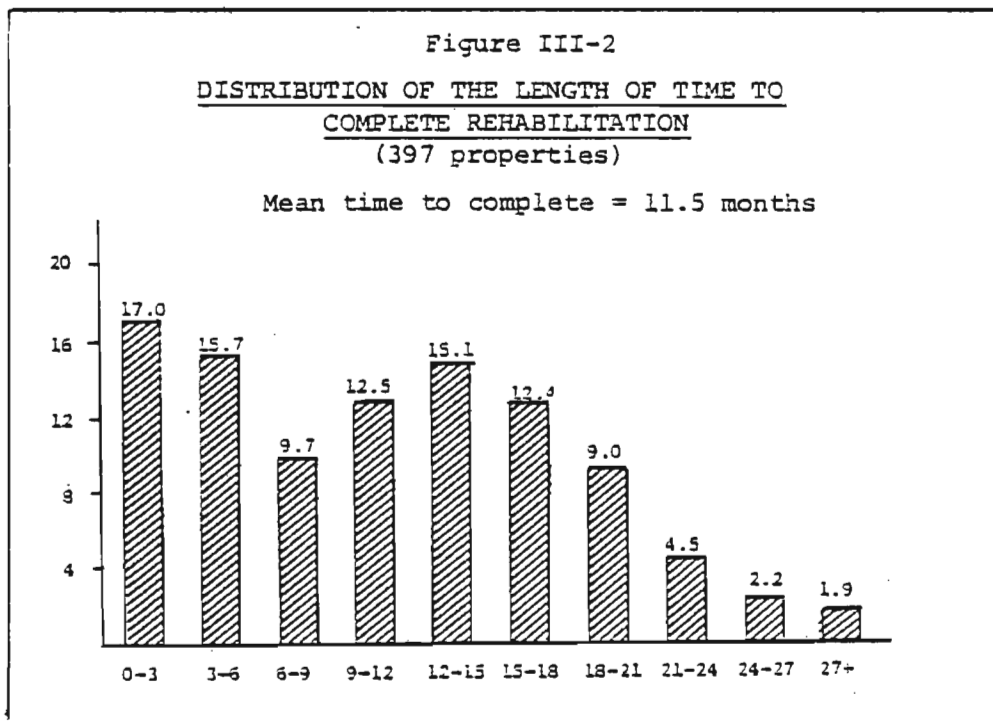
The distribution of the length of time to complete rehabilitation is of some interest. More than a third of the properties are accounted for by the two highest frequencies (0-3 months

¹An effort was made to inspect only properties on which rehabilitation was fully completed. Notwithstanding this effort, 4 properties were found to be not completed at the time of the inspection.

Table III-6

ESTIMATED BREAKDOWN OF DIRECT MATERIAL PURCHASES (10 TASK CATEGORIES)

Task Category	(1) Mean # of Homesteader Tasks	(2) Average Cost per Task (β_{1j})	(3) Mean # of Joint Tasks	(4) Average Cost per Task (β_{2j})	(5) Estimated Cost: (1)x(2)+(3)x(4)	(6) Percentage of Total
Plaster & Drywall	1.27	\$ 62.90	0.10	\$ 0.70	\$ 79.95	8.4%
Interior Finishes	4.85	37.80	0.31	54.40	200.19	21.1
Roofing & Siding	0.20	0.20	0.01	181.70	3.46	0.3
Structural Alterations	1.14	100.60	0.22	121.20	141.34	14.8
Finish Carpentry	0.74	140.90	0.11	667.40	103.59	19.3
Appliance Installation	2.86	14.30	0.14	(20.60)	36.85	3.8
Plumbing & Fixtures	0.73	9.60	0.04	339.40	17.50	1.8
Site Work	1.03	116.50	0.09	220.70	139.85	14.7
HVAC & Insulation	0.42	240.90	0.03	637.30	123.66	13.0
Electrical Service	0.49	34.00	0.09	79.80	23.84	2.5
TOTAL	13.75		1.09		\$950.31	100.0%



and 3-6 months); thereafter the distribution assumes a more "normal" appearance with the next highest frequency occurring in the interval 12-15 months. One property in six required more than 18 months to complete rehabilitation; this should be viewed in the light of the Section 810 requirement that rehabilitation be completed within 18 months of occupancy of the property.¹ Evidently, a significant amount of rehabilitation

¹The dates of the beginning and completion of rehabilitation on individual properties were provided by staff of the local urban homesteading programs. It is possible that local programs may have interpreted "beginning" and "completion" in different ways. In particular, some programs may have considered "completion" as the condition of being substantially complete and some may have considered them as completed only when the final inspection had been performed. This possible source of error is inherent in the nature of the data collection procedures.

was performed prior to occupancy. Homesteaders reported that, prior to occupancy, electricity was turned on in 89% of the properties, exterior work was completed in 47% of the properties, work on interior walls and ceilings had been completed in 49% of the properties, and landscaping work was completed on 31% of the properties.

Analysis of the determinants of the length of time required to complete rehabilitation is clearly of interest in terms of the light it sheds on alternative approaches to the management of urban homestead rehabilitation. The average number of months required to complete rehabilitation is shown in Table III-7 for each city, together with the sample sizes and standard deviations. It is apparent, both from casual scrutiny and from the multiple correlation coefficient ($R^2 = 0.39$), that there is significant variation in the speed with which rehabilitation is completed in different cities.¹

The variation in the average length of time required to complete rehabilitation can be explained in part by the prior classification of cities in terms of the "degree of control" they exercise over the rehabilitation process.² The first group of cities, which were expected to exercise the most control over the rehabilitation process and to push for rapid completion of repairs, average 7.1 months to complete rehabilitation -- almost 4½ months faster than the average of all properties in the sample. The second group of cities, which were believed to allow for more sweat equity and homesteader involvement, averaged 11.2 months to complete rehabilitation. The third group of cities, which were believed to exercise the least stringent control, averaged almost exactly one year to complete repairs on their urban homestead properties. These findings provide some support for the validity of the classification of cities

¹The multiple correlation coefficient in Tables III-7 and III-8 is the same as the R^2 generated by a regression of the dependent variable on the 22 city dummies and corresponds to the proportion of the total variance "explained" by the city classification.

²See Chapter I, page 4.

Table III-7

MEAN TIME REQUIRED TO
COMPLETE REHABILITATION BY CITY

City	Sample Size	Mean Time to Complete Rehab (Months)	Standard Error
Atlanta	13	5.2	1.6
Baltimore	2	5.0	4.0
Boston	3	3.7	3.3
Chicago	19	14.8	1.3
Cincinnati	6	13.0	2.3
Columbus	8	14.6	2.0
Dallas	43	14.6	0.9
Decatur	13	3.6	1.6
Freeport	9	8.8	1.9
Gary	28	11.8	1.0
Indianapolis	24	16.9	1.2
Islip	9	15.8	1.9
Jersey City	5	7.0	2.5
Kansas City	12	8.9	1.6
Milwaukee	11	16.4	1.7
Minneapolis	14	16.0	1.5
New York City	4	7.0	2.8
Oakland	19	2.9	1.3
Philadelphia	25	12.9	1.1
Rockford	30	10.6	1.0
South Bend	17	15.8	1.4
Tacoma	14	4.4	1.5
Wilmington	14	10.7	1.5
TOTAL	342	11.5	0.4

$$R^2 = 0.39$$

Table III-8
MEAN RATES OF CONTRACT COST
EXPENDITURES BY CITY

City	Contract Costs/ Time to Complete Rehab (Months)	Standard Error
Atlanta	\$3,538	\$461
Baltimore	\$2,282	\$1,129
Boston	\$5,464	\$922
Chicago	\$ 999	\$366
Cincinnati	\$1,030	\$714
Columbus	\$1,075	\$565
Dallas	\$ 233	\$278
Decatur	\$4,061	\$443
Freeport	\$2,663	\$604
Gary	\$ 152	\$313
Indianapolis	\$ 260	\$349
Islip	\$ 661	\$565
Jersey City	\$9,352	\$799
Kansas City	\$1,251	\$461
Milwaukee	\$ 545	\$532
Minneapolis	\$1,424	\$427
New York City	\$3,168	\$799
Oakland	\$4,841	\$376
Philadelphia	\$2,081	\$326
Rockford	\$1,129	\$297
South Bend	\$ 193	\$412
Tacoma	\$ 979	\$482
Wilmington	\$1,908	\$443
TOTAL	\$1,575	\$386

RSQ 0.54

in terms of the degree of control exercised over the rehabilitation process.

A natural extension of this analysis is to examine the effect of the size of the job on the time required to complete rehabilitation. By dividing the total contractor cost on each job by the length of time required to complete the work, the average "rate" of contracted work per month per property can be estimated. Averages for each city of these "rates" of performance are presented in Table III-8. Notice that the city classificatory variables "explain" 54% of the variance in these "rates" of performance across properties.

The model implicit in this analysis of "rates" of performance is of the form:

$$t = \frac{1}{\mu_i} \cdot c$$

where μ_i denotes the city-specific constant "rate" of performance, measured in contract dollars expended per month, and c and t denote, respectively, contractor costs and time required to complete rehabilitation. A further variant on this model can be used to examine the influence of self-help work on the time required to complete rehabilitation. In this variant, the ratio of self help value(s) to contractor costs is introduced in a way which allows it to modify the effect of contracted costs on the length of time required to complete rehabilitation.

$$t = \frac{1}{\mu_i} \left(\frac{s}{c}\right)^{-\lambda} \cdot c$$

This relationship was estimated by regressing the logarithm of (c/t) on the city dummies (δ_i) and the logarithm of the ratio (s/c) :

$$\ln\left(\frac{c}{t}\right) = \alpha + \lambda \ln\left(\frac{s}{c}\right) + \sum \mu_i \delta_i$$

The estimated coefficients and standard deviations are presented in Table III-9. The regression equation demonstrates a remarkable

goodness of fit, with a multiple correlation coefficient of 0.785. The city dummies, which reflect differences from the rate of contracted cost expenditure in Wilmington, whose dummy variable is suppressed, clearly indicate significant inter-city variations. Lastly, the effect of increases in the ratio of self-help to contracted costs (λ) is highly significant and of the appropriate sign. It indicates an elasticity of -0.56 between the rate at which costs are incurred and the ratio of self-help to contracted value. In other words, doubling the ratio of self-help to contracted work will, holding contractor costs constant, increase the time to complete the work by 56%.

Table III-9

REGRESSION COEFFICIENTS & STANDARD ERRORS

REGRESSION EQUATION $\ln(c/t) = \alpha + \lambda \ln(s/c) + \sum_i \mu_i \delta_i$

$\alpha = 5.76$
(0.26)

$\lambda = -0.56$
(0.03)

City Dummies (Wilmington Suppressed)

Atlanta	0.28 (0.37)	Islip	-1.05 (0.43)
Baltimore	0.08 (0.71)	Jersey City	-0.19 (0.55)
Boston	1.71 (0.59)	Kansas City	-0.23 (0.37)
Chicago	-0.04 (0.33)	Milwaukee	-0.46 (0.41)
Cincinnati	0.18 (0.48)	Minneapolis	0.11 (0.36)
Columbus	-0.61 (0.41)	New York City	1.15 (0.53)
Dallas	-1.40 (0.30)	Oakland	1.08 (0.34)
Decatur	0.59 (0.37)	Philadelphia	0.21 (0.32)
Freeport	0.28 (0.43)	Rockford	-0.43 (0.31)
Gary	-1.09 (0.32)	South Bend	-0.77 (0.36)
Indianapolis	-1.14 (0.33)	Tacoma	-0.09 (0.38)

RSQ = 0.78

Chapter IV

HOMESTEADER SELF-HELP CONTRIBUTIONS

One of the particular features of urban homesteading is that it provides a means for individuals to help themselves through direct contributions of their labor and skills to the rehabilitation of their new properties. These self-help efforts, often referred to as investments of "sweat equity," are only possible when title passes to the new owner before the repairs are complete. Under these circumstances, the homesteader may be able, through his or her own efforts, to effect significant reductions in the cost of rehabilitation and, consequently, in the amount of debt they must incur to repair the property. In addition to the financial benefits which may be acquired through self-help efforts, the direct involvement of the homesteader in the rehabilitation work may serve to increase the homesteaders' attachment to the property and lead to better maintenance practices after the initial repairs are completed.

From the perspective of the local government agency responsible for urban homesteading, self-help may appear to be a mixed blessing. Reductions in the cost of rehabilitation are obviously desirable. However, the management of self-help rehabilitation can be difficult and demanding and the danger does exist that homesteaders may be unrealistic in their assessment of the time and skills required to carry out their part of the rehabili-

tation effort. Consequently, many of the Demonstration Cities have been reluctant to allow homesteaders to make all the decisions themselves. In particular, many of the Demonstration Cities have made sure that work on mechanical systems be performed by licensed tradesmen and that homesteaders demonstrate that they have the necessary skills and time to perform the work to which they wish to commit themselves. In some cases, cities have executed written self-help construction contracts with homesteaders, have conducted skill tests, have provided training in construction methods and have provided regular technical assistance to the homesteaders during the course of the work. Information on the approaches adopted by individual programs to the planning and management of the self-help component of rehabilitation has been provided in earlier reports of the project.¹

Descriptions of the differences in approach adopted by local urban homesteading programs tell us little about the extent and nature of self-help rehabilitation in the Demonstration. To fill this need, the inspections of homestead properties collected information in considerable detail on the work which homesteaders undertook themselves, materials which they acquired directly rather than through contractors, the hours of work which they or their friends and family put into the repair of their properties and the costs of the materials which they acquired. To support estimates of the value of the homesteaders' contributions, separate computations were made of the additional dollar costs which they would have incurred if the work had been fully contracted out and the homesteaders had not invested their own time and effort in the properties. In presenting this information, we begin with a descriptive account of the self-

¹The Urban Homesteading Catalogue, Volume I, pp. 87-109. U.S. Department of Housing and Urban Development, August 1977.

help work performed by homesteaders. Subsequently, we examine the variation in the extent of self-help between cities, and examine the dollar return to self-help labor in different construction trade categories.

The Extent and Nature of Self-Help Work in the Demonstration

Information on the work performed by homesteaders and on the materials which they acquired directly, rather than through contractors, was collected during the course of the home inspections. Each job performed by the homesteader was recorded together with the hours which the homesteader spent on the job and the costs and quantities of purchased materials.¹

The homesteaders, their families and friends spent an average of 297 hours on the rehabilitation of the homestead properties, or 7½ weeks of 40 hour work weeks. In addition, homesteaders purchased an average of \$834 worth of materials for use in the rehabilitation of the homestead property. The distribution of the number of self-help hours and the costs of materials purchased by the homesteaders are presented in Figures IV-1 and IV-2.

¹The "jobs" which were recorded for the self-help work do not correspond to the "tasks" used to describe the extent and nature of rehabilitation work in the last chapter. These self-help "jobs" include demolition work, as well as the replacement and repair of components of the building and they were not recorded by means of pre-defined categories.

Figure IV-1
DISTRIBUTION OF SELF-HELP HOURS
 (Mean = 297 hours)

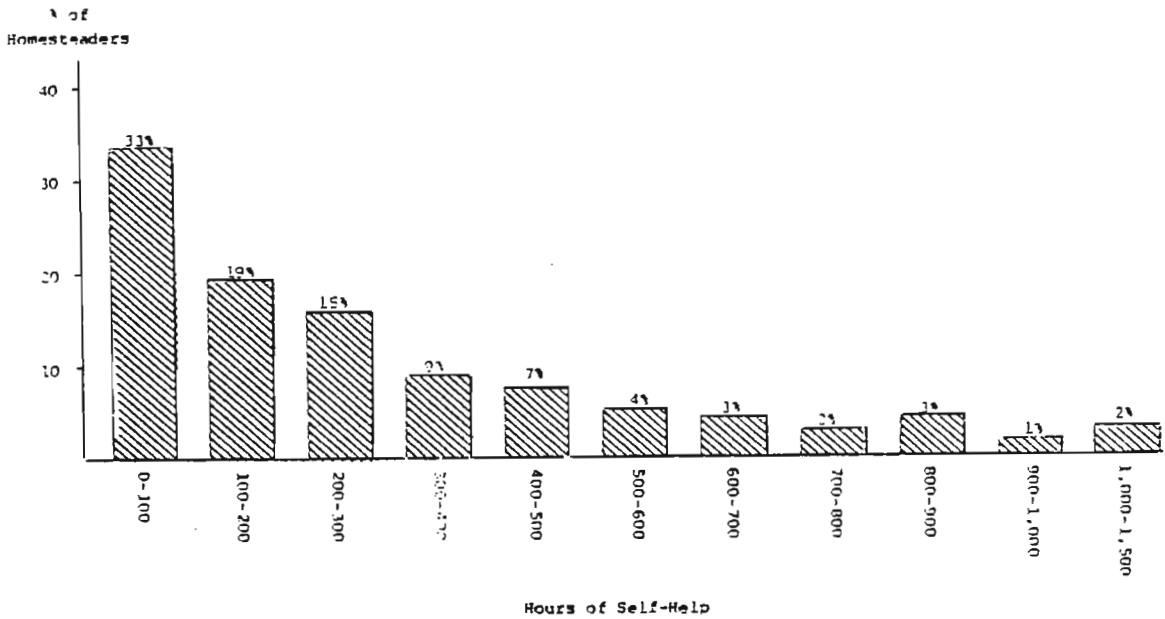
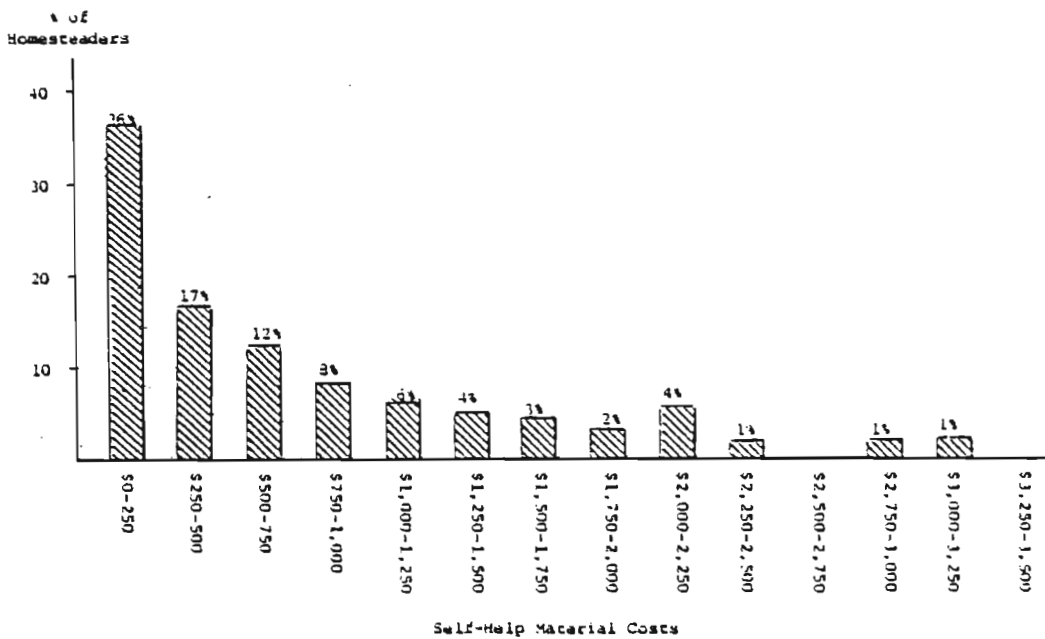
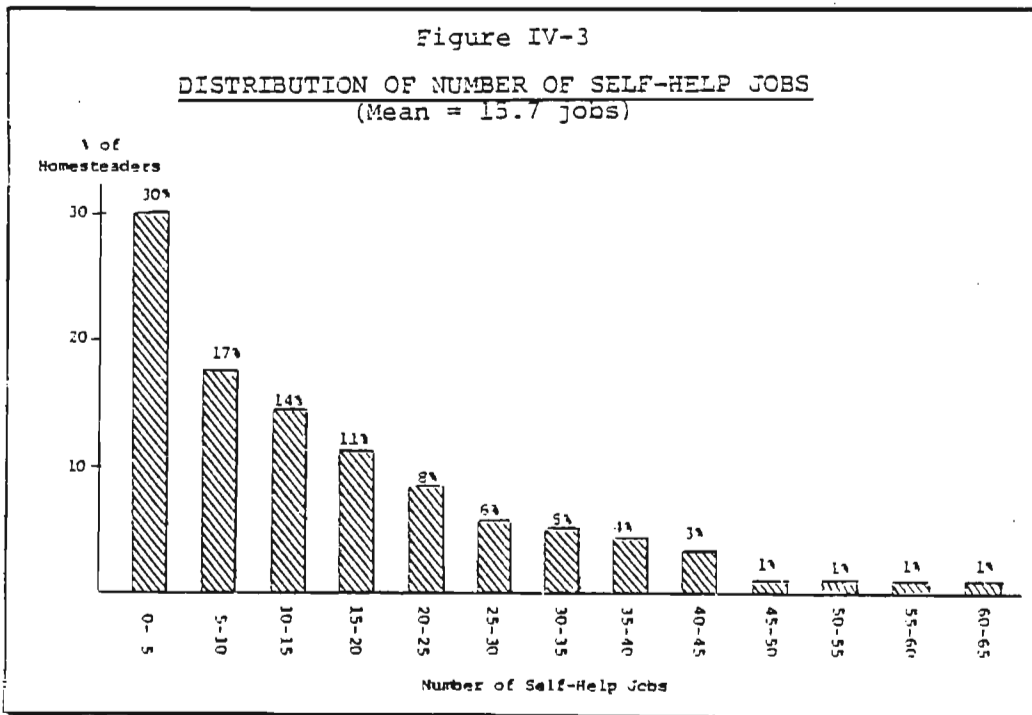


Figure IV-2
DISTRIBUTION OF SELF-HELP MATERIAL COSTS
 (Mean = \$834)



The number of hours spent and the aggregate materials costs incurred by each homesteader were calculated as the sum of hours and material costs for each job which the homesteader performed. The total number of jobs performed across all 397 properties was 6,224, or an average of 15.7 jobs per property. The distribution of the number of jobs performed by the homesteader is shown in Figure IV-3.



To provide a better understanding of the types of work which the homesteaders undertook on their own behalf, the jobs which they performed were organized into 16 separate categories of activity. The distribution of the self-help hours across these categories is shown in Table IV-1.

Table IV-1

DISTRIBUTION OF SELF-HELP HOURS AND MATERIALS
PURCHASED BY THE HOMESTEADER BY JOB CATEGORY

Job Category	Average Hours (% of Total Hours)	Average Number of Jobs (% of all Jobs)
Demolition	91 (31)	2.3 (15)
Site Work	21 (07)	1.0 (07)
Concrete	1 (01)	0.1 (01)
Masonry	4 (01)	0.1 (01)
Carpentry	24 (08)	1.5 (10)
Metal Work	0 (00)	0.0 (00)
Thermal & Moisture Protection	10 (03)	0.5 (04)
Doors & Windows	18 (06)	1.6 (10)
Finishes	105 (35)	5.6 (36)
Specialties	3 (01)	0.6 (04)
Mechanical	13 (04)	1.1 (07)
Electrical	6 (02)	1.1 (07)
TOTAL	297 (100)	15.7 (100)

This distribution of self-help hours provides an interesting characterization of the types of work undertaken by the homesteaders. Demolition and site work between them account for 38% of all the hours which homesteaders spent on the rehabilitation of their properties. Work on finishes of various kinds accounted for a further 35% of homesteader self-help hours. On average, homesteaders spent only 6% of their time on the mechanical and electrical systems of the building and very modest amounts of effort on concrete, masonry, metal work and carpentry. These statistics make it clear that homesteaders concentrated their efforts heavily on the lower-skill jobs, and that these jobs provided opportunities for the homesteaders to contribute quite significant amounts of time to the rehabilitation of their

properties. On average, homesteaders reported just under 16 separately identifiable jobs which they had performed on their properties. Of these, work on finishes was most frequent, accounting for over a third of all jobs performed.

A more useful measure of the contribution of self-help to the rehabilitation of urban homesteads is provided by estimates of the amount of contractor costs which were avoided through self-help activities. The equivalent contractor cost for each job performed by a homesteader was estimated on the basis of contractor labor and materials costs plus contractor's overhead, profit and contingency fees. This was done using unit costs for labor and materials for each of the jobs identified as having been performed by the homesteader.¹ These unit costs were adjusted to reflect inter-city differences in labor and materials costs, and inflation factors were also included. By this means, it was possible to estimate, for each job performed by a homesteader, what the job would have cost if it had been fully contracted out.

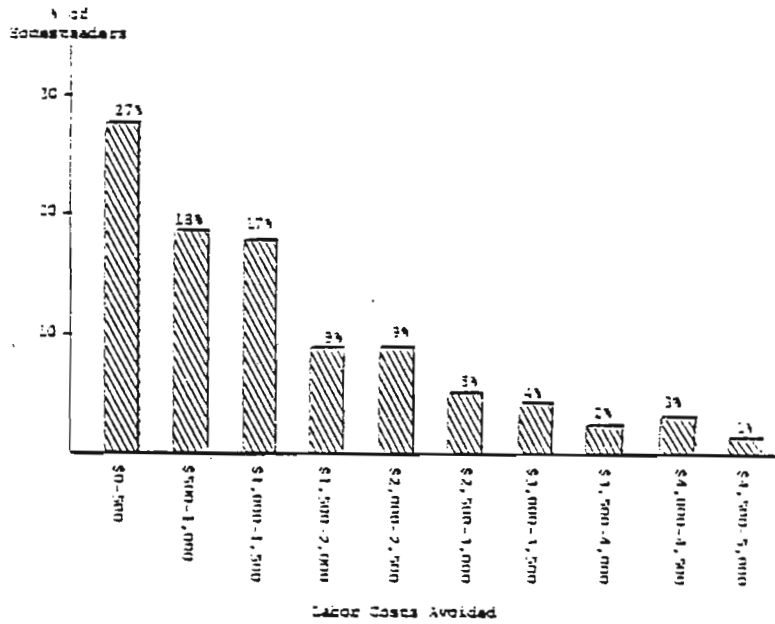
The average amount of savings in contractor costs which was achieved by self-help activities was estimated to be \$2,063 per property. This was made up of two parts: (1) savings attributable to self-help labor (i.e., contractor cost avoided): \$1,716 per property; (2) net savings attributable to direct material purchases by the homesteader (i.e., the amount contractors would have charged for materials purchased directly by the homesteader (\$1,181) less the costs actually incurred by the homesteader (\$834): a savings of \$347 per property. The distributions of contractor costs avoided per property, for labor costs, material costs and in the aggregate, are presented in Figures IV-4 through IV-6.

¹Both labor and materials unit costs were derived from Building Construction Cost Data 1976, R.S. Means Co., Duxbury, Mass. Adjustments to reflect the size of jobs and use of non-union labor were performed under subcontract by the Ehrenkrantz Group and are documented in "Cost Guide Book - Urban Homesteading", The Ehrenkrantz Group, New York, September 1977. For more detail, see footnote on page 61.

Figure IV-4

DISTRIBUTION OF AVOIDED CONTRACTOR LABOR COSTS*

(Mean = \$1,716)

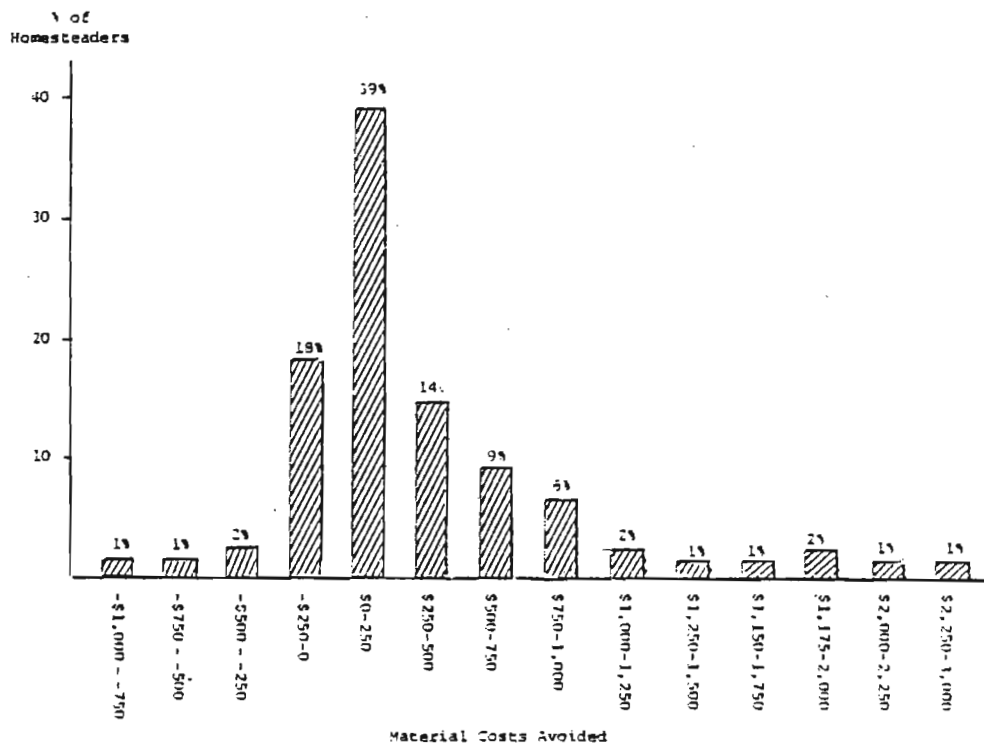


*Note: Based on estimated values for 153 homesteaders ranging from zero to \$5,000.

Figure IV-5

DISTRIBUTION OF MATERIAL COST SAVINGS*

(Mean = \$347)

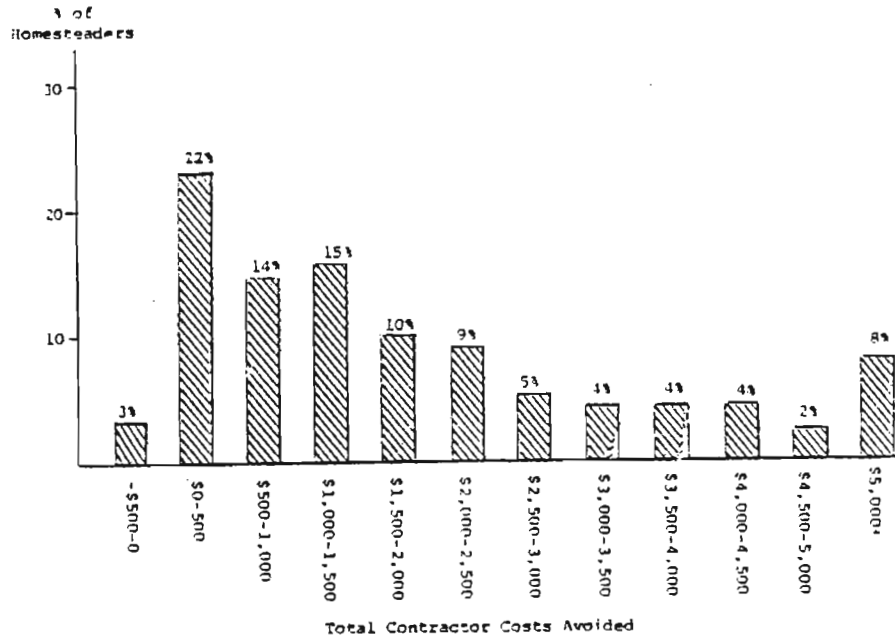


*Note: Based on 179 estimated values ranging from -\$1,000 to \$3,000.

Figure IV-6

DISTRIBUTION OF AVOIDED CONTRACTOR TOTAL COSTS

(Mean = \$2,063)



The extent of the self-help contributions of homesteaders is also usefully examined through comparisons with the extent of contracted rehabilitation. The average amount of payments to contractors per property was \$7,691.¹ The average savings in contractor costs achieved through the application of self-help across all 397 properties, including both labor and purchased materials, was \$2,897 per property. The total rehabilitation cost per property, if there had been no self-help, is \$10,610.¹ If we express the self-help contribution as a percentage of the total market, or contract cost, value of rehabilitation, we can conclude that self-help contributions accounted for approximately 27% of the total value of rehabilitation work performed.

¹This number is computed as the average of contractor costs over 388, not 397 properties, because there were 9 missing values of the payments to contractor variable.

The percentage contribution of self-help can also be calculated on a property-by-property basis by dividing the value of the self-help contribution by the actual contracted costs plus the value of self-help for each property. The resulting distribution is "U" shaped, a somewhat surprising result (Figure IV-7). The greatest frequencies of properties are found at the extreme ends of the range; over a quarter of the properties had a less than 10% self-help contribution, while almost one property in six had a self-help contribution in excess of 90%. In the middle range, between 10% and 90% self-help contributions, the 10% intervals show much lower frequencies.

The "U" shaped distribution of the percentage of self-help indicates a fairly strong tendency towards an "all or nothing" approach to self-help. Individuals appear to either do very little (over 40% of the properties had less than a fifth of the work performed by homesteaders) or they undertake the bulk of the work (over one in four of the homesteaders performed more than 70% of the rehabilitation themselves). This tendency towards the extremes implies that there is a very low frequency of homesteaders at and around the 39% self-help ratio which is the mean of the distribution.

Inter-City Variations in Self-Help Contributions

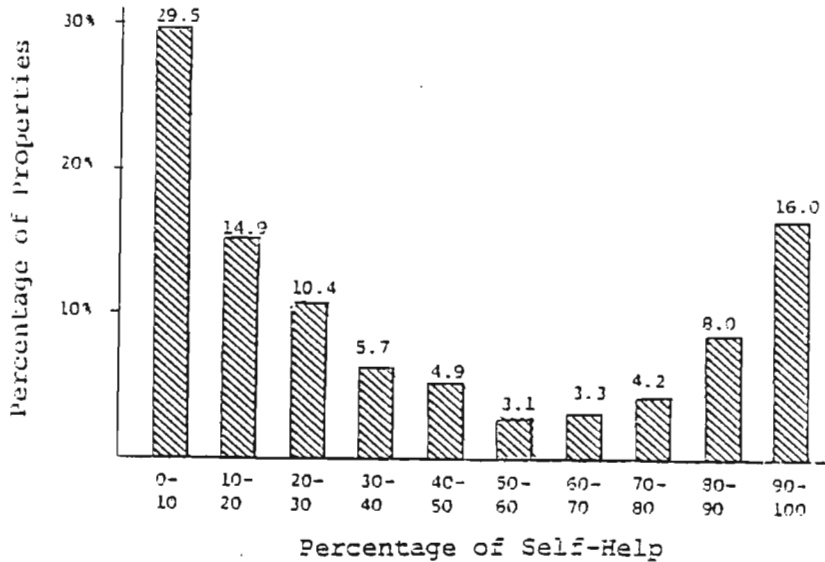
Reference has already been made to the differences between local urban homesteading programs in their approaches to the planning and management of rehabilitation. One aspect of these local variations is the extent to which homesteaders have been encouraged or permitted to undertake self-help work. Some evidence of these variations was provided by descriptions of local program approaches to the rehabilitation of urban homesteads based upon interviews with local officials. These interviews do not, however, provide us with a statistical basis for determining how cities have differed in the amount of self-help work actually undertaken by homesteaders.

Figure IV-7

DISTRIBUTION OF THE PERCENTAGE OF SELF-HELP BY PROPERTY

(Mean = 39%)

(Median = 27%)



In Table IV-2, the average contract costs, value of self-help, total rehabilitation value (sum of contract costs and self-help value), and percentage of self-help (value of self-help divided by total rehabilitation value) are presented. On a city-by-city basis, the variations in the percentage of self-help are quite striking. The range extends from 2% in the Jersey City program to 74% in the Islip program.

Computations of self-help percentages for each property permit us to examine the validity of the classifications of Demonstration Cities in terms of their approach to rehabilitation made before the actual inspections of properties were performed. In the First Annual Report of the Urban Homesteading Demonstration, published in October 1977, the Demonstration Cities were classified into 3 groups. The first group of cities (Jersey

Table IV-2

AVERAGE CONTRACT COSTS, SELF-HELP VALUES,
REHAB VALUES AND SELF-HELP % BY CITY*

City	Contract Costs	Value of Self-Help	Total Rehab Value	Percentage of Self-Help
Atlanta	9,393	1,032	10,425	0.10
Baltimore	13,544	837	14,381	0.06
Boston	19,417	6,240	26,292	0.24
Chicago	10,806	4,137	14,942	0.28
Cincinnati	12,166	3,664	15,830	0.23
Columbus	9,574	2,288	11,862	0.19
Dallas	1,708	2,407	4,118	0.58
Decatur	13,590	707	14,297	0.05
Freeport	12,338	2,116	14,540	0.15
Gary	1,607	3,683	5,290	0.70
Indianapolis	3,712	2,294	6,018	0.38
Islip	2,301	6,484	8,785	0.74
Jersey City	45,840	1,072	46,912	0.02
Kansas City	9,023	2,140	11,163	0.19
Milwaukee	2,027	5,486	7,513	0.73
Minneapolis	12,274	6,590	18,864	0.35
New York City	13,020	5,021	18,041	0.28
Oakland	12,114	1,692	13,848	0.12
Philadelphia	15,010	4,170	19,300	0.22
Rockford	7,338	1,361	8,707	0.16
South Bend	2,550	5,216	7,766	0.67
Tacoma	2,045	1,565	3,610	0.43
Wilmington	8,579	2,977	11,556	0.26
TOTAL	7,691	2,897	10,610	0.27

*In some instances, rows do not add across due to missing observations on contract costs. The average rehabilitation value and contract costs are based on 388 observations while self-help values are based on 397 observations.

City, Kansas City, New York City, Freeport and Decatur) were believed to be least inclined to permit or encourage self-help rehabilitation efforts. The third group (South Bend, Wilmington, Baltimore, Gary and Indianapolis) were believed to be most likely to permit and encourage self-help rehabilitation efforts. The remaining cities lay in the middle of the range, permitting self-help efforts but maintaining a modicum of city control and supervision. To test the validity of this classification, regressions of the self-help percentage of each property were run on dummy variables representing the first group (most stringent attitude to self-help) and the third group (least stringent attitude to self-help). The resulting regression equation was:

$$P_t = 0.37 - 0.23\delta_{1t} + 0.23\delta_{3t} \quad \text{RSQ: } 0.16$$

$$(0.02) \quad (0.05) \quad (0.04)$$

where P_t denotes the self-help percentage of the t^{th} property and δ_{1t} , δ_{3t} are dummies for the first and third groups of cities respectively. These results suggest that the original classification scheme has some validity, since membership of the first group (most stringent) reduces the mean self-help percentage by 23 % and membership of the third group increases the mean self-help percentage by 21%. In both cases the coefficients are significant at the 99% level. Inspection of the city means (Table IV-2) suggests, however, that some cities do not fit the classification. In particular, Baltimore, a member of the least stringent group, has the second to least self-help percentage of all cities.

Further insights into the variation of self-help by city-group can be obtained through regressions of total contract costs, value of self-help and total rehabilitation value (contract costs plus self-help value) on the city-group dummies. The results of these regressions are presented in Table IV-3.

Table IV-3

Dependent Variable	Regression Coefficients (standard errors)			R ²
	Constant	Group 1 Dummy (most stringent)	Group 3 Dummy (least stringent)	
1. Contract Costs	7,542 (480)	7,915 (1,198)	-3,572 (912)	0.17
2. Self-Help Value	2,992 (212)	-1,250 (528)	397 (416)	0.02
3. Total Rehab Value (1 + 2)	10,533 (514)	6,664 (1,284)	-3,175 (1,009)	0.11

Of interest here is the relative lack of explanatory power of the city group dummies in the self-help value regression. Only one coefficient is significant and the dummy variables contribute almost nothing to the explanation of the variation in self-help value between properties. By contrast, the city group dummies work rather well in the explanation of contract cost variation between properties. The Demonstration Cities with the highest contract costs (and the highest rehabilitation values) are typically those cities which have the most stringent approach to self-help. Conversely, those which are most amenable to self-help typically are smaller jobs and have much less contract work performed.

These results suggest an interesting interpretation of the earlier classification of cities in terms of their approach to the management of rehabilitation. The differences which exist in the degree of control which cities maintain over the rehabilitation process only partially reflect differences in their attitudes towards self-help. Rather, it appears that the overall size of

the job, and the amount which will have to be contracted out, is the decisive factor in a city's approach to rehabilitation. Cities which undertake large rehabilitation jobs typically elect to maintain a high level of control and cities which undertake smaller rehabilitation jobs allow the homesteader much more freedom to plan and manage the work. The average rehabilitation value for the Group 1 Cities is \$17,197, for the Group 2 Cities it is \$10,533, and for the Group 3 Cities it is only \$7,358. The magnitude and statistical significance of these differences provide strong support for the validity of the initial groupings, albeit subject to a somewhat modified interpretation.

Another source of information on the alternative approaches adopted by the Demonstration Cities to the management of self-help efforts is provided by homesteaders' answers to questions about their freedom of choice during the rehabilitation of their properties. The homesteaders were asked three broad questions relating to their freedom of choice:

- (1) Did the homestead agency give you a choice in deciding what repairs would be made?
- (2) From the work list were you allowed to select any tasks to do yourself?
- (3) If any work was contracted, were you allowed to select the contractor?

The answers to these questions have been tabulated in the aggregate and by city (Table IV-4).

Examination of these results reveals that the Demonstration Cities adopted quite different approaches to the role of the homesteader in the planning and management of rehabilitation.

Table IV-4

HOMESTEADERS' PERCEIVED FREEDOM OF CHOICE
DURING REHABILITATION BY CITY

City	Sample Size	Percentage With Freedom to Choose Which Repairs to Make	Percentage With Freedom to Select Tasks to Do Themselves	Percentage With Freedom to Select the Contractor
Atlanta	16	69	44	63
Baltimore	3	67	67	100
Boston	4	50	75	100
Chicago	19	58	100	74
Cincinnati	8	25	100	87
Columbus	8	63	63	100
Dallas	53	26	91	60
Decatur	18	78	22	11
Freeport	11	36	55	0
Gary	28	34	82	97
Indianapolis	28	47	93	61
Islip	12	58	100	67
Jersey City	5	100	40	0
Kansas City	13	38	93	100
Milwaukee	11	0	82	73
Minneapolis	14	50	93	100
New York City	4	100	75	75
Oakland	22	55	59	59
Philadelphia	26	46	93	100
Rockford	46	24	83	74
South Bend	17	24	94	88
Tacoma	17	47	77	24
Wilmington	14	71	86	64
TOTAL	397	41	80	68

It is evident from the fact that less than half of the homesteaders believed that they were free to choose what repairs would be made, that the homestead agency maintained a fairly stringent control over the work write-up. There is, however, considerable variation between cities in responses to this question. None of Milwaukee's 11 homesteaders and only 1 of Gary's 28 homesteaders felt that they had freedom to choose what repairs would be made. At the other extreme, all of the homesteaders in Jersey City and New York City felt that they had freedom to choose what repairs to make on their property.

In their answers to the question on the freedom to select tasks to do themselves, the homesteaders were more in agreement. In only 7 of the 23 Demonstration Cities did less than 75% of the homesteaders believe they had such freedom. These seven cities were Atlanta, Baltimore, Columbus, Decatur, Freeport, Jersey City and Oakland. In Chicago, Cincinnati and Islip, accounting for 39 homesteaders in the sample between them, all the respondents felt that they were given freedom to select tasks to do themselves.

To examine whether the homesteader's perception of his or her freedom to undertake self-help work actually influenced the percentage of the work undertaken by the homesteader, the correlation coefficient of the city-by-city percentages of actual self-help (Table IV-2), and the city-by-city percentages of perceived freedom to do self-help was computed. The value of the correlation coefficient was +0.36, suggesting that there is some association between the city's policy on self-help and the actual amount of self-help work performed.

There is considerable variation between cities in the homesteaders' perception of their freedom to select the contractor, although it is perhaps somewhat surprising that there are 15 cities where the homesteaders are not in agreement among themselves on whether or not they were free to select the contractor. In Freeport and Jersey City, none of the homesteaders

felt they were free to select the contractor and only 2 of Decatur's 18 homesteaders felt they had this choice. At the other extreme, there were 6 cities (Baltimore, Boston, Columbus, Kansas City, Minneapolis, and Philadelphia) where all the respondents stated that they were given the freedom to select the contractor, and only 1 of Gary's 28 homesteaders felt that he or she did not have this choice.

The Rate of Return to Self-Help Efforts

Urban homesteaders who commit themselves to work on their new properties and to purchase materials for use in the rehabilitation effort presumably do so to save money in contractor bills. By reducing the amount of dollar costs which they incur to repair these properties, the urban homesteaders avoid current cash obligations or the need to borrow money. The relationship between the savings achieved on the one hand and measures of the homesteader's input on the other hand is one of considerable interest for the light it sheds on the rate of return to self-help efforts.

The data collected during inspections of the urban homestead properties provide a means of assessing the rates of return to self-help efforts. For each job, or task, which was performed by a homesteader, information was collected on the number of hours of homesteader labor and the cost of materials purchased by the homesteader. At the same time, estimates of the quantity of materials used for each task were developed and these were then used to develop estimates of what the job, or task, would have cost if it had been done by a contractor.¹

¹The development of estimates of what the self-help tasks would have cost if they had been performed by a contractor was a rather elaborate exercise. Each self-help task was coded and the quantity of materials recorded. For each task, labor costs were estimated by multiplying the materials quantity by a
(footnote continued on next page)

homesteaders were most active. For the two most active trades, the average savings per hour (Laborer, \$5.00 and Painter, \$5.32) were both below the average across all trades of \$5.78/hour. Conversely, the trades with the highest hourly rate of savings were typically more highly skilled and accounted for a relatively small number of hours. These include: Masonry (\$9.09/hour), Tile Setter (\$8.77/hour), Steam Fitter (\$8.49/hour), and Electrician (\$8.43/hour). This pattern indicates that those homesteaders who undertook the higher skill tasks were sufficiently competent to take advantage of the greater opportunities for cost saving in the higher skill and higher pay trades.

On the whole, as the standard deviations indicate, average hourly savings were estimated with a reasonable degree of precision. The average hourly savings across all trades, estimated to be \$5.78/hour, has a 95% confidence interval of ± 49 cents. It is interesting to compare this estimate with the average hourly earnings of the homesteaders. The mean average hourly earnings from work for the 397 homesteaders whose properties were included in this sample was \$5.44/hour. This is quite close to the average estimated savings per hour achieved by homesteaders through self-help efforts. To the extent that the homesteaders do not find self-help work to be significantly more pleasant or unpleasant than their regular work, and adjusting for the marginal effect of income taxes and social security contributions, economic theory suggests that average hourly earnings and average hourly savings from self-help efforts should indeed resemble each other quite closely.

Chapter V

REHABILITATION AND HOUSING QUALITY

Urban homesteading provides an alternative means of arranging for the repair of residential properties which have been foreclosed and which are typically in rather poor condition. Unlike programs in which a public agency or non-profit sponsor assumes responsibility for the rehabilitation of the property, urban homesteading provides the future occupant with a significant role in the planning, management and performance of the repair work. Unlike the traditional "as-is" property disposition programs in which the government maintains negligible control over the extent and quality of rehabilitation, urban homesteading mandates inspections of the quality and adequacy of repairs as a condition of title. In a sense, urban homesteading can be viewed as an attempt to secure the advantages of both approaches; under homesteading, the government both delegates the responsibility for repairs and regulates the quality of the resulting product.

From this perspective, the quality of the rehabilitation performed on urban homesteads is of crucial interest in the evaluation of the program. No one doubts that it is possible to give away real property which has value. What is open to empirical investigation is the effectiveness of the rehabilitation process which takes place after the homesteader has received conditional title to the property.

In the preceding chapters, the characteristics of the homestead properties before conveyance have been examined, the extent and nature of the rehabilitation effort has been described and the scope and mix of self-help activities have been analyzed. In this chapter, we turn to the issues of quality, both in terms of the specific rehabilitation work performed and also in terms of the quality of the resulting products.

Quality of Workmanship and the Choice of Materials

During the course of the inspection of the urban homestead properties, all instances of new work on the property were noted and classified according to whether the work was performed by a contractor, by the homesteader, or by both working together. These records of new work made use of the 161 possible tasks which were used in Chapter III to provide descriptions of the nature and extent of the rehabilitation work performed on the urban homestead properties. At the same time that instances of new work were noted, the quality of the repair or replacement in terms of workmanship and the choice of materials was also rated by the inspector. These ratings of the quality of the rehabilitation work provide the basis for the analysis of this section.

Each instance of "new work" was classified into one of four possible groups for both workmanship and materials:

Above Standard: Craft quality workmanship or materials that are better than those typically used in the home building industry.

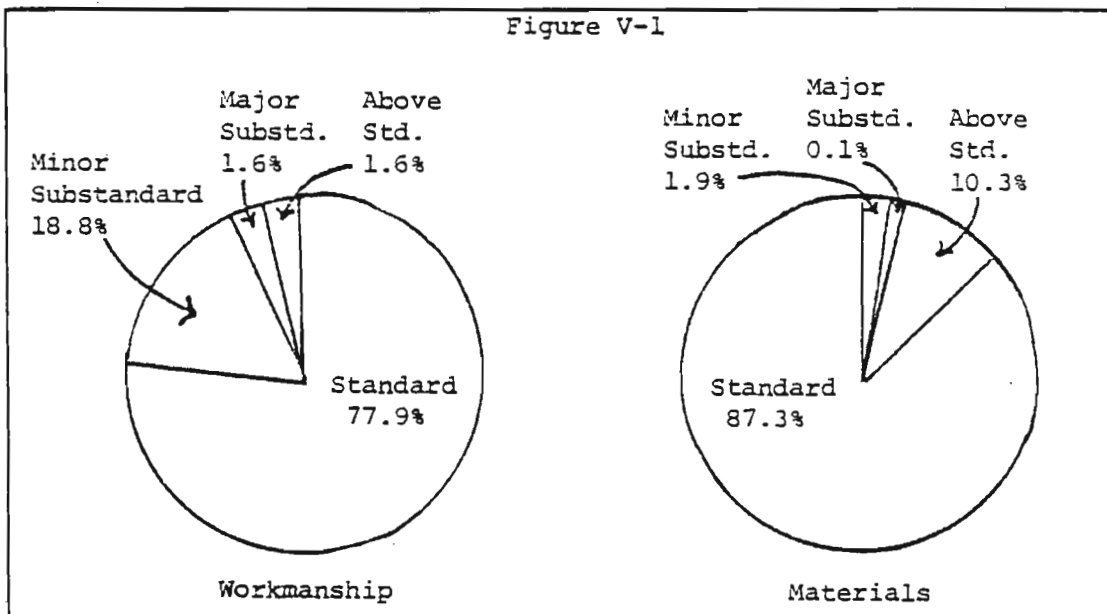
Standard: Good quality trade or professional level workmanship and materials that are typical in the home building industry.

Minor Substandard: Noticeably defective workmanship or materials which should be corrected but which do not need replacement.

Major Substandard: Unacceptable workmanship requiring repair or very poor materials; workmanship which will wear out quickly or is susceptible to damage.

These standards were described in more detail in the instructions for field staff, together with examples of the specific types of conditions or materials which would fall into each category. The intent was to use conventional home construction standards to assess the quality of rehabilitation.

The distribution of quality ratings for tasks involving new work is shown in Figure V-1.



It is clear that, with respect to the choice of materials, there is very little cause for concern over quality. Only 2% of all the new work tasks were found to be below standard in the choice of materials and only one-tenth of one percent of the new work tasks were classified as major substandard. In contrast, over 10% of all the new work items were rated "Above Standard" in terms of the quality of materials employed. The quality of

workmanship is more variable. Almost 80% of all the new work tasks were rated at or above standard quality in terms of workmanship, but 18.8% of the new work items revealed minor deficiencies. A further 1.6% of the new work items were judged to be major substandard in terms of workmanship.

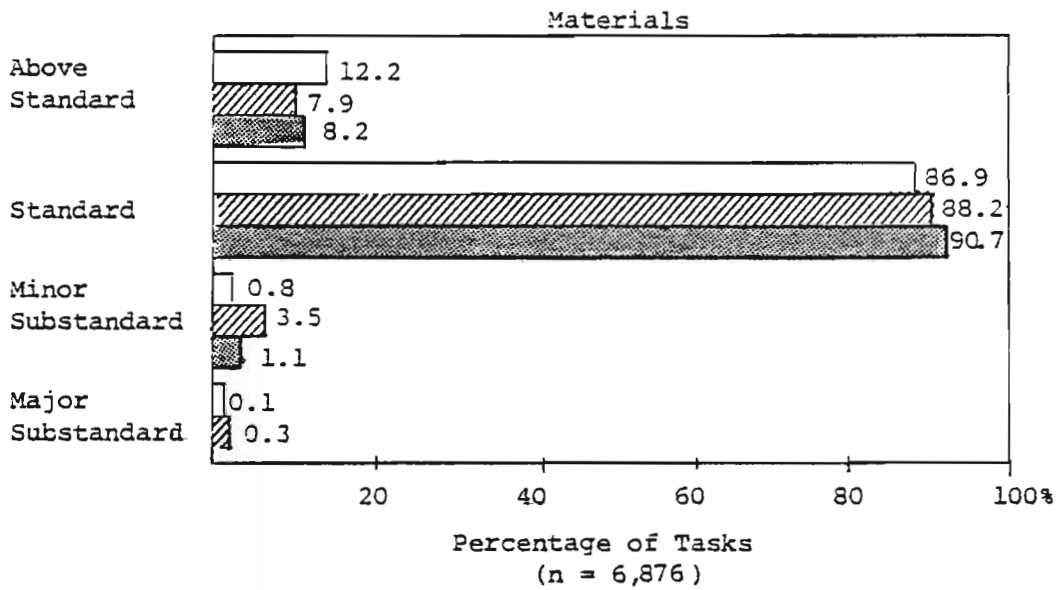
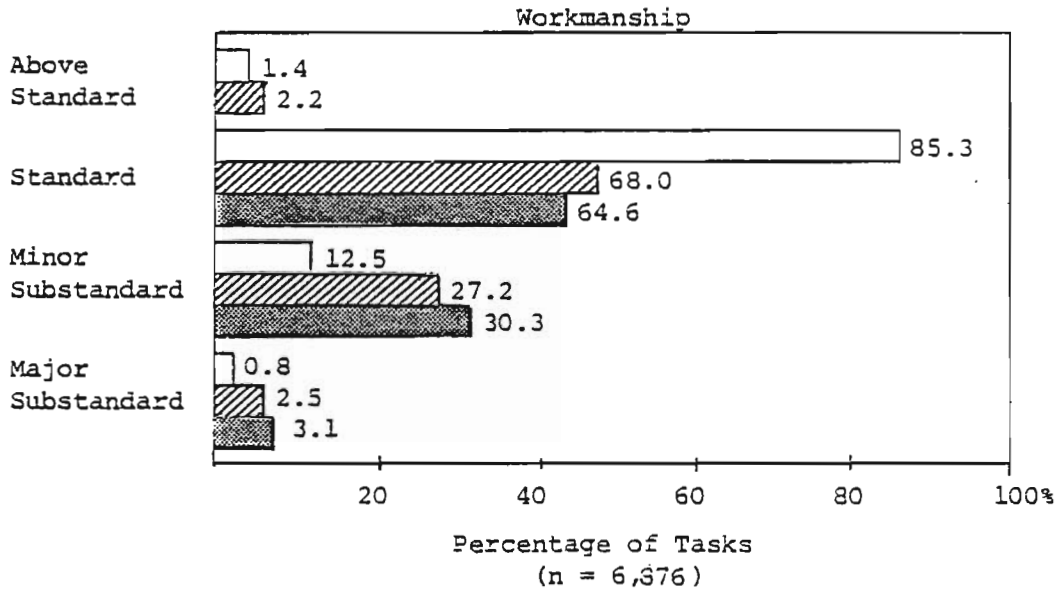
The implications of these overall findings are reasonably encouraging. A very small percentage of the new work was rated so poorly as to require replacement. The incidence of minor substandard workmanship is reasonably high (18.8%), but none of these items were judged to require replacement. To the extent that the objective of the rehabilitation effort is to produce good quality housing, it is clear that this objective has been largely realized.

The significant level of homesteader self-help effort in the Demonstration permits an examination of the extent to which the use of self-help leads to reduced quality in workmanship and the choice of materials. Many of the Demonstration Cities were clearly concerned about this possibility and designed their programs so that a careful watch could be kept over the quality of rehabilitation work performed by the homesteaders. The distributions of the quality of workmanship and materials for tasks performed by contractors, by homesteaders and by both contractors and homesteaders working jointly (Figure V-2), provides evidence on this issue.

It is apparent that the self-help activities have contributed substantially to the incidence of minor substandard workmanship. One in eight of the tasks performed by contractors were judged to have minor deficiencies, but more than one in four of the tasks performed by homesteaders or by homesteaders and contractors working together were judged to be minor substandard in terms of workmanship. Similarly, the incidence of major substandard workmanship, although fairly low for all groups, was more than three times higher for homesteaders than

Figure V-2

DISTRIBUTION OF QUALITY RATINGS FOR
CONTRACTED AND SELF-HELP TASKS



Contracted
 Homesteader
 Joint

for contractors. In view of the very large sample sizes, the differences between the quality ratings for homesteader and contractor workmanship are statistically very significant. When contractor and homesteader tasks are contrasted on the quality of materials employed, the differences are much more modest. Over 99% of all the contracted tasks were judged to have used standard or above standard materials, whereas over 96% of all the tasks performed by homesteaders were also judged to have used standard or above standard materials.

The incidence of deficiencies in the quality of workmanship varies quite significantly between the Task Group categories. As shown in Table V-1, Plaster & Drywall work had by far the highest incidence of minor substandard workmanship (35.4%); Interior Finishes (16.4%) and Roofing & Siding (13.1%) are next, and Structural Alterations (7.0%) and Finish Carpentry (9.8%) have the lowest incidence of minor defects.

Table V-1
QUALITY RATINGS BY TASK GROUP CATEGORY

	Plaster & Drywall	Interior Finishes	Roofing & Siding	Structural Alterations	Finish Carpentry
Above Standard	1.7	1.9	0.4	0.5	1.3
Standard	61.4	80.1	84.2	91.8	87.0
Minor Substandard	35.4	16.4	13.1	7.0	9.8
Major Substandard	1.4	1.6	2.1	0.9	1.9
Number of Tasks	1,389	4,073	412	524	478

Comparisons of the quality of workmanship and materials have now been made between contracted and self-help tasks and between Task Group categories. A third comparison, between cities, is also of interest in the light of the differences in the approach to the management of rehabilitation between local programs.

There is significant variation between cities in the percentage of tasks which meet each of the four standards of workmanship (Table V-2). In seven cities (Atlanta, Decatur, Jersey City, Minneapolis, Rockford, South Bend and Tacoma), over 90% of all the tasks performed were found to be of standard or above standard quality workmanship. At the other end of the range, in three cities (Chicago, Gary and New York), less than 60% of the tasks were found to be of standard or above standard quality workmanship.

It is interesting to note that there seems to be little correspondence between the earlier groupings of Demonstration Cities in terms of their approach to rehabilitation and the incidence of standard and substandard workmanship. Of the seven cities with over 90% standard or above standard workmanship, two (Decatur and Jersey City) were drawn from the first group, four (Atlanta, Minneapolis, Rockford and Tacoma) were drawn from the second group, and one (South Bend) was drawn from the third group. Similarly, of the three cities with fewer than 60% of the tasks achieving standard quality of workmanship, one was drawn from the first group (New York), one was drawn from the second group (Chicago) and one was drawn from the third group (Gary). These findings suggest that the "degree of control" exercised by the city over the rehabilitation process, which is largely mirrored in the groupings, is not closely related to the incidence of standard workmanship. Furthermore, despite the higher incidence of substandard workmanship among the self-help tasks, the seven cities with over 90% of standard workmanship include three (Minneapolis, South Bend and Tacoma) in which the number of self-help tasks exceeded the number of

Table V-2

DISTRIBUTION OF QUALITY RATINGS
FOR WORKMANSHIP BY CITY

City	No. of Tasks	% Above Standard	% Standard	% Minor Substandard	% Major Substandard
Atlanta	345	0.6	90.1	7.5	1.7
Baltimore	79	0.0	72.2	27.8	0.0
Boston	114	0.0	79.8	20.2	0.0
Chicago	374	0.0	44.4	42.8	12.8
Cincinnati	156	0.0	87.8	12.2	0.0
Columbus	128	0.0	71.1	28.9	0.0
Dallas	576	1.9	71.4	24.1	2.6
Decatur	401	3.2	88.3	8.5	0.0
Freeport	190	1.6	66.8	30.0	1.6
Gary	315	0.6	57.5	41.0	0.9
Indianapolis	417	10.3	74.6	14.4	0.7
Islip	172	1.2	75.6	17.4	5.8
Jersey City	158	0.0	95.6	4.4	0.0
Kansas City	238	0.0	78.2	21.8	0.0
Milwaukee	173	0.0	78.2	21.8	0.0
Minneapolis	337	1.2	90.2	8.6	0.0
New York City	111	0.0	51.4	44.1	4.5
Oakland	479	0.0	77.4	21.9	0.6
Philadelphia	643	0.3	79.9	19.0	0.8
Rockford	702	0.7	72.0	7.1	0.1
South Bend	329	7.3	83.9	8.8	0.0
Tacoma	118	1.7	92.3	3.4	2.5
Wilmington	321	0.3	74.4	24.0	1.3
TOTAL	6,876	1.6	77.9	18.8	1.6

contracted tasks. Conversely, two of the cities (Chicago and New York) with less than 60% standard workmanship, had more tasks performed by contractors than by homesteaders.

Similar city-by-city quality distributions for materials are presented in Table V-3. The variation between cities is much more modest for materials choice than for workmanship. Only two cities (Dallas and Gary) have more than 5% of the new work tasks rated substandard in terms of materials choice, which does not appear to be a problem in general for the homesteading cities. There is more variation at the upper end of the scale with a significant number of cities with rather high incidence of above standard materials choice. Eleven of the twenty-three cities have more than 10% of all new work tasks performed using above standard materials, and in two instances (Jersey City and Oakland) over 20% of all new work tasks were rated above standard in the choice of materials. Once again, no apparent relationship, positive or negative, exists between the extent of self-help and the incidence of above standard materials.

Those who regard urban homesteading as an experiment in the management of rehabilitation must draw their own conclusions from these data on the quality of workmanship and the choice of materials experienced in the Demonstration. There are, unfortunately, no comparable data from other programs against which these results can be juxtaposed. Considered simply against the implicit standards used to rate the work on the urban homesteading properties, it would appear that the relatively high incidence of minor substandard workmanship is the most likely area of concern. Comparing the overall incidence of minor deficiencies between contractors and homesteaders, it would appear that self-help is the underlying reason for the 20% rate of minor substandard workmanship. However, examination of the data on a city-by-city basis suggests that at least some cities have been able to achieve much lower rates of substandard workmanship

Table V-3
DISTRIBUTION OF QUALITY RATINGS
FOR MATERIALS BY CITY

City	No. of Tasks	% Above Standard	% Standard	% Minor Substandard	% Major Substandard
Atlanta	345	10.4	88.4	1.2	0.0
Baltimore	79	2.5	97.5	0.0	0.0
Boston	114	11.4	88.6	0.0	0.0
Chicago	374	4.0	94.9	1.1	0.0
Cincinnati	156	12.2	87.8	0.0	0.0
Columbus	128	4.7	95.3	0.0	0.0
Dallas	576	8.8	82.5	8.3	0.3
Decatur	401	13.2	86.2	0.5	0.0
Freeport	190	6.8	92.1	1.1	0.0
Gary	312	3.2	89.5	6.7	0.6
Indianapolis	417	12.7	85.6	1.7	0.0
Islip	172	5.8	93.0	1.2	0.0
Jersey City	158	30.4	69.0	0.6	0.0
Kansas City	238	11.7	87.4	0.8	0.0
Milwaukee	173	2.9	93.0	2.3	1.7
Minneapolis	337	14.8	84.6	0.6	0.0
New York City	111	8.1	91.0	0.9	0.0
Oakland	479	20.3	78.7	1.0	0.0
Philadelphia	643	7.5	92.2	0.3	0.0
Rockford	702	4.8	93.9	1.1	0.1
South Bend	329	16.7	82.0	1.2	0.0
Tacoma	118	1.7	94.9	1.7	1.7
Wilmington	321	11.8	85.4	1.9	0.9
TOTAL	6,876	10.3	87.3	1.9	0.1

by homesteaders. In Cincinnati, Dallas, Milwaukee, Philadelphia, South Bend and Tacoma, the percentage of self-help tasks meeting or surpassing the standard quality of workmanship was higher than the percentage of contracted tasks meeting the same standards across the sample as a whole. Each of these cities seems to have managed the self-help component of rehabilitation without significant dilution of the quality of workmanship. In some cities, for example, Chicago and New York City, the incidence of minor deficiencies in workmanship were high both for contractors and for homesteaders, indicating a possible need for more stringent monitoring of all phases of the rehabilitation work. In general, however, the fact that less than 2% of all new work required replacement indicates that the objectives of the rehabilitation program have been quite fully realized.

Measurement of Housing Products

Assessment of the quality of rehabilitation work performed on the urban homesteading properties, although of considerable interest in assessing homesteading as a method of housing rehabilitation, provides very little sense of the quality of the end-product -- the rehabilitated dwelling. For a variety of reasons, knowledge of the end-product of any housing rehabilitation or construction program is of considerable interest. In the first place, HUD has traditionally imposed standards (minimum property standards and minimum design standards) on all newly-constructed or renovated properties receiving FHA mortgage insurance commitments; those standards indicate the government's ongoing interest in the quality of residential properties, especially those receiving assistance from the federal government. Secondly, since urban homesteaders are committing themselves to the repair and ownership of FHA properties, with the encouragement of local public agencies, it is highly desirable to know more about the quality of housing services which they

receive when the rehabilitation is complete.

To meet these objectives, information collected during the inspections has been subjected to a battery of tests to determine the percentage of the rehabilitated properties meeting each of a number of sets of standards. In this section, the standards applied are described and the results of applying these standards are presented and discussed.

Primary Space Quality Indicators

The first stage in the assessment of the overall quality of the urban homestead properties focused on indicators of the adequacy of spaces within each building. To develop these indicators, space standards promulgated by various public agencies were examined. The HUD Minimum Design Standards for Rehabilitation for Residential Properties (4940.4, September 1973) or MDSR were felt to be the appropriate guide for establishing "standard threshold of quality." With regard to space, however, the MDSR essentially delegates the establishment of minimum requirements to "proper authority," provided that "each living unit (is provided) with space necessary for suitable living, sleeping, cooking and dining accommodations, storage laundry and sanitary facilities; also, provides space of such size and dimensions so as to permit placement of furniture and essential equipment" (MDSR (4.2) a.1). Generalizations of what "proper authority" would actually enforce in each of the demonstration programs needed to be made for these purposes. Several routes to establishing these generalizations are available:

- The use of the space standard guides provided by the MDSR which recognize some of the possible discrepancies between new space standards and the actual space characteristics of an existing "old" stock.
- The use of Operation Breakthrough space guidelines (HUD Transmittal of Request for Proposal

No. H-55-69 "Operation Breakthrough--Application of Improved Housing Systems Concepts for Large Volume Production," June 1969, see Attachment I, p. 1-37.) These guidelines are based on concepts of room furnishability and combination of rooms, and only specify minimum dimension by activity and related furniture and equipment needs.

- The HUD Minimum Property Standards for Single Family Housing (1973), including Revision No. 5, 1977, specifically address new construction and are partially used in the MDSR regarding the "new subdivision of space." These standards now incorporate space dimensional guidelines spelled out in the Operation Breakthrough document with respect to the furnishability requirement.
- Various national or regional codes such as the Uniform Building Code (UBC), the National Building Code (NBC), the Basic Building Code (BBC), the Southern Building Code (SBC).

Many assumptions had to be made to simplify the various complex requirements made by these regulations. For example, none of these sets of standards or guidelines actually establishes minimum dwelling size relative to the number of occupants or to the number of bedrooms, but they do list the basic activities required -- i.e., living, dining, cooking, sleeping and storage. Furthermore, requirements for minimum habitable room size vary between different sets of standards or guidelines referenced above. A detailed review of the procedures and assumptions used in this analysis is provided in Appendix B of this report.

The distribution of the urban homesteading properties across the four levels of primary space quality for each of six building types is presented in Table V-4. Almost 80% of the urban homestead properties meet or exceed the standard level of the space indicators, with 18.5% being above standard. Of those that fall short of the standard level, most fall into the sub-standard, rather than the minimum, level of the space standard. The highest incidence of properties failing to meet the standard level occurs in the larger (4+ bedroom) properties, where less than two-thirds of the properties meet the standard or above-standard levels. Controlling for the number of bedrooms, there is evidence that the properties with 2 floors typically meet the space standards more frequently than those with only one floor.

Table V-4

DISTRIBUTION OF PROPERTIES BY SPACE STANDARD AND PROPERTY MODEL

Property Space Model Standard	A 2 Bedrooms 1 Floor	B 2 Bedrooms 2 Floors	C 3 Bedrooms 1 Floor	D 3 Bedrooms 2 Floors	E 4 Bedrooms 1 Floor	F 4 Bedrooms 2 Floors	TOTAL
Above Standard	5.8%	3.6%	15.7%	21.1%	28.6%	47.6%	18.5%
Standard	70.6%	82.1%	68.7%	64.4%	28.6%	19.0%	60.5%
Minimum	12.6%	7.1%	3.6%	0 %	0 %	1.6%	5.4%
Substandard	10.9%	7.1%	12.0%	14.4%	42.8%	31.7%	15.6%
TOTAL	100 %	100 %	100 %	100 %	100 %	100 %	100 %
n	119	28	83	90	7	63	390

Service Quality Indicators

Service quality indicators were developed for both plumbing and electrical systems. The conditions which were imposed for each property to meet the specified levels of the service quality indicators are presented in Appendix B.

It should be noted that the quality indicators used here for plumbing are substantially lower than those used in MDSR. The principal reasons for this difference are the limitations on the amount of time available for the inspection and an effort to reduce the MDSR requirements to further adapt to the conditions of the housing stock without, however, compromising health and safety requirements.

These electrical service quality indicators apply to all properties regardless of type or size. The MDSR standard requirements regarding electrical services are less specific than the ones used here -- the MDSR relying on stringent electrical codes at the local level.

The number of properties meeting each level of the Service Quality indicators are shown in Table V-5. The results are quite varied, but probably typical of properties of the same vintage as the urban homesteads. In general, the properties do rather well against the plumbing standards for kitchens and they do quite poorly on the plumbing standards for bathrooms and on electrical service. On both the primary and secondary standards for bathroom plumbing and on the electrical service standard, barely half of the properties meet the requirements of the standard level.

Considering the overall results of the Measurement of Housing Products, using space and service standards, it is apparent that many of the rehabilitated homestead properties fall short of HUD's standards for rehabilitated properties (MDSR). These properties have, however, been rehabilitated to standards imposed and enforced by local urban homesteading officials and, in many cases, they have also been inspected by city building

inspectors and/or city housing inspectors. The fact that many of the properties meet local standards but fail to meet MDSR clearly indicates that MDSR are more stringent than the local standards as applied to urban homesteads.

The issue raised by this disparity is whether local standards are too lax or federal standards are too strict. In the end, resolution of this issue depends on the extent to which homesteaders, having satisfied local standards, will have to undertake subsequent repairs which could have been avoided by more thorough rehabilitation in the first place. Alternatively, the cost of rehabilitating to lower local standards may be paid for in a lower resale value for the property. This is an issue which cannot be resolved on the basis of the data provided by a one-time inspection of each property. What is apparent from this report is that the costs of rehabilitating even to local standards are very substantial. If these standards are still inadequate to maintain the physical and economic viability of the property, the economic rationale for rehabilitation may be called into question.

Table v-5

FREQUENCY OF PROPERTIES MEETING SERVICE QUALITY INDICATOR LEVELS

Service Indicators	Plumbing				Electrical Service
	Primary Indicators		Secondary Indicators		
Quality Rating	Bathroom	Kitchen	Bathroom	Kitchen	
Above Standard	0.8%	18.9%	11.6%	1.8%	N.A.
Standard	25.9%	68.0%	35.0%	49.6%	24.2%
Minimum	12.3%	N.A.	N.A.	45.6%	11.8%
Not meeting lowest standard	61.0%	13.1%	53.4%	3.0%	64.0%

Chapter VI
SUMMARY OF FINDINGS

Inspection of rehabilitated urban homestead properties was included in the research plan for the Urban Homesteading evaluation study because little was known at the outset of the Demonstration about the process and nature of rehabilitation under urban homesteading. This lack of knowledge reflected the absence of any systematic data collection efforts during the earlier, locally-initiated urban homesteading programs and, indeed, the essential absence of information of any kind about the rehabilitation of single-family properties, under either public or private auspices.

The range of uncertainty about the likely experience of rehabilitation in the Urban Homesteading Demonstration was quite comprehensive. Major issues included:

- What would be the mix and condition of properties selected for use in local urban homesteading programs?
- What would be the nature and extent of the rehabilitation performed on the selected properties? What would the rehabilitation cost the homesteaders?
- What would be the extent of homesteader participation in the planning and execution of the work? What kinds of tasks would homesteaders perform themselves? How much would self-help save in terms of contractor costs avoided?
- How long would the rehabilitation take to complete and how would this vary with the size of the job and with the amount of self-help?

- What level of quality would the repaired properties attain? In terms of workmanship? In terms of materials choice? In terms of established space and service quality guidelines?
- How would cities approach the planning and management of the rehabilitation of urban homesteads? How do different approaches work in terms of the costs, timing and quality of the rehabilitation process?

The inspections of the urban homestead properties, combined with information provided by urban homesteaders and by local program officials, have provided a means of addressing these issues and of assessing the overall effectiveness of rehabilitation in the Urban Homesteading Demonstration. The principal conclusions of the analysis are:

- Nature and condition of the properties selected for use in urban homesteading properties. The properties selected by local programs from the available HUD inventory resemble the central city single-family housing stock quite closely in terms of age, but tend to be somewhat smaller than the average central city dwelling unit and substantially smaller than the average central city owner-occupied dwelling unit. The average repair costs on a subsample of 139 of these properties were estimated by HUD property disposition staff to be approximately \$6,500.
- The actual cost of urban homesteading rehabilitation. The actual costs of rehabilitation for the full sample of 397 inspected properties, including the market value of the homesteaders' self-help contributions, was estimated to be approximately \$12,400. This is substantially higher than the repair costs estimated by HUD property disposition staff, and the difference is even larger when comparisons are made on the 139 properties for which HUD repair cost estimates were available. This finding suggests strongly that the extent of rehabilitation under urban homesteading is considerably greater than in the HUD "repair and sell" program.
- The extent and nature of the rehabilitation work. Over 75% of all the properties required work in each of the following major categories: Electrical Service, HVAC and Insulation, Plumbing, Finish Carpentry,

Structural Alterations & Replacements, Interior Finishes, Plaster & Drywall, and Site Work. Of the total costs of work performed by contractors, it is estimated that 41% was attributable to structural alterations/repairs and finish carpentry, while a further 39% was accounted for by electrical service and plumbing repairs. Less than 12% of the contracted work went to interior finishes and plaster/drywall work.

- The extent of homesteader self-help in the Demonstration. It is estimated that homesteaders contributed an average of 27% of the total value of the rehabilitation work on the sample of inspected properties. This includes both direct purchases of materials and the value of their labor measured in terms of the reduction in contractor costs resulting from self-help efforts. The variation across properties in the percentage of self-help is quite striking with one in every four properties having less than 10% self-help and one in every six properties having over 90% self-help.
- The nature and value of self-help contributions. Homesteaders and their families and friends contributed an average of 297 hours of work on their properties, of which almost 73% was spent on demolition, site work and interior finishes, activities typically requiring the lower-paid construction trades of painter and laborer. The average estimated savings in contractor bills was approximately \$3,000 per property and the average return to the homesteader was estimated to be \$5.78 per hour across all trades. In addition, homesteaders purchased an average of \$834 worth of materials per property directly rather than through contractors and thereby achieved further additional savings of approximately \$350 per property.
- The quality of workmanship and the choice of materials. The overall findings of the study on the quality of workmanship and the choice of materials were reassuring. Eighty percent of all the tasks performed met or exceeded good quality trade or professional standards of workmanship and almost 98% of all materials chosen met or exceeded typical home building standards. There was a significant difference in the incidence of substandard workmanship between homesteaders (29.7%) and contractors (13.3%), but some cities with a high percentage of self-help were still able to achieve very high rates of standard and above-standard workmanship. This suggests strongly that the management of rehabilitation is more important than the extent of self-help in deter-

mining the overall quality of rehabilitation.

- The measurement of urban homesteads against current space and service quality standards. Application of current space and service quality standards to older properties, such as the urban homesteads, provides a set of indicators of the quality of the "products" of the urban homesteading process. The properties do much better when measured against conventional space requirements (79% standards or above standard) than when measured against current service quality standards (less than 40% of the properties meet minimum standards for bathroom plumbing and electrical service). These findings clearly raise the issue of whether HUD's standards for rehabilitated properties (MDSR) are not overly stringent, given the substantial expenditures incurred on the rehabilitation of properties, many of which do not meet these standards.

The findings of the study reported above support an overall assessment of the rehabilitation experience under urban homesteading. They do not, however, provide direct guidance to local urban homesteading officials wishing to select the best approach to the planning and management of rehabilitation. In the remainder of this summary chapter, the findings will be examined for the evidence they shed on the effectiveness of alternative approaches to the management of urban homestead rehabilitation.

One way to bring together the results of previous chapters of this report is to classify each of the Demonstration Cities in terms of their experience and performance along the major dimensions of program choice and rehabilitation outcome. It is clear that there are many ways by which this can be accomplished, with progressively finer and finer gradations of distinction. It is also clear, however, that the sample size of 23 Demonstration Cities cannot support too fine a classificatory system. The approach followed here adopts a classification system based on 3 variables: (1) percentage self-help (2 levels: mean percentage of self-help value to total value greater or less than 36%); (2) the quality of workmanship (2 levels:

average percentage of standard or above standard workmanship greater or less than 78%); (3) speed of rehabilitation (2 levels: time to complete rehabilitation greater or less than 11 months). In each case, the cut-off which divides each class into two groups was selected to approximate the median of the distribution. The resulting classification of Demonstration Cities is presented in Figure VI-1.

Figure VI-1

THREE-WAY CLASSIFICATION OF DEMONSTRATION CITIES
BY MEAN SELF-HELP PERCENTAGE, QUALITY OF WORKMANSHIP
& SPEED OF REHABILITATION

		Quality of Workmanship (% Above Standard & Standard)				T O T A L S
		≥78%		<78%		
		Time to Complete Rehab				
		>11 months	<11 months	>11 months	<11 months	
Mean % Self-Help	>36%	Tacoma	Minneapolis Indianapolis Milwaukee South Bend	Oakland	Chicago Columbus Dallas Gary Islip	11
	<36%	Atlanta Boston Decatur Jersey City Kansas City	Cincinnati Philadelphia	Baltimore Freeport New York City Rockford Wilmington		12
TOTALS		6	6	6	5	23

The classification which results is instructive. In the first place, the almost identical distribution of the totals in the bottom row of Figure VI-1 indicates that there is no relationship between the average speed of rehabilitation and the average quality of rehabilitation across the sample. Cities which carry out their rehabilitation programs on a fast schedule are just as likely, or unlikely, to produce good quality workmanship as those which perform the work more slowly. Secondly, there is no evidence that cities which permit and encourage self-help do much worse than cities which use less self-help in terms of the quality of the resulting product. The 2-way classification of cities by percentage of self-help and quality of workmanship (Figure VI-2), shows that there is no systematic tendency for cities with a high percentage of self-help to produce lower quality work. This is surprising given the earlier evidence that work performed by homesteaders typically has a higher incidence of deficiencies than work performed by contractors.¹ The explanation must necessarily be found in the tendency of both homesteaders and contractors to perform better than average quality work when there is a higher percentage of self-help.

Figure VI-2

TWO-WAY CLASSIFICATION OF CITIES (NUMBER)
BY MEAN % SELF-HELP & QUALITY OF WORKMANSHIP

		Quality of Workmanship (% Standard or Above Standard)		
		≥78%	<78%	
Mean % Self- Help	>36%	5	6	11
	<36%	7	5	12
TOTALS		12	11	23

¹See Chapter V, page 69.

The third two-way interaction in Figure VI-3 is between the percentage of self-help and the speed of rehabilitation. In this case there is a dramatic and convincing negative association between the two variables (Figure VI-3).

Figure VI-3

TWO-WAY CLASSIFICATION OF CITIES (NUMBER)
BY MEAN % OF SELF-HELP &
TIME TO COMPLETE REHABILITATION

		Time to Complete Rehabilitation		
		≤11 months	>11 months	
Mean % Self-Help	≥36%	2	9	11
	<36%	10	2	12
TOTALS		12	11	23

Only 2 of the 11 cities with over 36% self-help averaged less than 11 months to complete rehabilitation. Conversely, 10 of the 12 cities with less than 36% self-help took less than 11 months on average to complete rehabilitation. This is one of the major findings of the comparison of the Demonstration Cities in terms of their approach to urban homesteading.

It could be argued that the classification of the Demonstration Cities in terms of their approach to urban homesteading should also include a measure of the scale of the rehabilitation jobs they undertake. Accordingly, Figure VI-1 has been augmented to include a classification of the cities by the average size of the rehabilitation jobs undertaken (2 levels: rehabilitation value greater or less than \$14,000. The new classification (Figure VI-4) illustrates the tendency, discussed earlier,¹ for cities with larger jobs to have lower percentages of self-help,

¹See Chapter IV, pages 57-58.

Figure VI-4

FOUR-WAY CLASSIFICATION OF DEMONSTRATION
CITIES BY REHABILITATION VALUE,
SELF-HELP PERCENTAGE, QUALITY OF
WORKMANSHIP & SPEED OF REHABILITATION

Rehabilita- tion Value	Mean % Self-Help	Quality of Workmanship (% Standard & Above Standard)				
		>78%		<78%		
		Time to Complete Rehab				
		<11 months	>11 months	<11 months	>11 months	
>\$14K	≥36%		Minneapolis	Oakland	Chicago Columbus	4
	<36%	Boston Decatur Jersey City	Cincinnati Philadelphia	Baltimore Freeport New York City		8
<\$14K	≥36%	Tacoma	Indianapolis Milwaukee South Bend		Dallas Gary Islip	7
	<36%	Atlanta Kansas City		Rockford Wilmington		4
TOTAL		6	6	6	5	23

as illustrated by the row totals in the right-hand column of Figure VI-4. However, the mean size of the job does not appear to be correlated with the quality of workmanship, or, except through the mediating influence of self-help, with the time required to complete rehabilitation.

The classification of the Demonstration Cities in terms of the major dimensions of program design and performance supports to some degree the original groupings reported in Chapter I of this report, and developed before the property inspections were carried out. There are 6 Demonstration Cities which undertake larger than average jobs, have less than average self-help percentages and complete the work in under 11 months. These are Boston, Decatur, Jersey City, Baltimore, Freeport, and New York City. Four of these cities were among the five cities included

in the group which "emphasized high standards of rehabilitation quality, rapid completion of repairs and a high degree of local program control over the specification and performance of work." The grouping seems clearly appropriate, but the emphasis on high quality work is questionable, since only 3 of the 6 cities exceeded the median rate of standard and above standard workmanship.

Four cities (Atlanta, Kansas City, Rockford and Wilmington) resemble these six in all respects except for the average size of the rehabilitation jobs undertaken. Each of these cities had lower than average participation of homesteaders and each achieved relatively rapid completion of rehabilitation. Like the first six, however, these four include cities distributed equally both above and below the median quality levels. If we pool these two groups, separated only by the size of the jobs undertaken, they represent one basic model of urban homesteading rehabilitation: modest homesteader involvement and rapid completion of repairs.

At the other extreme are those cities which permit or encourage self-help and which complete repairs more slowly. These include Minneapolis, Indianapolis, Milwaukee, South Bend, Chicago, Columbus, Dallas, Gary, and Islip. Two-thirds of these cities undertook jobs which averaged less than \$14,000 in rehabilitation value (unlike the low self-help, fast repair programs which tended to undertake the larger jobs). Once again, these programs are almost equally divided by the median of the quality of workmanship. Three of the five cities originally classified into the group which "encourages the use of sweat equity" are among the cities which encourage self-help and which complete repairs more slowly. Taken together, these 9 Demonstration Cities constitute another model of the way to approach urban homesteading.

The four cities which remain are those in which the time penalty for heavy reliance on self-help is not paid (Tacoma and Oakland) or where the time dividend for limited use of self-help is not received (Cincinnati and Philadelphia). The relative in-

frequency of these examples suggests that these do not represent typically available choices for cities undertaking urban homesteading programs.

It is clear that several distinct approaches to the planning and management of urban homestead rehabilitation have been adopted by cities participating in the Urban Homesteading Demonstration. The basic trade-off is between the percentage of the work performed by the homesteader, with its implications for cost reduction, and the time required to complete rehabilitation. Cities which have undertaken the larger rehabilitation jobs have typically favored an approach which relies relatively less on self-help and which insures that the properties are repaired quite quickly. Cities which select properties needing fewer repairs have tended to rely more heavily on self-help and the work has tended to take somewhat longer to complete. The findings of the report also indicate that it is the management of the program, whether oriented towards large jobs or small jobs, self-help or contracted work, rapid or less rapid completion of repairs, which determines the quality of the workmanship which goes into the repairs. This finding clearly indicates that high quality workmanship and cost reduction through sweat equity are compatible objectives in an urban homesteading program.

Appendix A
REHAB AUDIT INSTRUMENT

ARCHITECTURAL AUDIT

PREPARED BY:

THE EHRENKRANTZ GROUP
19 West 44th Street
New York, New York

March 15, 1977

URBAN HOMESTEADING

DATE

CITY

STREET ADDRESS

HOMESTEADER'S NAME

PHONE

AUDITOR

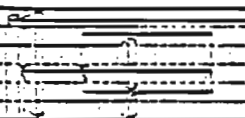
BLDG. I.D. NO.

BLDG. I.D. NO.

ROUGH PLANS AND DIMENSIONS

[Blank lined area for rough plans and dimensions]

2507/11



TWO GARAGE DRIVEWAY WITH OUT BUILDINGS

SEE EXHIBIT FOR

BLDG. I.D. NO.

ROUGH PLANS AND DIMENSIONS (cont.)

Blank lined area for rough plans and dimensions.

HALLWAYS & BEDROOMS (SHEET 1 OF 2)

BLOG NO

HALLWAYS

ITEM NO.	ITEM	HALLWAYS - FIRST FLOOR		HALLWAYS - SECOND FLOOR		HALLWAYS - THIRD FLOOR				
01	MINIMUM PASSAGE WIDTH	7'	15-17	7'	15-19	7'	11-13			
02	TOTAL AREA	57	14-18	57	17-19	57	10-11			
03	CLOSET STORAGE	57	11-14	57	11-14	57	17-18			
04	LIGHT FIXTURES	YES	2 30	49	YES	2 30	50	YES	2 30	48
	TELEPHONE	YES	2 30	17	YES	2 30	11	YES	2 30	14

BEDROOMS

ITEM NO.	ITEM	BEDROOM 1		BEDROOM 2		BEDROOM 3		BEDROOM 4	
15	ROOM LENGTH	7'	15-17	7'	15-19	7'	11-13	7'	10-11
16	ROOM WIDTH	7'	17-19	7'	19-21	7'	17-19	7'	14-16
17	ALCOVE AREA	57	1-11	57	12-14	57	11-17	57	17-17
18.1	Ceiling Height	7'	11-17	7'	11-15	7'	11-15	7'	11-15
18.2	Ceiling with Bedroom less than 4'-0"	0%		0%		0%		0%	
19.1	TOTAL WINDOW AREA	57	17-18	57	17-17	57	17-17	57	17-17
19.2	OPERABLE WINDOW AREA	57	17-17	57	17-17	57	17-17	57	17-17
19	STORAGE	57	11-17	57	12-14	57	17-17	57	17-17
21.1	AVERAGE OUTLETS	YES	2 30	YES	2 30	YES	2 30	YES	2 30
21.2	SWITCHES	YES	2 30	YES	2 30	YES	2 30	YES	2 30
21.3	AIR CONDITIONING OUTLET	YES	2 30	YES	2 30	YES	2 30	YES	2 30
22.1	HEATING ELEMENT	YES	2 30	YES	2 30	YES	2 30	YES	2 30
21	TELEPHONE	YES	2 30	YES	2 30	YES	2 30	YES	2 30
21	AIR CONDITIONING	YES	2 30	YES	2 30	YES	2 30	YES	2 30
21	A NEW ADDITION	YES	2 30	YES	2 30	YES	2 30	YES	2 30

BEDROOM PLANNING CONSIDERATIONS

24	CAN YOU EXIT BEDROOM WITHOUT GOING THRU KITCHEN	YES	2 30	YES	2 30	YES	2 30	YES	2 30
25	IS WINDOW LESS THAN 4' FROM FLOOR TO CEILING SURFACE	YES	2 30	YES	2 30	YES	2 30	YES	2 30
26	ACCESSIBLE FROM EACH ENTRANCE	YES	2 30	YES	2 30	YES	2 30	YES	2 30

NO.	ITEM	EXISTING						FACTORS						NEW														
		3/4 Sheetrock	3/4 Minor Sub-stand	3/4 Minor Sub-stand	3/4 Minor Sub-stand	Minor Sub-stand	Minor Sub-stand	Have Work	Contractor	Removable	Aluminum	Steel	Minor	Major	Minor	Major	Aluminum	Steel	Minor	Major	Minor	Major	Aluminum	Steel	Minor	Major	Leave Std. Materials	
01	WALL																											
1	PLASTER	0	0	0		CRACKS	SOFT SURFACE NOT SECURE HOLE																					
2	GY. BOARD	0	0	0	NARROW ABRASED	POOR SPACERS CRACKED JOINTS CRV.	BOLTS CRACKS																					
3	PATCH OF PLASTER OR GYP. BD.	0	0	0	CRACKS SURFACE	CRACKS	SURROUNDING PL. NOT SECURE																					
4	PANELING	0	0	0	NARROW SAIL BOLTS	NOT FUR ROUGE EDGES POOR MATERIAL	GAPPED SCUFFING LOOSE																				TRIM & GROOVE BOARD BOARD & BATTER	
5	PAPER	0	0	0	EMPTY CRACKED NOT-SECURE	STAINED CRACKED SEAM	GAPPED PEELING																					
6	PATCH	0	0	0	ROLLER MARKS BOLDS STAINED	OVER PAPER CRACKS SEAM	SCUFFING PEELING ALLIGATORING																					
7	OTHER	0	0	0																								
02	FLOOR																											
1	WOODSTRIPE	0	0	0	STAINED NARROW PAINTED W/STRIPE	GAPPED	SPACERS CRACKED SOFT SCUFFING																					
2	CARPET	0	0	0	STAINED NARROW LOW PILE HT. NO EDGE STRIPS	POOR FIT POOR SEALING NO PADDING	SCUFFING LOOSE MISSING CPT. TRIM																					
3	PANOS	0	0	0	NARROW WORN PAINTED	LOOSE, CRACKS PELLED	GAPPED																				HARDWOOD	
4	RESILIENT TILE & SHEET	0	0	0	PATCH OF NARROW WORN	IMPROPER PREP. NOT ALIGNED	GAPPED, LOOSE POOR FIT SCUFFING																					
5	GLASS PARTIAL	0	0	0	JOINT IN FLOOR OVERLAP	PATCH OF NARROW WORN PELLED	ALLIGATORING PEELING																					
6	PATCH	0	0	0	JOINT IN FLOOR	NARROW WORN PELLED	PEELING ALLIGATORING NO OUTLET																					
7	BASE	0	0	0	POOR INSTALL. LOOSE		MISSING																					
03	WALL																											
1	PLASTER	0	0	0	NARROW	CRACKS	SOFT SURFACE NOT SECURE HOLE/CRACKS																					
2	GY. BOARD	0	0	0	NARROW ABRASED	POOR SPACERS CRACKED POOR INSTALL.	BOLTS HOLE																					
3	PATCH OF PLASTER OR GYP. BD.	0	0	0	SURFACE CRACKS	CRACKS	NOT SECURE																					
4	WOOD TRIM	0	0	0	STAINED NARROW PAINTED OVER	CRACKS	CRACKS OR GAPPED SOFT																					
5	PATCH	0	0	0	ROLLER MARKS BOLDS STAINED	CRACKS SEAM	SCUFFING PEELING ALLIGATORING																					
6	TRIM, TILE	0	0	0	NARROW STAINED	NOT ALIGNED POOR FIT NOT LEVEL	MISSING																					
7	TRIM, TILE-ON	0	0	0	NARROW STAINED	POOR FIT CRACKS	LOOSE, NOT SECURE MISSING																					
04	STORAGE	0	0	0	POOR FINISH CRACKS	CRACKS ASBESTOS NO POOR	CRACKS OR GAPPED SOFT																					

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A-9

BLOCK #0

FORM (SEEK 1 OF 4)

ITEM NO.	ITEM	APPLICABLE #1		APPLICABLE #2	
31.1	ROOM LENGTH		77		77
31.2	ROOM WIDTH		77		77
32	ACTIVE AREA		57		57
32.1	PERMANENT CEILING HEIGHT		77		77
.2	CEILING WITH HEADROOM LESS THAN 6'-0"		0%		0%
34.1	TOTAL WINDOW AREA		57		57
.2	OPERABLE WINDOW AREA		57		57
35.1	COUNTER TOP LENGTH		57		57
.2	CABINET AND SHELVING LENGTH		57		57
.3	CLOSET STORAGE		57		57
36.1	ADEQUATE OUTLETS (AT LEAST ONE PER CONTAINER?)	1	2	1	2
.2	SWITCHES	1	2	1	2
37.1	HEATING ELEMENT	1	2	1	2
.2	THERMOSTAT	1	2	1	2
.3	MECHANICAL VENTILATION	1	2	1	2
38	HAS REFRIG. EQUIPMENT RECENTLY REPLACED?	1	2	1	2
39	EAT-IN-KITCHENS	1	2	1	2

2000

49	PLANNING (MARK EACH APPROPRIATE ITEM)	ON EXT. WALL	OF SAME LEVEL AS ENTRY	ADJACENT TO ENTRY	ACCESS TO DRIVEWAY OR WALK	ACCESS TO EXT. ENTRY	EXPANDABLE ENTRY
50	FIRE SAFETY (MARK EACH APPROPRIATE ITEM)		ON EXT. 3' RANGE	CONCRETE NAT'L 3' RANGE			

BLDG NO

No.	ITEM	EXISTING			FACTORS			NEW												
		Staircase	Minor Sub-staircase	Minor Sub-staircase	Minor Sub-staircase	Minor Sub-staircase	Minor Sub-staircase	Above Walk	Conductor	Workmanship			Materials			Factors				
										Allow	Shil	Shil	Allow	Shil	Shil					
01	WALL	0	0	0																
1	PLASTER	0	0	0	HARDED	CRACKS	CRACKS	SOFT SURFACE					1	2	3	4	1	2	3	4
2	STP. BOARD	0	0	0	HARDED	ABRAGED	POOR SPACING	CRACKS	SOFT SURFACE								1	2	3	4
3	PATCH OF PLASTER OR STP. BO.	0	0	0	CRACKS	SURFACE	SOFT	SOFT SURFACE	PLASTER				1	2	3	4	1	2	3	4
4	TILE	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
5	PAPER	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
6	PAPER	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
7	PAPER	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
8	PAPER	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
9	PAPER	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
02	FLOOR	0	0	0																
1	CERAMIC/STONE	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
2	WOOD	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
3	CARPET	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
4	WOOD	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
5	WOOD	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
6	WOOD	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
7	WOOD	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
8	WOOD	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
9	WOOD	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
03	CEILING	0	0	0																
1	PLASTER	0	0	0	HARDED	CRACKS	CRACKS	SOFT SURFACE					1	2	3	4	1	2	3	4
2	STP. BO.	0	0	0	HARDED	ABRAGED	POOR SPACING	CRACKS	SOFT SURFACE								1	2	3	4
3	PATCH OF PLASTER OR STP. BO.	0	0	0	CRACKS	SURFACE	SOFT	SOFT SURFACE	PLASTER				1	2	3	4	1	2	3	4
4	PAPER	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
5	TILE	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
6	TILE	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
7	TILE	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
8	TILE	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4
9	TILE	0	0	0	CRACKS	DISCHARGED	PLASTIC	NOT ALLOWED	CRACKS				1	2	3	4	1	2	3	4

Handwritten notes and numbers in the left margin, including '2', '3', '4', '5', '6', '7', '8', '9', '02', '03', '04', '05', '06', '07', '08', '09', '10', '11', '12', '13', '14', '15', '16', '17', '18', '19', '20', '21', '22', '23', '24', '25', '26', '27', '28', '29', '30', '31', '32', '33', '34', '35', '36', '37', '38', '39', '40', '41', '42', '43', '44', '45', '46', '47', '48', '49', '50', '51', '52', '53', '54', '55', '56', '57', '58', '59', '60', '61', '62', '63', '64', '65', '66', '67', '68', '69', '70', '71', '72', '73', '74', '75', '76', '77', '78', '79', '80', '81', '82', '83', '84', '85', '86', '87', '88', '89', '90', '91', '92', '93', '94', '95', '96', '97', '98', '99', '100'.

A-11

BLOCK NO 40
ON DI BOX

CABINET											
01.1	TYPE	PRESENT	47								
.2	SIZE/ENERGY	4' & LESS	48	OVER 4'	49	GAS	50	ELECTRICITY	51		
.3	FEATURES	SINK	52	RANGE TOP	53	OVEN	54	REFRIGERATOR	55	STORAGE	56
.4	DEFECTS	OLD	57	HARMED	58	OTHER	59				
02.1	STOVE/OVEN/RANGE TOP	PRESENT	60								
.2	TYPE	FREE-STANDING	61	IN OR DROP IN	62	SINGLE WALL OVEN	63	DOUBLE WALL OVEN	64	RANGE TOP	65
.3	ENERGY	GAS RANGE	66	ELECTRIC RANGE	67	GAS OVEN	68	ELECTRIC OVEN	69		
.4	RANGE SURFACE	SMOOTH SURFACE	70	LESS THAN 4	71	4	72	MORE THAN 4	73	GRILL	74
.5	FEATURES	EXTRA CONTROLS	75	GLASS DOOR	76	SELF-CLEANER	77				
.6	NATURAL DEFECTS	OLD	78	HARMED	79	MISSING	80				
.7	MISPLACED DEFECTS	ADDN	81								
03.1	RANGE HOOD	PRESENT	82								
.2	FEATURES	FAN	83	GREASE FILTER	84	LIGHT	85	EXHAUST	86		
.3	NATURAL DEFECTS	HARMED	87	DEFECT	88						
.4	MISPLACED DEFECTS	ADDN	89								
04.1	REFRIGERATOR/FREEZER	PRESENT	90								
.2	SIZE	LESS THAN 12 FT	91	MORE THAN 12 FT	92						
.3	FEATURES	FROST FREE	93	2 DOOR	94	EXTRA	95				
.4	NATURAL DEFECTS	OLD	96	HARMED	97	SMALL	98				
05.1	FURNACE	PRESENT	99								
.2	NATURAL DEFECTS	OLD	100	HARMED	101						
06.1	DISHWASHER	PRESENT	102								
.2	FEATURES	EXTRA CONTROLS	103								
.3	NATURAL DEFECTS	OLD	104	HARMED	105	POSSIBLE	106				
07	MISPLACED	PRESENT	107								
08	EXHAUST FAN	PRESENT	108								
09.1	SINK	PRESENT	109								
.2	TYPE	SINGLE	110	DOUBLE	111	SELF LEN	112	SEPARATE LEN	113	CENTRAL	114
.3	MATERIAL	STAINLESS	115	PORCELAIN	116	EPOXY	117	STONE	118		
.4	FEATURES	SINGLE LEVER	119	GARBAGE DISPOSAL	120	SPRAY	121				
.5	NATURAL DEFECTS	DEFECT	122	MISSING	123	PORCELAIN	124				
.6	MISPLACED DEFECTS	EXTRA CONTROLS	125								

BLDG ID NO

QTY	DESCRIPTION	UNIT	PRICE	TOTAL	REMARKS
1.0	TRIP CASES/HELVES				
1.1	CASES	14	17		
1.2	TRIP				
1.3	MATERIAL	PLASTIC LAMINATE	19		EXHIBIT BOARD
1.4	PARTS	STYRAL JACK	4		
1.5	MATERIAL DEFECTS	WABED	14		PLAST-MATERIAL FOR STYRAL CONTACT TAPE
1.6	WORK DEFECTS				
1.7	MATERIAL DEFECTS				
1.8	WORK DEFECTS				
1.9	MATERIAL DEFECTS				
1.10	WORK DEFECTS				
1.11	MATERIAL DEFECTS				
1.12	WORK DEFECTS				
1.13	MATERIAL DEFECTS				
1.14	WORK DEFECTS				
1.15	MATERIAL DEFECTS				
1.16	WORK DEFECTS				
1.17	MATERIAL DEFECTS				
1.18	WORK DEFECTS				
1.19	MATERIAL DEFECTS				
1.20	WORK DEFECTS				
1.21	MATERIAL DEFECTS				
1.22	WORK DEFECTS				
1.23	MATERIAL DEFECTS				
1.24	WORK DEFECTS				
1.25	MATERIAL DEFECTS				
1.26	WORK DEFECTS				
1.27	MATERIAL DEFECTS				
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1.29	MATERIAL DEFECTS				
1.30	WORK DEFECTS				
1.31	MATERIAL DEFECTS				
1.32	WORK DEFECTS				
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1.94	WORK DEFECTS				
1.95	MATERIAL DEFECTS				
1.96	WORK DEFECTS				
1.97	MATERIAL DEFECTS				
1.98	WORK DEFECTS				
1.99	MATERIAL DEFECTS				
2.0	WORK DEFECTS				

BLDG ID NO

SACE (Sheet 1 of 1)

ITEM NO.	ITEM	SACE #1		#2		#3	
01	ROOM LENGTH		77		77		77
02	ROOM WIDTH		77		77		77
03.1	PREDOMINANT CEILING HEIGHT		77		77		77
.2	% HEADROOM UNDER 5' - 0"		0 %		0 %		0 %
04.1	TOTAL WINDOW AREA		57		57		57
.2	OPERABLE WINDOW AREA		57		57		57
05	CLOSET STORAGE		57		57		57
06.1	ADEQUATE OUTLETS (INCLUDING ONE YEAR SINK)		2		2		2
.2	SWITCHES		2		2		2
07.1	HEATING ELEMENT		2		2		2
.2	THERMOSTAT		2		2		2
.3	MECANICAL VENTILATION		2		2		2
08	FULL SACE		2		2		2
09	WAS SACE PREVIOUSLY INSPECTED?		2		2		2
10	NEW ADDITION?		2		2		2

SACE PLANNING CONSIDERATIONS

11	SACE LOCATED NEAR BATHROOMS		2		2		2
12	SACE LOCATION		2		2		2
13	SACE ACCESSIBLE WITHOUT GOING THROUGH OTHER ROOMS		2		2		2
14	LOCATED NEAR LIVING/DINING		2		2		2

BLDG NO

BASE FORMS (SHEET 2 OF 2)

No.	ITEM	EXISTING			FACTORS			NEW														
		Standard	Minor Sub-stand.	Major Sub-stand.	Minor Sub-stand.	Major Sub-stand.	Minor Sub-stand.	Major Sub-stand.	More materials	Aluminum	Steel	Aluminum	Steel	Aluminum	Steel	Aluminum	Steel	Aluminum	Steel	Aluminum	Steel	
01	WALL																					
1	PLASTER	0	0	0	NARROW	CRACKS	SOFT SURFACE							1	2	3	4	1	2	3	4	
2	GF. BOARD	0	0	0	NARROW	POOR SPACING	SOFT SURFACE							1	2	3	4	1	2	3	4	
3	PATCH IN PLASTER OR GF. B.	0	0	0	CRACKS	SURFACE	STAINING							1	2	3	4	1	2	3	4	
4	TILE	0	0	0	CRACKS	CRACKS	BAD JOINTS							1	2	3	4	1	2	3	4	CERAMIC
5	PAPER	0	0	0	UNFINISHED	STAINED	CRACKS							1	2	3	4	1	2	3	4	VENEER
6	PAINT	0	0	0	ROLLER MARKS	OVER PAINT	BUBBLING							1	2	3	4	1	2	3	4	GLASS
1	PANELING	0	0	0	NARROW	NOT FLUSH	CRACKS							1	2	3	4	1	2	3	4	TERRAZO & BRICK 10. 30. & BATTER
2	GLASS	0	0	0										1	2	3	4	1	2	3	4	
02	FLOOR																					
1	CERAMIC/STONE TILE	0	0	0	CRACKS	CRACKS	BAD JOINTS							1	2	3	4	1	2	3	4	CERAMIC
2	RESILIENT TILE/SHEET	0	0	0	NARROW	IMPROPER PREP.	CRACKS							1	2	3	4	1	2	3	4	VENEER
3	CARPET	0	0	0	STAINING	POOR SEAMING	TRIP/SLIP							1	2	3	4	1	2	3	4	BACK FACE VENEER
4	WOOD	0	0	0	STAINED	NARROW	CRACKS							1	2	3	4	1	2	3	4	HARDWOOD
A	PAINT/CLEAR FINISH	0	0	0	DIRTY IN FINISH	NARROW	CRACKS							1	2	3	4	1	2	3	4	RESINANT
3	BASE	0	0	0	POOR INSTALL.	LOOSE	MISSING							1	2	3	4	1	2	3	4	GLASS TILE, ROSS
03	CYLINDR																					
1	PLASTER	0	0	0	NARROW	CRACKS	SOFT SURFACE							1	2	3	4	1	2	3	4	
2	GF. B.	0	0	0	NARROW	POOR SPACING	SOFT SURFACE							1	2	3	4	1	2	3	4	
3	PATCH IN PLASTER OR GF. B.	0	0	0	SURFACE	CRACKS	NOT SECURE							1	2	3	4	1	2	3	4	
4	PAINT	0	0	0	ROLLER MARKS	CRACKS	BUBBLING							1	2	3	4	1	2	3	4	GLASS
5	TILE, FLOOR	0	0	0	NARROW	NOT ALIGNED	MISSING							1	2	3	4	1	2	3	4	
6	TILE, WALK-ON	0	0	0	NARROW	POOR FIT	CRACKS							1	2	3	4	1	2	3	4	
04	STORAGE	0	0	0	POOR HARDWARE	DOORS	CRACKS							1	2	3	4	1	2	3	4	GLASS

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BLOG 0 NO

BATH EQUIPMENT (Sheet 1 of 1)

11.1	TUB	PRESENT					
.2	Type	Integral	Recess	Surface	Free-standing		
.3	Finish	Fiberglass	Porcelain				
.4	Fixtures	Single Temp. Control	Grab Bars	Integral Plug	Glass Doors	Shower Head	
.5	Material Defects	Cracks Chipped	Surface Loss	Old			
.6	Mechanical Defects	Poor Drainage	Loose Panels	Drainage Faucets	Poor Trim		
12.1	SEPARATE SHOWER	PRESENT					
.2	Type	Built In	Free-standing				
.3	Finish	Terrazo	Tile	Steel	Fiberglass		
.4	Fixtures	Single Temp. Control Lever	Grab Bars	Glass Doors	Curtain Rod		
.5	Material Defects	Dirty	Abraded, Cracked	Flimsy Construction	Old		
.6	Mechanical Defects	Improper Install.	Loose	Cracks			
13.1	WATER CLOSET	PRESENT					
.2	Type	Flushometer	Tank				
.3	Finish/Fixtures/Assemblies	Elongated Bowl	Quiet Flush				
.4	Material Defects	Broken or Miss'g. Seat	Cracked Toilet	Broken or Miss'g. Tank Top	Old		
.5	Mechanical Defects	Loose	Leak	Tank Running	Leaks		
14.1	LAVATORY	PRESENT					
.2	Type	Integral with Vanity	Wall-Mnt. No enclosure	Free-standing No enclosure			
.3	Finish	Epoxy	Porcelain	Stainless Steel			
.4	Fixtures/Assemblies	Single Lever	Double Faucet Single Spout	Double Spout	Integral Plug	Large Basin	
.5	Material Defects	Cracks, Chipped	Surface Loss	Old			
.6	Mechanical Defects	Loose	Poor Fit	Leak	Leaks	Drain'g. Faucet	
15.1	MEDICINE CABINET	PRESENT					
.2	Type	Recessed	Surface	1 Door	2 Door		
.3	Condition	Not Secure	Cracked Mirror	Rusty	Old	Integral Light	
16	WATER FACILITIES	Installed Shower in Basement	Open Shower in Basement	Summer Shower			
17	Any special defects or features?						

A-16

SLDG 10 NO

ATTIC/BASEMENT/LAUNDRY SHEET 1 OF 21

#	ITEM	ATTIC		BASEMENT		LAUNDRY	
		13-14	15-16	17-18	19-20	21-22	23-24
01.1	Predominant Ceil. Evg.						
.2	% Basement Under 6'0"	0%		0%		0%	
02.1	Finished Floor	0%		0%		0%	
.2	Finished Walls, Ceil'g	0%		0%		0%	
03.1	Windows?	YES	2	YES	2	YES	2
.2	Windows Operable?	YES	2	YES	2	YES	2
04.1	Adequate Eustice?	YES	2	YES	2	YES	2
.2	Switch at Entrance?	YES	2	YES	2	YES	2
.3	Light Fixtures?	YES	2	YES	2	YES	2
05.1	Reaching Element	YES	2	YES	2	YES	2
.2	Mech. Ventilation	YES	2	YES	2	YES	2
06	Can it be Made Habitable	YES	2	YES	2	YES	2
07	Finished (and Referred Elsewhere)	YES	2	YES	2	YES	2
08	Is it Accessible?	YES	2				

FOUNDATION/SPACE

03	Basement	0	1	2	3
09	Crawl Space	0	1	2	3
10	1st Floor Slab on Grade	0	1	2	3

SCOPE OR PARTIAL FINISHES

NO.	ITEM	EXISTING			FACTORS		NEW						
		3/3 Standard	2/3 Minor Sub-standards	1/3 Major Sub-standards	Minor Sub-standards	Major Sub-standards	None	Minor	Major	Sub-standards	Material	Factors	
11	ATTIC FINISHES	0	0	0	CRACKS HOLE/CRAV LOOSE HEAVY PLUMB	HOLE/CRAV LOOSE HEAVY PLUMB	2	3	4	2	3	4	HABITABLE
12	MECH. FINISHES	0	0	0	CRACKS HOLE/CRAV LOOSE HEAVY PLUMB	HOLE/CRAV LOOSE HEAVY PLUMB	2	3	4	2	3	4	HABITABLE
13	LAUNDRY FINISHES	0	0	0	CRACKS HOLE/CRAV LOOSE HEAVY PLUMB	HOLE/CRAV LOOSE HEAVY PLUMB	2	3	4	2	3	4	

BLOG # NO

APRIL/BASINMENT/LAUNDRY (HEET 1 OF 2)

01.1	ROOF INSULATION	FULL 47	PARTIAL 48	NONE 49	OK 50
.1	LOCATION	ABOVE CEILING 51	BETWEEN RAFTERS 52	ATTIC FLOOR 53	
.2	TYPE	ASBEST 54	BATT 55	LOOSE FILL 56	FRAM IN PLACE 57
.3	THICKNESS	2" 58	4" 59	6" 60	8" 61
02.1	BASEMENT INSULATION	FULL 62	PARTIAL 63	NONE 64	
.1	LOCATION	CEILING 65	WALLS 66		
.2	TYPE	RIGID 67	BATT 68		
.3	THICKNESS	2" 69	4" 70	6" 71	

LAUNDRY ROOMS

01.1	WASHER	PRESENT 72	ROCK-OFF 73			
.1	NATURAL DEFECTS	HARMED DEFECTS 74	RUSTY 75	OLD 76	POOR DRAIN 77	
02.1	DRAIN	PRESENT 78	ROCK-OFF 79			
.1	TYPE	CAN 80	ELECTRIC 81			
.2	NATURAL DEFECTS	HARMED DEFECTS 82	RUSTY 83	OLD 84	NOT TYPED TO EXTERIOR 85	
.3	MORPHOLOGY DEFECTS					
03.1	LAUNDRY SINK	PRESENT 86				
.1	TYPE	STONE 87	METAL 88	PLASTIC OR FIBERGLASS 89	PORCELAIN ON CAST IRON 90	PORCELAIN ON STEEL 91
.2	NATURAL DEFECTS	HARMED CHIPPED 92				
.3	MORPHOLOGY DEFECTS	RICKS 93	CRACKS 94	LEAKS UNDER SINK 95		
.4	ADDITIONAL FEATURES	CLOTHES LINE 96	FOLDING TABLE 97	STORAGE-CLOTHES/SHOES 98		

35	SPECIAL FEATURES OR DEFECTS	
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17. ~~XXXXXXXX~~

BLOG ID NO

MECHANICAL EQUIPMENT PAGE 1 OF 11

01	HEATING	NEW SYSTEM	12	SYSTEM EXISTING	13				
.1	PLANT LOCATION	BASEMENT	14	BASE FLOOR	15	UPPER FLOOR	16		
.2	FUEL	OIL	17	GAS	18	ELECTRIC	19		
.3	TYPE	HOT WATER	20	STEAM 1 PIPE	21	STEAM 2 PIPE	22	FORCED AIR	23
.4	TERMINAL HEATING FEATURES	NOISE ENCLASURE	24	ADJUSTABLE VALVES	25				
.5	MATERIAL DEFECTS	DAMAGED ENCLOSURE	26	CRACKED SEAT	27	POOR TRANSMISSION	28	EXPOSED PIPE	29
.6	WORKMANSHIP DEFECTS	WILT	30	LEAKS	31	CRACK WALL	32	NO REPAIR	33
02.1	AIR CONDITIONER	PRESENT	34						
.1	LOCATION	CENTRAL	35	WALL	36	ATTACHMENT	37		
03.1	CENTRAL HEATING	PRESENT	38						
04	ELECTRICAL SERVICE								
.1	PANEL	FUSE	39	CIRCUIT BREAK	40				
.2	VOLTAGE	110 V.	41	120 V.	42	CIRCUIT 60 AMPS	43	40-100 AMPS	44
.3	WIRING	PLASTIC COVER	45	FABRIC COVER	46	EX	47	WIRE & TUBE	48
.4	MATERIAL DEFECTS	SLUG FUSES	49						
.5	WORKMANSHIP DEFECTS	EXPOSED WIRING IN FINISHED SPACE	50						
05.1	HOT WATER HEATER	PRESENT	51						
.1	TYPE	SEPARATE	52	INTEGRATED W/HEATING	53				
.2	FUEL	OIL	54	GAS	55	ELECTRICITY	56		
.3	SIZE	10 GAL. OR LESS	57	11-40 GAL.	58	41-70 GAL.	59	71-100 GAL.	60
.4	MATERIAL DEFECTS	OLD	61	LEAKS	62				
.5	WORKMANSHIP DEFECTS					PIPING LEAKS DOES NOT FREQUENTLY	63		
06	FLOORING								
.1	MATERIAL	COPPER	64	BRASS	65	GALVANIZED	66	INSULATION	67
.2	MATERIAL DEFECTS	POOR PRESERVE	68						
.3	WORKMANSHIP DEFECTS	LEAKS	69	CRACKS	70				
07.1	NEW FLOOR	PRESENT	71						
08.1	SPRINKLER	PRESENT	72						
.1	LOCATION	UPPER FLOOR	73	BASE FLOOR	74	DOWN	75		

09 SPECIAL FEATURES OR DEFECTS

BLOG ID NO

7. DOORS & WINDOWS (PAGE 1 OF 1)

01	EXTERIOR DOORS						
.1	TYPE	SOLID WOOD 33	PANEL 34	METAL 35	BELLOW-CORE WOOD 36		
.2	HARDWARE/FEATURES	DOOR KICK 37	FOOT BOLT 38	HEAD BOLT 39	SLATS 40	DECORATIVE HARDWARE 41	
.3	WEATHER STRIPPING	METAL & FOAM 42	FOAM TAPE 43	FEEL STRIP 44	METAL 45	AWNING 46	
.4	NATURAL DEFECTS	GAPPED OR SPILT SAGGING 47	DISINTEGRATED 48	POOR FINISH NARROW, DENTED 49	RIGID FOAM 50	DENTED FRAME 51	
.5	MISMANAGED DEFECTS	LOOSE HARDWARE 52	EDGE/CHIPPED 53	NOT FLUSH 54	FRAMES NOT SQUARE 55		
02	STORM/SCREEN DOORS						
.1	TYPE	WOOD SCREEN 56	WOOD STORM 57	METAL SCREEN 58	METAL STORM 59	CONV. STORM/SCREEN 60	
.2	NATURAL DEFECTS	SPRINK 61	GLASS CRACKED 62	BROKEN SCREEN 63	PANICAL CHANGE-OVER 64	NO WEATHER-STRIPPING 65	
.3	MISMANAGED DEFECTS	POOR FIT 66	LOOSE HARDWARE 67	EDGE/CHIPPED 68			
03	EXTERIOR DOORS						
.1	TYPE	SOLID WOOD 69	PANEL 70	METAL 71	BELLOW-CORE WOOD 72		
.2	HARDWARE/FEATURES	GLASSING 73	PREVACE LOCK 74	SPECIAL HOLDING 75	DECORATIVE DOORSTOP 76	PANIC DOORS 77	
.3	NATURAL DEFECTS	GAPPED OR SPILT 78	SAGGING 79	POOR FINISH NARROW, DENTED 80	PAINTED HARDWARE 81		
.4	MISMANAGED DEFECTS	NOT FLUSH 82	EDGE/CHIPPED 83	LOOSE HARDWARE 84	FRAMES NOT SQUARE 85	TOO HIGH PART OF FRAME 86	
04	WINDOWS						
.1	TYPE	DOUBLE-HUNG 87	CASMENT 88	PROJECTION 89	SLIDING 90	CASSETT 91	
.2	NATURAL	ALUMINUM 92	STEEL 93	WOOD 94			
.3	GLASSING	SINGLE 95	DOUBLE OR MORE 96	STAINED GLASS 97			
.4	HARDWARE/FEATURES	CHASE-OPERATED 98	SIDE LATCH AT DOOR 99	EXPOSURE 100	SPECIAL HOLDING 101	GLASS/ICE TRANSOM 102	
.5	SHADING DEVICES	AWNINGS 103	SHUTTERS 104	LOUVERS 105	VENTILATION BLINDS 106	DRAPES, SPACES 107	
.6	NATURAL DEFECTS	SEPARATING 108	BROKEN GIRD OR CRACK 109	AIR INFILTRATION AND WEATHERING 110	GLASSING MISSING 111	NOT VENT 112	
.7	MISMANAGED DEFECTS	STICKING - PAINTED STOP 113	LOOSE PARTS 114	PUTTY PATCHES 115	PART OF GLASS 116	POOR FINISH 117	
05	STORM/SCREEN WINDOWS						
.1	TYPE	WOOD SCREEN 118	METAL SCREEN 119	WOOD STORM 120	METAL STORM 121	CONV. STORM/SCREEN 122	
.2	NATURAL DEFECTS	GLASS CRACKED 123	BROKEN SCREEN 124	PANICAL CHANGE-OVER 125	DAMAGED FRAME 126		
06	SPECIAL FEATURES OR DEFECTS						

NO.	ITEM	EXISTING		FACTORS		NEW	CONTRACTOR	ITEM MARK	UNIT	QTY	UNIT PRICE	TOTAL
		QTY	PRICE	QTY	PRICE							
1	WOOD SHED	0	0	0	0	0				1	234	234
2	WOOD SHED	0	0	0	0	0				1	234	234
3	WOOD SHED	0	0	0	0	0				1	234	234
4	WOOD SHED	0	0	0	0	0				1	234	234
5	WOOD SHED	0	0	0	0	0				1	234	234
6	WOOD SHED	0	0	0	0	0				1	234	234
7	WOOD SHED	0	0	0	0	0				1	234	234
8	WOOD SHED	0	0	0	0	0				1	234	234
9	WOOD SHED	0	0	0	0	0				1	234	234
10	WOOD SHED	0	0	0	0	0				1	234	234
11	WOOD SHED	0	0	0	0	0				1	234	234
12	WOOD SHED	0	0	0	0	0				1	234	234
13	WOOD SHED	0	0	0	0	0				1	234	234
14	WOOD SHED	0	0	0	0	0				1	234	234
15	WOOD SHED	0	0	0	0	0				1	234	234
16	WOOD SHED	0	0	0	0	0				1	234	234
17	WOOD SHED	0	0	0	0	0				1	234	234
18	WOOD SHED	0	0	0	0	0				1	234	234
19	WOOD SHED	0	0	0	0	0				1	234	234
20	WOOD SHED	0	0	0	0	0				1	234	234
21	WOOD SHED	0	0	0	0	0				1	234	234
22	WOOD SHED	0	0	0	0	0				1	234	234
23	WOOD SHED	0	0	0	0	0				1	234	234
24	WOOD SHED	0	0	0	0	0				1	234	234
25	WOOD SHED	0	0	0	0	0				1	234	234
26	WOOD SHED	0	0	0	0	0				1	234	234
27	WOOD SHED	0	0	0	0	0				1	234	234
28	WOOD SHED	0	0	0	0	0				1	234	234
29	WOOD SHED	0	0	0	0	0				1	234	234
30	WOOD SHED	0	0	0	0	0				1	234	234
31	WOOD SHED	0	0	0	0	0				1	234	234
32	WOOD SHED	0	0	0	0	0				1	234	234
33	WOOD SHED	0	0	0	0	0				1	234	234
34	WOOD SHED	0	0	0	0	0				1	234	234
35	WOOD SHED	0	0	0	0	0				1	234	234
36	WOOD SHED	0	0	0	0	0				1	234	234
37	WOOD SHED	0	0	0	0	0				1	234	234
38	WOOD SHED	0	0	0	0	0				1	234	234
39	WOOD SHED	0	0	0	0	0				1	234	234
40	WOOD SHED	0	0	0	0	0				1	234	234
41	WOOD SHED	0	0	0	0	0				1	234	234
42	WOOD SHED	0	0	0	0	0				1	234	234
43	WOOD SHED	0	0	0	0	0				1	234	234
44	WOOD SHED	0	0	0	0	0				1	234	234
45	WOOD SHED	0	0	0	0	0				1	234	234
46	WOOD SHED	0	0	0	0	0				1	234	234
47	WOOD SHED	0	0	0	0	0				1	234	234
48	WOOD SHED	0	0	0	0	0				1	234	234
49	WOOD SHED	0	0	0	0	0				1	234	234
50	WOOD SHED	0	0	0	0	0				1	234	234

Handwritten notes and numbers on the right margin, including '23', '11', and '25'.

72 SURFACE DEFECTS (2 of 3)
 OPERATOR SIGN

No	ITEM	EXISTING			FACTORS			NEW									
		0% Standard	0% Minor Sub-stand	0% Major Sub-stand	Minor Sub-stand	Major Sub-stand	None Mark	Minor Mark	Major Mark	Minor Mark	Major Mark	Minor Mark	Major Mark	Minor Mark	Major Mark	Above Std. Markers	
01	SURFACE MATERIAL	0	0	0													
1	1.1	0	0	0	FACTS IN POOR PATCH COVER	SPALLS HOLD DAMP	CRACKS OPEN JOINTS NOT FLOE							1 2 3 4	1 2 3 4		
2	1.2	0	0	0	CRACKS PATCH HOLD DISINTEGRATED	FORCES DAMP RABED	CRACKS LOOSE							1 2 3 4	1 2 3 4		
3	1.3	0	0	0	CRACKS PATCH HOLD DISINTEGRATED	NOT LEVEL	SEPARATED EXPOSED METAL SOE							1 2 3 4	1 2 3 4		
4	1.4	0	0	0	NOT LEVEL OR EVEN HOLD	CRACKS OR SPILT	NOT							1 2 3 4	1 2 3 4		
5	1.5	0	0	0	CRACKS PATCH HOLD DISINTEGRATED	NOT FLOE CRACKS SPILT	DEGRADED NOT							1 2 3 4	1 2 3 4	REAL WOOD- KETWOOD, CEDAR, ETC.	
6	1.6	0	0	0	CRACKS PATCH HOLD DISINTEGRATED	CRACKS NOT LEVEL	CRACKS							1 2 3 4	1 2 3 4		
1	1.7	0	0	0	CRACKS PATCH HOLD DISINTEGRATED	CRACKS NOT LEVEL	CRACKS							1 2 3 4	1 2 3 4		
2	1.8	0	0	0										1 2 3 4	1 2 3 4		
3	02	0	0	0										1 2 3 4	1 2 3 4		
4	2.1	0	0	0	SOLIDAYS STAINED DIRT	CRACKS STAINED	CRACKING PEELING ALLIGATORING							1 2 3 4	1 2 3 4		
5	2.2	0	0	0	DIRT IN POOR DISINTEGRATED SOLIDAYS	CRACKS NOT PAINT ON								1 2 3 4	1 2 3 4		
6	03	0	0	0										1 2 3 4	1 2 3 4		
1	1.1	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4	RED WOOD CEDAR	
2	1.2	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
3	1.3	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
4	1.4	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
5	1.5	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
6	1.6	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
7	1.7	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
8	1.8	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
9	1.9	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
10	2.0	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
11	2.1	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
12	2.2	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
13	2.3	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
14	2.4	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
15	2.5	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
16	2.6	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
17	2.7	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
18	2.8	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
19	2.9	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		
20	3.0	0	0	0	CRACKS NOT FLOE	CRACKS SPILT	NOT ENOUGH MISSING							1 2 3 4	1 2 3 4		

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A-24

BLOCK NO

VIC TYPE AND EXTERIOR STRUCTURES (1 of 1)

DAMAGE & EXTERIOR STRUCTURES		71		72		73		74	
ITEM NO.	ITEM	GARAGE OR CARPORT		EXT. STRUCT. #1		EXT. STRUCT. #2		OTHER	
01.1.	ENCLOSED	2	2	2	2	2	2	2	2
		YES NO 1	YES NO 2	YES NO 3	YES NO 4	YES NO 5	YES NO 6	YES NO 7	YES NO 8
.2	ATTACHED	2	2	2	2	2	2	2	2
		YES NO 9	YES NO 10	YES NO 11	YES NO 12	YES NO 13	YES NO 14	YES NO 15	YES NO 16
02.1.	FULLY ENCLOSED	2	2	2	2	2	2	2	2
		YES NO 13	YES NO 14	YES NO 15	YES NO 16	YES NO 17	YES NO 18	YES NO 19	YES NO 20
.2	ROOF & PARTIAL WALLS	2	2	2	2	2	2	2	2
		YES NO 17	YES NO 18	YES NO 19	YES NO 20	YES NO 21	YES NO 22	YES NO 23	YES NO 24
.3	ROOF ONLY	2	2	2	2	2	2	2	2
		YES NO 21	YES NO 22	YES NO 23	YES NO 24	YES NO 25	YES NO 26	YES NO 27	YES NO 28
03.1.	NO. OF CURS	0 2	0 2	0 2	0 2	0 2	0 2	0 2	0 2
		YES NO 25	YES NO 26	YES NO 27	YES NO 28	YES NO 29	YES NO 30	YES NO 31	YES NO 32
.2	CURS, STORAGE	2	2	2	2	2	2	2	2
		YES NO 29	YES NO 30	YES NO 31	YES NO 32	YES NO 33	YES NO 34	YES NO 35	YES NO 36
.3	WORKSHOP	2	2	2	2	2	2	2	2
		YES NO 33	YES NO 34	YES NO 35	YES NO 36	YES NO 37	YES NO 38	YES NO 39	YES NO 40
04.1.	SERVICES: ELECTRICITY	2	2	2	2	2	2	2	2
		YES NO 37	YES NO 38	YES NO 39	YES NO 40	YES NO 41	YES NO 42	YES NO 43	YES NO 44
.2	LIGHTING	2	2	2	2	2	2	2	2
		YES NO 41	YES NO 42	YES NO 43	YES NO 44	YES NO 45	YES NO 46	YES NO 47	YES NO 48
.3	WATER	2	2	2	2	2	2	2	2
		YES NO 45	YES NO 46	YES NO 47	YES NO 48	YES NO 49	YES NO 50	YES NO 51	YES NO 52
.4	HEAT	2	2	2	2	2	2	2	2
		YES NO 49	YES NO 50	YES NO 51	YES NO 52	YES NO 53	YES NO 54	YES NO 55	YES NO 56
05.1.	FINISHED (EXTERIOR SURFACES)	0 %	0 %	0 %	0 %	0 %	0 %	0 %	0 %
		YES NO 53	YES NO 54	YES NO 55	YES NO 56	YES NO 57	YES NO 58	YES NO 59	YES NO 60
.2	SUPPLEMENTED OR DEF.	0 %	0 %	0 %	0 %	0 %	0 %	0 %	0 %
		YES NO 57	YES NO 58	YES NO 59	YES NO 60	YES NO 61	YES NO 62	YES NO 63	YES NO 64

THE SIZE AND EXTENT STRUCTURES (I 44 3)

BLDG NO

GARAGE OR CARPORT		NONE					
01	WALL						
.1	STRUCTURAL TYPE	WOOD	42	MASONRY	43	METAL	44
.2	DEFECTS	POOR WORKMANSHIP	45	DETERIORATED RUST-ROT	46	NOT ON FOUNDATION	47
.3	SURFACE	BRICK	49	STUCCO	50	WOOD	51
.4	DEFECTS	POOR WORKMANSHIP	52	DETERIORATED	53	POOR PATCH	54
.5	FINISH	NATURAL	55	PAINT	56		
.6	DEFECTS	POOR WORKMANSHIP	57	DETERIORATED	58	OTHER	59
02	ROOF						
.1	STRUCTURAL TYPE	WOOD	60	METAL	61	FIBERGLASS	62
.2	DEFECTS	POOR WORKMANSHIP	63	DETERIORATED RUST-ROT	64	SAGGING	65
.3	SURFACE	WOOD SHINGLE	66	ASPHALT SHINGLE	67	ROLLED ROOFING	68
.4	DEFECTS	POOR WORKMANSHIP	69	DETERIORATED	70	POOR PATCH	71
03	SIDE DOOR						
.1	DEFECTS	BROKEN GLASS	72	NOTED OR REPLACED	73	WARPED DISTORTED	74
04	WINDOWS						
.1	DEFECTS	BROKEN GLASS	75	DETERIORATED	76	OTHER	77
05	GARAGE DOOR						
.1	TYPE	OVERHEAD	78	SLIDING	79		
.2	OPERATION	REMOTE CONTROL	80	OTHER	81		
.3	DEFECTS	BROKEN GLASS	82	DETERIORATED	83	NOT LOCKABLE	84
						WARPED DISTORTED	85
						OTHER	86

OTHER EXTERIOR STRUCTURES

		NONE					
01	WALL						
.1	STRUCTURAL TYPE	WOOD	48	MASONRY	49	METAL	50
.2	DEFECTS	POOR WORKMANSHIP	51	DETERIORATED RUST-ROT	52	NOT ON FOUNDATION	53
.3	SURFACE	BRICK	54	STUCCO	55	WOOD	56
.4	DEFECTS	POOR WORKMANSHIP	57	DETERIORATED	58	POOR PATCH	59
.5	FINISH	NATURAL	60	PAINT	61		
.6	DEFECTS	POOR WORKMANSHIP	62	DETERIORATED	63	OTHER	64
02	ROOF						
.1	STRUCTURAL TYPE	WOOD	65	METAL	66	FIBERGLASS	67
.2	DEFECTS	POOR WORKMANSHIP	68	DETERIORATED RUST-ROT	69	SAGGING	70
.3	SURFACE	WOOD SHINGLE	71	ASPHALT SHINGLE	72	ROLLED ROOFING	73
.4	DEFECTS	POOR WORKMANSHIP	74	DETERIORATED	75	POOR PATCH	76
03	DOOR						
.1	DEFECTS	BROKEN GLASS	77	NOTED OR REPLACED	78	WARPED DISTORTED	79
04	WINDOWS						
.1	DEFECTS	BROKEN GLASS	80	NOTED OR REPLACED	81	OTHER	82

GENERAL CONSTRUCTION

01.1	WALL INSULATION	PRESENT	20				
02	CEILING						
.1	FEATURES	CONCEALED	21	SPECIAL FEATURES	22	LIGHT TRUCK	23
.2	MATERIAL DEFECTS	BASE TILES	24	BASE TILES IN SUPPORT WALL	25		
.3	WORKMANSHIP DEFECTS	LOOSE FEATURES	26				
03	SWITCHES/OUTLETS						
.1	FEATURES	1-WAY	28	2-WAY	29	PLUG STRIP IN KITCHEN	30
.2	MATERIAL DEFECTS	PLATES MISSING	31				
.3	WORKMANSHIP DEFECTS	LOOSE OR AGING PLATE	32			POOR PLASTER	33
4.1	ALABOR	PRESENT	34				
.2	TYPE	PIPE	35	BUNDLE	36		
5.1	INTERIOR	PRESENT	37				

QUALITY RATING

		ABOVE STANDARD	STANDARD	NEAR SUB-STANDARD	WELL SUB-STANDARD		
00	OVERALL QUALITY	1	2 3	4	5	6	7
01	SPACES						
.1	LIVING	1	2 3	4	5	6	7
.2	SLEEPING	1	2 3	4	5	6	7
.3	SERVICE & SUPPORT	1	2 3	4	5	6	7
02	PLUMBING	1	2 3	4	5	6	7
03	MECHANICAL						
.1	ENERGY	1	2 3	4	5	6	7
.2	PLUMBING & ELECTRIC	1	2 3	4	5	6	7
04	CONSTRUCTION & MATERIAL						
.1	STRUCTURE	1	2 3	4	5	6	7
.2	EXTERIOR FINISHES	1	2 3	4	5	6	7
.3	INTERIOR FINISHES	1	2 3	4	5	6	7
05	NOTE						
.1	GARAGE & EXT. STRUCTURES	1	2 3	4	5	6	7
.2	YARD	1	2 3	4	5	6	7

BLOG ID NO

II. REHABILITATION

LINE

01	TOTAL ESTIMATED COST OF REHABILITATION (CONTRACTORS & SUBCONTRACTORS) AGENCY ESTIMATE					11	1	OK	15
02	ACTUAL COST OF REHABILITATION BY CONTRACTOR					17	1	OK	21
03	ACTUAL COST OF REHABILITATION BY SUBCONTRACTOR					11	1	OK	14
04	SOURCE OF INFORMATION	REHABILITATOR	DOCUMENTS	LOCAL COORDINATOR		59	70	OK	10

SCHEDULE

05	REHAB STARTING DATE (MONTH, YEAR)					10	1977	OK	14
06	DATE OF COMPLETION (MONTH, YEAR)					9	1977	OK	12
07	EXPECTED REHAB COMPLETION DATE (MONTH, DATE)					10	1977	OK	15

STATE OF COMPLETION

08	ITEM OR TASK	COMPLETE AT COMPLETION	COMPLETE AT COMPLETION, BUT COMPLETE NOW	COMPLETE NOW
01	ELECTRICITY AND WATER TYPED ON	1	2	3
02	MECHANICAL FEATURES	1	2	3
03	BASE FEATURES OPERATING	1	2	3
04	MECHANICAL FEATURES OPERATING	1	2	3
05	MECHANICAL OPERATING	1	2	3
06	WALL AND CEILING FEATURES	1	2	3
07	FLOOR FEATURES	1	2	3
08	ALL DOORS AND WINDOWS (INCLUDE SYSTEMS IF APPLICABLE)	1	2	3
09	LANDSCAPING, SITE WORK, EXTERIOR STRUCTURES	1	2	3

A-29

IDENTIFICATION

HOUSEHOLD DATA

31 FOR THE HOMEOWNER, AND ALL OTHER PEOPLE WHO WORKED ON THE HOME, RECORD THE AVERAGE NUMBER OF HOURS PER WEEK, AND THE TOTAL NUMBER OF WEEKS SPENT ON THE HOME.

1	AVERAGE HOURS PER WEEK (HOMEOWNER)				15-17
2	NUMBER OF OTHER PEOPLE WORKING ON HOME				28-28
3	AVERAGE HOURS PER WEEK (ALL OTHERS)				10-12
4	TOTAL NO. OF WEEKS (DURATION OF HOMEOWNER WORK)				11-15

32	DID THE HOMEOWNER AGENCY GIVE YOU A CHOICE IN DECIDING WHAT REPAIRS WOULD BE MADE?	1 YES	2 NO	3 DK	4 NA	5
----	--	----------	---------	---------	---------	---

33	FROM THE WORK LIST WERE YOU ALLOWED TO SELECT ANY TASKS TO DO YOURSELF?	1 YES	2 NO	3 DK	4 NA	5
----	---	----------	---------	---------	---------	---

34	IF ANY WORK WAS CONTRACTED, WERE YOU ALLOWED TO SELECT THE CONTRACTOR?	1 YES	2 NO	3 DK	4 NA	5
----	--	----------	---------	---------	---------	---

35	WERE THERE ANY TASKS THAT YOU WANTED TO DO BUT WERE NOT ALLOWED TO?					
1	DAMAGED SIDING OR MASONRY	1 YES	2 NO			12
2	STRUCTURAL WORK (INCLUDING WALLS, FLOORS, ROOF)	1 YES	2 NO			13
3	ROOFING	1 YES	2 NO			14
4	DOORS & WINDOWS	1 YES	2 NO			15
5	HEATING SYSTEM	1 YES	2 NO			16
6	FLOORING	1 YES	2 NO			17
7	KITCHEN CABINETS OR APPLIANCES	1 YES	2 NO			18
8	FLOOR COVERINGS	1 YES	2 NO			19
9	ELECTRICAL WORK	1 YES	2 NO			20
10	PATHEING AND/OR PAINTING	1 YES	2 NO			21

36	WERE YOU ALLOWED TO CHOOSE THE FOLLOWING ITEMS OR MATERIALS, IF YES:					
1	EXTERIOR WALL (SURFACE OR COLOR)	1 YES	2 NO			22
2	ROOFING (MATERIAL OR COLOR)	1 YES	2 NO			23
3	EXTERIOR WALL FINISHES	1 YES	2 NO			24
4	FLOORING MATERIALS	1 YES	2 NO			25
5	KITCHEN APPLIANCES	1 YES	2 NO			26
6	KITCHEN CABINETS	1 YES	2 NO			27
7	FLOORING FINISHES	1 YES	2 NO			28
8	HEATING SYSTEM	1 YES	2 NO			29
37	WHAT IS THE HEATING SOURCE OF THE HEATING SYSTEM?	1 WOOD	2 FURN	3 PUMP	4 HOT WATERS	5 NOT BLDG LAST YEAR
1	DO YOU USE SUPPLEMENTARY HEATING?	1 BEDROOMS	2 LIVING ROOM	3 EATING AREA	4 BATH	5 BASEMENT
3	WHAT TEMPERATURE DO YOU KEEP THE THERMOSTAT AT THROUGH THE WINTER?	1 60-65	2 65-70	3 70-75	4 75-80	5 80-85

IDENTIFICATION

CONTRACTOR'S NAME

Q1	ARE YOU SATISFIED WITH THE IMPROVEMENTS TO THE HOUSE?	1	2	
Q1	ARE YOU SATISFIED WITH THE IMPROVEMENTS TO THE HOUSE?	YES	NO	47
Q2	DID YOU HAVE ANY PROBLEMS WITH:			
.1	QUALITY OF YOUR WORKMANSHIP?	YES	NO	48
.2	QUALITY OF YOUR MATERIALS	YES	NO	49
.3	QUALITY OF CONTRACTOR WORKMANSHIP?	YES	NO	50
.4	QUALITY OF CONTRACTOR MATERIALS	YES	NO	51
.5	AMOUNT OF WORK DONE BY YOU	YES	NO	52
.6	UNANTICIPATED WORK	YES	NO	53
.7	YOUR TASKS TOO DIFFICULT OR TOO LONG	YES	NO	54
.8	CONTRACTOR DELAYS	YES	NO	55

Q3	DID YOU HAVE ANY PRIOR CONSTRUCTION EXPERIENCE?	YES	NO	56
Q4	WAS ANY CONSTRUCTION TRAINING OR PROFESSIONAL HELP AVAILABLE?	YES	NO	57
Q5	HAVE YOU BEEN IN CONTACT WITH OTHER REPRESENTATIVES DOING SIMILAR WORK?	YES	NO	58
Q6	ARE YOU PLANNING ANY OPTIONAL REPAIRS?	YES	NO	59
Q7	NOTE OPTIONAL REPAIRS PLANNED			60

Q8	ARE THERE ANY PROBLEMS WITH:	1	2	
Q8	ARE THERE ANY PROBLEMS WITH:			
.1	WALLS	YES	NO	61
.2	Ceilings	YES	NO	62
.3	FLOORS	YES	NO	63
.4	THE PLUMBING SYSTEM	YES	NO	64
.5	THE ELECTRICAL SYSTEM	YES	NO	65
.6	THE ROOF	YES	NO	66
.7	EXTERIOR PAINT OR SIDING	YES	NO	67

Q9	HOW DO YOU FEEL ABOUT QUALITY:	1	2	3	
Q9	HOW DO YOU FEEL ABOUT QUALITY:				
.1	BATHROOM EQUIPMENT	GOOD	Fair	Poor	68
.2	KITCHEN EQUIPMENT	GOOD	Fair	Poor	69

Q10	HOW DO YOU FEEL ABOUT PLANNING:	1	2	3	
Q10	HOW DO YOU FEEL ABOUT PLANNING:				
.1	STORAGE (QUANTITY, LOCATION)	GOOD	Fair	Poor	70
.2	BATHROOM (LAYOUT, LOCATION, NUMBER)	GOOD	Fair	Poor	71
.3	KITCHEN (LAYOUT, LOCATION)	GOOD	Fair	Poor	72
.4	NATURAL LIGHT IN THE HOUSE	GOOD	Fair	Poor	73
.5	NATURAL VENTILATION	GOOD	Fair	Poor	74
.6	ROOM SIZES	GOOD	Fair	Poor	75
.7	PARKING	GOOD	Fair	Poor	76

BLOG NO

WORK - EQUIPMENT (NOTE: "USED" EQUIPMENT UNDER "NEW WORK")

NO	ITEM	New Work	Contractor	Homeowner
01	LIVING SPACES P. 1			
.1	FIREPLACE	25	28	27
.2	FIREPLACE	28	29	30
.3	FIREPLACE	31	32	33
02	KITCHEN P. 10 & 11			
.1	STOVE/OVEN/RANGE TOP	15	15	16
.2	RANGE HOOD	17	18	19
.3	REFRIG./FREEZER	40	41	42
.4	FREEZER	41	44	43
.5	DISHWASHER	46	47	48
.6	COMPACTOR	49	50	51
.7	EXHAUST FAN	52	53	54
.8	SINK	55	56	57
.9	TOP CAB./SHELVES	58	59	60
.10	BOTTOM CABINETS	61	62	63
.11	FILL UP CABINETS	64	65	66
03	BATH P. 14			
.1	TUB	67	68	69
.2	SEPARATE SHOWER	70	71	72
.3	WC	73	74	75
.4	LAVATORY	8	10	11
.5	VANITY	12	13	14
.6	MED. CABINET	15	16	17
04	ATTIC BASH'T. LAUNDRY P. 16			
.1	ROOF INSULATION	18	19	20
.2	SEMT. INSULATION	21	22	23
.3	LOADG. WASHER	24	25	26
.4	LAUNDRY DRYER	27	28	29
.5	LOADG. SINK	30	31	32
05	MECH. EQUIP. P. 17			
.1	HEATING	33	34	35
.2	AIR CONDITIONING	36	37	38
.3	CENTRAL HVAC	39	40	41
.4	ELEC. SERVICES (PANEL)	42	43	44
.5	HOT WATER HEATER	45	46	47
.6	SEWER	48	49	50
.7	SUMP PUMP	51	52	53
.8	SPRINKLER	54	55	56
.9	WIRING	57	58	59

NO	ITEM	New Work	Contractor	Homeowner
06	DOORS & WINDOWS P. 18			
.1	EXTERIOR DOORS	50	51	52
.2	STORM/SCREEN DR.	53	54	55
.3	INTERIOR DOORS	56	57	58
.4	WINDOWS	9	10	11
.5	STORM/SCREEN WIND.	12	13	14
07	SITE P. 22			
.1	PLANTING	15	16	17
.2	FENCES	18	19	20
.3	DRIVEWAY	21	22	23
.4	WALKS	24	25	26
.5	EXT. AMENITIES	27	28	29
.6	EXT. SERVICES	30	31	32
.7	SITE DRAINAGE	33	34	35
08	GARAGE/CARPORT P. 24			
.1	WALL	36	37	38
.2	ROOF	39	40	41
.3	SIDE DOOR	42	43	44
.4	WINDOWS	45	46	47
.5	GARAGE DOOR	48	49	50
09	OTHER EXT. STRUCT. P. 24			
.1	WALL	51	52	53
.2	ROOF	54	55	56
.3	SIDE DOOR	57	58	59
.4	WINDOWS	60	61	62
10	GENERAL CONST. P. 26			
.1	INSULATION	63	64	65
.2	LIGHTING	66	67	68
.3	SWITCHES/OUTLETS	69	70	71
.4	ALARMS	72	73	74
.5	INTERCOM	75	76	77

CARD 23

CARD 12

COMPLETE REMITTANCE PAGE CHECKS BY REFERRING TO FOLDER SHEETS PAGES 1,7,9,11,13,15,17,19,21,23 AND NEW YORK EQUIPMENT SHEET 7.10 AND LISTING BELOW EACH ITEM CHECKED IN REMITTANCE CHECKS. ALSO REFER TO CHECKLIST NEW TO REMITTANCE.

BLOG ID NO

	REMITTANCE CLASS	CASE CODE	NOV	OP- DATE	ACTUAL DAYS	ACTUAL MATERIAL CHECKS	MATERIAL QUANTITY	UNIT
1								
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3								
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6								
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25								
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REQUIREMENT LINE 7.10 AND LISTING BELOW EACH THE CODES IN REMITTANCE COLUMN. ALSO REFER TO REMITTANCE SHEET TO REMITTANCE.

BUDGET NO

(FOR ANY INFORMATION NOT KNOWN BY REMITTANCE SEE 20)

	REMITTANCE CLASS	DATE CODE	NOT CODE	OP- CODE	ACTUAL BUDGET	ACTUAL MATERIAL COSTS	MATERIAL QUANTITY	UNIT
1								
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Appendix B

STANDARDS APPLIED IN THE MEASUREMENT
OF HOUSING PRODUCTS (CHAPTER V)

B.1 Space Standards

Four principal indicators were chosen to control the various space quality levels:

- (1) The total area of the house to insure that all basic activities can indeed be carried out.
- (2) The number and minimum area of those "key rooms" of the house (living, dining and/or sleeping).
- (3) The number of baths relative to the number of bedrooms.
- (4) The area of the principal bath.

Specific assumptions with respect to areas and combined areas computations are as follows:

- (1) The total area of the house, to insure that all basic activities could indeed be carried out. These areas are computed on the basis of the number of rooms and related services. Each house will have one primary or master bedroom and the number of secondary bedrooms corresponding to the model. Each will have one, one and a half, or two baths, again depending on the model. A combination living, dining kitchen is used in all cases in an attempt to use lowest possible square footages. Storage is provided at 4 sq. ft. per person, approximately. For each typical house, these areas are aggregated to yield a net total square footage and 10% is added to give the gross area taking into account wall thicknesses and circulation space. Room sizes for bedrooms, living, dining and kitchen areas are the minima given by the MDSR and the HUD Minimum Property Stan-

dards for One and Two Family Dwellings, 1973 including Revision 5, April 1977. The MDSR-based areas constitute the minimum level and the HUD MPS the standard level. The above standard level is obtained by adding 10% to all areas given by the HUD MPS.

Two bedroom dwellings are assumed to house 4 occupants, three bedrooms 5 to 6, and four plus bedrooms more than 6 occupants. It should be noted that secondary bedroom standards which are geared towards single occupancy have been used for double occupancy here, on the assumption that they were "adequate" for children.

EXAMPLE OF TOTAL AREA COMPUTATION
FOR THREE BEDROOM HOUSE

	Min.	Std.	Above Std.
Master Bedroom	110	120	132
Bedroom	70	80	88
Bedroom	70	80	88
LV/DN/K	250	300	330
Bath	33	33	36
Storage	<u>20</u>	<u>20</u>	<u>22</u>
	533 sq. ft.	633 sq. ft.	696 sq. ft.
10%	<u>55</u>	<u>63</u>	<u>70</u>
TOTAL	608 sq. ft.	696 sq. ft.	766 sq. ft.

For the two story models, 35 sq. ft. are added to the stairs, and one half bath is added for convenient use of the dwellings, with the exception of the substandard and minimum dwelling sites of the two bedroom model.

- (2) The number and corresponding minimum area of "key rooms" in the house are meant to insure that a spacious house overall not be chopped up into miniscule and unfurnishable rooms.

Each dwelling is controlled to have at least as many bedrooms as the model stipulates to be secondary bedrooms with corresponding minimum dimensions. Each should also have at least two rooms of the mini-

minimum size required for the master bedroom. Thus, in the two-bedroom model, the dimensions of three rooms are controlled. Four and five room dimensions are controlled in the three and four-bedroom dwellings, respectively. This approach does not verify the dimension of rooms by specific use, but rather, it assumes minimum standards for specific use rooms and verifies that a minimum number of rooms in the dwelling be within these limits.

- (3) Minimum areas for complete bathrooms are checked to be at least 33 sq. ft. At least one and one-half baths are required for all above-standard units and for most two-story units. They are also required for all four plus bedroom units. Half-baths are assumed at 12 sq. ft.

It is clear that there can be many different ways in which space standards of the properties can be analyzed and the quality thresholds established. The position taken here is that established government standards must be the basis upon which the evaluation is carried out. At the same time, however, the quality thresholds must be responsive to both the expected variety in tastes and needs of the homesteaders and to the fact that the housing stock concerned is existing and dates primarily of pre-war times.

The primary space indicators which were developed distinguish, as already mentioned, between properties on the basis of the number of rooms which can be used as bedrooms and the number of stories or floor-levels in the property. This classification leads to six separately identifiable models (A-F) to each of which the space standards are applied.

Table B-1

MODELS USED IN APPLYING SPACE STANDARDS

MODEL	A	2 BR	1 Floor
	B		2 Floors
	C	3 BR	1 Floor
	D		2 Floors
	E	4+ BR	1 Floor
	F		2 Floors

The total area of the house in sq. ft., the number of habitable rooms, excluding kitchen, the respective minimum sizes of the habitable rooms, the number of baths and the area of baths in sq. ft. for each model, are used in developing the space quality indicators.

Properties were screened in the following manner:

- Each property was initially classified within one of the given models according to the number of bedrooms and the number of stories.
- The number of baths was scanned for appropriateness to the model. If inappropriate, the property was classified downwards, in most cases, to the model that has a lesser number of bedrooms.
- The total area of the house was computed by adding all habitable and service rooms recorded in the audit, including separate storage areas and a 15% increase for circulation and wall thicknesses.
- The number and respective square footages of habitable rooms (excluding kitchens) was checked for appropriateness. If inappropriate, the property is classified downwards to the lower square footage for the total and the step is reiterated.

The space standards which were then applied are those indicated in Tables B-2, B-3, and B-4, for each of the 6 models.

Table B-2

	Model A					Model B				
	Total Area SF	Rm Count		Baths		Total Area SF	Rm Count		Baths	
		#	SF	#	SF		#	SF	#	SF
Substandard	<494	NA	NA	NA	NA	<529	NA	NA	NA	NA
Minimum	≥494	≥1 ≥2	≥ 70 ≥110	≥1	≥33	≥529	≥1 ≥2	≥ 70 ≥110	≥1	≥33
Standard	≥570	≥1 ≥2	≥ 80 ≥120	≥1	≥33	≥605	≥1 ≥2	≥ 80 ≥120	≥1	≥33
Above Standard	≥628	≥1 ≥2	≥ 90 ≥130	≥14	NA	≥663	≥1 ≥2	≥ 90 ≥130	≥14	NA

The resulting estimates of savings, or "self-help value," have already been used to describe the extent of the self-help effort.

The average savings per hour of homesteader self-help labor might be expected to vary with the construction trade skills required. To examine this variation, homesteader hours were disaggregated into 17 categories of labor, or trades. The distribution of the number of hours by trade, the average savings per hour of homesteader labor and the corresponding standard errors of estimate are presented in Table IV-5.

Examination of the trade breakdown of hours and of average hourly savings is of some interest. Over 75% of the homesteader hours were accounted for by three trades: Laborer (34.5%), Painter (22.3%), and Carpenter (19.4%). No other trade accounted for more than 4.2% of the homesteader hours. The two tasks with the largest number of hours, Laborer and Painter which between them accounted for 56.8% of all the self-help hours, are both relatively low-skill activities.

The distribution of average dollar savings per hour of homesteader labor shows considerable stability. The extremes of the range are provided by Metal-worker (\$2.44/hour) and Laborer/Mason (\$10.41/hour), but between them these two trades accounted for only a half of one percent of the total homesteader hours. Of the 17 trades, 14 show average hourly savings of between \$4.50 - \$8.50 per hour. Typically, it appears that the savings per hour are lower for the lower-skill trades in which

¹(continued from previous page)

"modified labor cost per unit"; similarly, materials costs were estimated by multiplying the materials quantity by a "modified materials cost per unit." The labor and materials unit costs were based on the R.S. Means data (Building Construction Cost Data 1976) and adjusted for job size, productivity differences, non-union labor, regional variations and inflation. In addition, overhead, builder's profit and contingency factors were applied.

Table IV-5
DISTRIBUTION OF HOURS AND SAVINGS
PER HOUR BY TRADE

Trade	% of Total Homesteader Hours	Average \$ Savings Per Hour	Standard Deviation
Carpenter	19.4	6.25	0.41
Electrician	2.5	8.43	0.98
Fence Erector	0.5	7.97	1.14
Glazer	1.9	7.13	1.28
Laborer	34.5	5.00	0.53
Mason	2.6	9.09	1.38
Metal Worker	0.1	2.44	1.05
Plumber	4.2	7.02	0.74
Painter	22.3	5.32	0.28
Paper Hanger	2.0	4.49	0.79
Plasterer	3.2	4.96	0.70
Roofer	1.7	5.03	0.62
Sheet Metal Worker	0.3	6.96	1.40
Steam Fitter	1.0	8.49	2.46
Tile Layer	2.5	5.26	0.53
Tile Setter	0.8	8.77	1.12
Laborer/Mason	0.4	10.41	2.06
TOTAL	100.0	5.78	0.25

Table B-3

	Model C					Model D				
	Total Area SF	Rm Count		Baths		Total Area SF	Rm Count		Baths	
		#	SF	#	SF		#	SF	#	SF
Substandard	<608	NA	NA	NA	NA	<643	NA	NA	NA	NA
Minimum	>608	>2 >2	> 70 >110	>1	>33	>643	>2 >2	> 70 >110	>1	>33
Standard	>695	>2 >2	> 80 >120	>1	>33	>730	>2 >2	> 80 >120	>14	NA
Above Standard	>765	>2 >2	> 90 >130	>14	NA	>795	>2 >2	> 90 >130	>14	NA

Table B-4

	Model E					Model F				
	Total Area SF	Rm Count		Baths		Total Area SF	Rm Count		Baths	
		#	SF	#	SF		#	SF	#	SF
Substandard	<703	NA	NA	NA	NA	<738	NA	NA	NA	NA
Minimum	>705	>3 >2	> 70 >110	>14	NA	>738	>3 >2	> 70 >110	>14	NA
Standard	>835	>3 >2	> 80 >120	>14	NA	>870	>3 >2	> 80 >120	>14	NA
Above Standard	>919	>4 >2	> 90 >140	>14	NA	>954	>4 >2	> 90 >140	>14	NA

B.2 Service Quality Indicators

The service quality indicators used in the measurement of Housing Products include both Primary and Secondary level indicators for bathroom and kitchen plumbing as well as indicators for electrical service quality. The scoring system used for each of these components is presented in Tables B-5 through B-7.

Table B-5

PRIMARY QUALITY INDICATORS FOR PLUMBING

		Cumulative Measure
	BATH:	
Minimum	<ol style="list-style-type: none"> 1. Existence of at least one complete bathroom (MDSR (4-2)-f) 2. Existence of water heater with a minimum capacity of 30 gal. for one and one and a half baths and 50 gal. for two baths (MDSR (9-6)a) 3. No material or workmanship defects in piping (MDSR (9-5)). 4. No material or workmanship defects in tub, shower, sink and WC (MDSR (4-2)f) 5. No material or workmanship defects in hot water heater (MDSR (9-6)). 	Yes on items 1 to 5
Standard	<ol style="list-style-type: none"> 6. Existence of at least one combination tub/shower. 7. Existence of at least one medicine cabinet (MDSR (4-2)f) 	Yes on items 6 and 7
Above Standard	<ol style="list-style-type: none"> 8. Single level lavatory and single temperature control tub 9. Existence of separate tub and shower if there are two or more baths 	Yes on at least one of items 8 and 9
	KITCHEN (double for two kitchens):	
Standard	<ol style="list-style-type: none"> 1. Existence of at least one kitchen with stove, oven, sink, and refrigerator or a unit kitchen (MDSR (4-2)e). 2. No material or workmanship defects in unit kitchen, stove/oven/range top, range hood, sink (MDSR (4-2)e). 	Yes on items 1 and 2
Above Standard	<ol style="list-style-type: none"> 3. Double sink or dishwasher 4. Stainless steel sink or self-rimmed sink 5. Existence of fan 6. Existence of compactor 7. Existence of dishwasher 8. Existence of freezer 	Yes on 50% of items

Table B-6

SECONDARY QUALITY INDICATORS FOR PLUMBING

		Cumulative Measure
	BATH:	
Standard	<ol style="list-style-type: none"> 1. In case of tub, must be integral, recess or better. 2. In case of shower, curtain rod or better. 	Yes on items 1 and 2
Above Standard	<ol style="list-style-type: none"> 3. In case of tub, must be porcelain or better. 4. In case of shower, must have tile, steel or terrazo base. 5. Lavatory is integral with vanity. 6. Single temperature control lever. 7. Medicine cabinet is recessed. 8. Existence of washer and dryer. 	Yes on 75% of items 3 to 8
	KITCHEN:	
Minimum	<ol style="list-style-type: none"> 1. Existence of top and bottom cabinets. 2. Existence of countertop. 	Yes on items 1 to 2
Standard	<ol style="list-style-type: none"> 3. Stove must have 4 burners or better. 4. Sink must be double. 5. Top and bottom cabinets must be cabinets. 6. Countertop can have any finished surface except resilient. 	Yes on items 3 to 6
Above Standard	<ol style="list-style-type: none"> 7. Stove must be set in or drop in. 8. Existence of range hood. 9. Sink must be porcelain or stainless. 10. Top and bottom cabinets may be any, except shelves or open or metal, must have integral back. 11. Countertop must have integral backsplash or be stainless. 	

Table B-7

	ELECTRICAL SERVICE	Cumulative Measure
Minimum	<ol style="list-style-type: none"> 1. Electrical service: at least fuses. 2. No knob and tub wiring. 3. Capacity under 60 amps. 4. Adequate number of outlets in 80% of living and sleeping spaces. 5. Adequate number of outlets in kitchen and baths. 6. Switches in all spaces -- living, sleeping, kitchen and bath. 7. Outdoor lighting. 8. No material or workmanship defects in electrical service. 	Yes to items 1 to 8
Standard	<ol style="list-style-type: none"> 9. Electrical services: circuit breakers. 10. Capacity over 60 amps. 11. Adequate number of outlets in 100% of living and sleeping spaces. 12. Outlets and switches for garage and other outdoor structures. 	Yes to items 9 to 12.

